

PUBLIC UTILITIES COMMISSION

505 VAN NESS AVENUE

SAN FRANCISCO, CA 94102-3298



December 13, 2013

**Advice Letters:**

**3632-E**

**3632-E-A**

**3632-E-B**

**3632-E-C**

Brian K. Cherry  
Vice President, Regulatory Relations  
Pacific Gas and Electric Company  
77 Beale Street, Mail Code B10C  
P.O. Box 770000  
San Francisco, CA 94177

**SUBJECT: Contracts for the Procurement of Renewable Energy Resources Resulting  
from Wind Energy Purchase Agreement with Barclays Bank PLC**

Dear Mr. Cherry,

Advice Letters 3632-E, E-A, E-B, and E-C are effective as of November 14, 2013.

Sincerely,

A handwritten signature in cursive script that reads "Edward F. Randolph".

Edward F. Randolph, Director  
Energy Division

March 12, 2010

**Advice 3632-E**  
(Pacific Gas and Electric Company ID U39 E)

Public Utilities Commission of the State of California

**Subject: Contracts for the Procurement of Renewable Energy Resources  
Resulting From Wind Energy Purchase Agreement With Barclays  
Bank PLC**

## **I. INTRODUCTION**

### **A. Purpose**

Pacific Gas and Electric Company (“PG&E”) seeks California Public Utilities Commission (“Commission” or “CPUC”) approval of a short-term contract between PG&E and Barclays Bank PLC (“Barclays”) for the purchase of wind energy (“Agreement”). PG&E submits the Agreement for CPUC approval to establish PG&E’s ability to recover through its Energy Resource Recovery Account (“ERRA”) the cost of payments made pursuant to the Agreement.

PG&E previously submitted a similar short-term contract with Barclays in Advice Letter 3600-E, which is currently pending before the Commission. For clarity, PG&E will refer to this advice letter (*i.e.*, Advice Letter 3632-E) as the “Barclays II Advice Letter.”

### **B. Subject Matter of the Advice Letter.**

The Agreement is comprised of a Confirmation to the existing Edison Electric Institute (“EEI”) Master Power Purchase and Sale Agreement, as amended, between PG&E and Barclays (“EEI Master”). The Commission’s approval of the Agreement will authorize PG&E to accept deliveries of Renewables Portfolio Standard (“RPS”)-eligible energy in 2010 and 2011. This RPS-eligible energy consists of firm energy and Green Attributes,<sup>1</sup>

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<sup>1</sup> As this term is defined in CPUC Decision D.08-08-028, at p. 14-15.

which are produced by Phase III of the Nine Canyon Wind facility located near Kennewick, Washington (the “Project”). The Project is currently operational and has been certified by the California Energy Commission (“CEC”) as an eligible renewable energy resource (“ERR”).

The Project interconnects into the Bonneville Power Administration (“BPA”) transmission system. Under the Agreement, as described in more detail below, the Project first sells its wind energy and Green Attributes to four third parties, collectively referred to as the “Upstream Counterparties,” which resell a specified percentage of the Project’s wind energy and Green Attributes to Barclays. Barclays then delivers this RPS-eligible energy to PG&E at the California-Oregon Border (“COB”) as firmed-and-shaped product. Deliveries to PG&E will total approximately 40 percent of the Project’s output, or an average of 33 gigawatt hours (“GWh”) per year in 2010 and 2011. These deliveries will commence after CPUC approval and continue through December 31, 2011.

Barclays and PG&E negotiated the Agreement on a bilateral basis. Consistent with the protocol used for review of RPS contracts resulting from the 2009 RPS Solicitation and of contracts resulting from other bilateral negotiations, PG&E has included Confidential Appendices A through G, which demonstrate the reasonableness of the Agreement. As discussed below, PG&E requests confidential treatment of the information contained in these Appendices.

### C. General Project Description

The following table summarizes the substantive features of the Agreement and provides a general description of the Project:

<b>Project Name</b>	Nine Canyon Wind Phase III
<b>Technology</b>	Wind
<b>Capacity (MW)</b>	The Project’s capacity is 32.2 MW
<b>Capacity Factor</b>	29 percent <sup>2</sup>

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<sup>2</sup> Calculated as the Project’s expected GWh generation per year divided by [(MW contract capacity/1000) \* 8760 hours per year].

<b>Expected Generation (GWh/Year)</b>	Per the Agreement, PG&E will receive deliveries equal to approximately 40 percent of the Project's annual generation. PG&E expects this amount to average 33 GWh/year.
<b>Initial Commercial Operation Date</b>	The Project is online. It began commercial operation in the spring of 2008.
<b>Date contract Delivery Term begins</b>	November 1, 2010 (pending CPUC Approval)
<b>Delivery Term (Years)</b>	2
<b>Vintage (New / Existing / Repower)</b>	The Project is new.
<b>Location (city and state)</b>	The Project is located in Nine Canyon, near Kennewick, Washington.
<b>Control Area</b>	The Project is located in the BPA control area.
<b>Nearest Competitive Renewable Energy Zone as identified by the Renewable Energy Transmission Initiative<sup>3</sup></b>	Not Applicable
<b>Type of cooling, if applicable</b>	Not Applicable
<b>Price relative to MPR</b>	Above the 2009 MPR for a 5-year contract beginning in 2010. There is currently no MPR for contracts with terms less than 5 years.

#### **D. General Deal Structure**

To deliver RPS-eligible power to PG&E, the Project first sells its wind energy and Green Attributes to the Upstream Counterparties, which then resell a specified percentage to Barclays. These sales will total approximately 40 percent of the Project's output, averaging 33 GWh per year over 2010 and 2011.

In its role as a power marketer, Barclays will: (1) purchase the wind energy and Green attributes; and (2) rebundle the Green Attributes with an equivalent amount of firm and-shaped energy. This rebundled, firm energy and Green Attributes will be delivered to PG&E at the CAISO import point (i.e., COB).

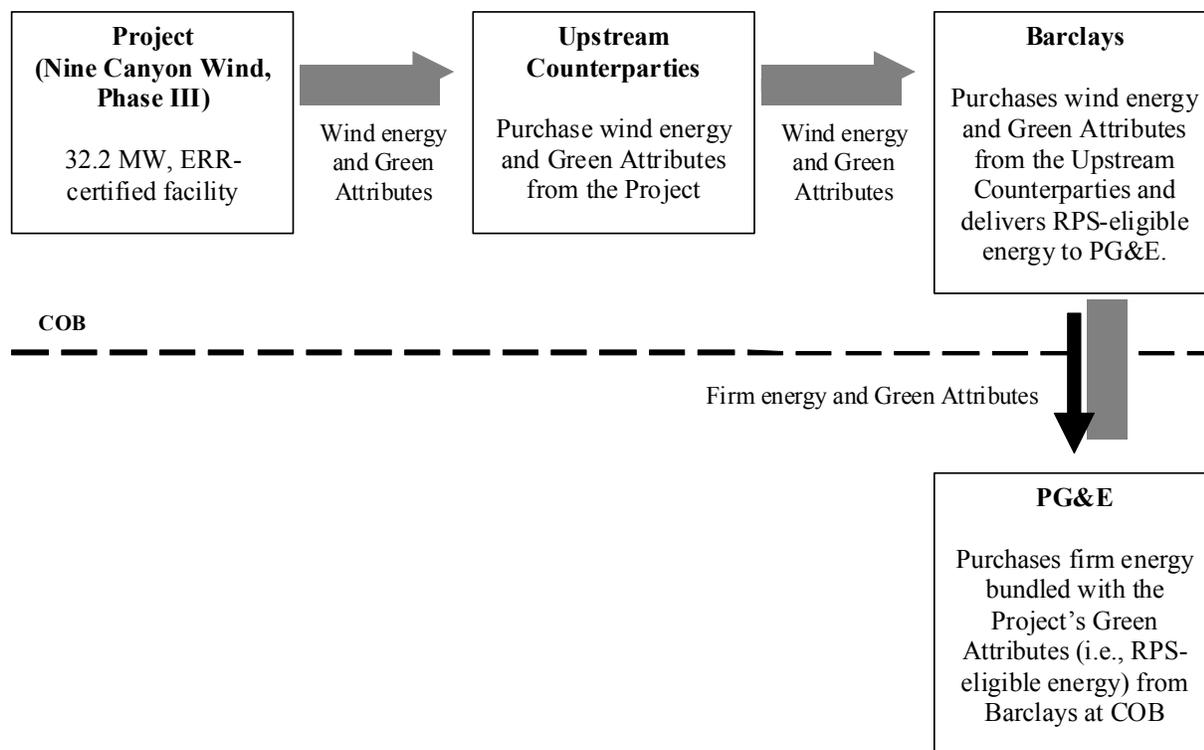
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<sup>3</sup> Information about RETI is available at <http://www.energy.ca.gov/reti>.

Deliveries of import energy will be documented with a North American Electric Reliability Corporation (“NERC”) E-tag, which relates such deliveries to the Project’s generated energy. The transaction will comply with the CEC’s RPS eligibility requirements for firm and shaped deliveries of out-of-state power where deliveries occur at a different time than generation<sup>4</sup> and will therefore contribute to PG&E’s achievement of its RPS goals.

The following figure depicts the delivery structure of this transaction:

**Figure 1: Agreement Delivery Structure**



<sup>4</sup> See California Energy Commission Renewables Portfolio Standard Eligibility Guidebook, Third Edition, CEC-300-2007-006-ED3-CMF, adopted December 19, 2007, at p. 23-24.

### **E. RPS Statutory Goals**

Senate Bill (“SB”) 1078 established the California RPS Program, requiring an electrical corporation to increase its use of eligible renewable energy resources to 20 percent of total retail sales no later than December 31, 2017. The legislature subsequently accelerated the RPS goal to reach 20 percent by the end of 2010. In addition, California is actively considering increasing its renewable goals beyond the current 20 percent renewable energy target. Governor Schwarzenegger’s Executive Order issued in November 2008 describes a new target for California of 33 percent renewable energy by 2020, and his executive order issued in September 2009 directs the California Air Resources Board to adopt a regulation consistent with this 33 percent target by July 31, 2010. Finally, the California Air Resources Board’s Scoping Plan, adopted in December 2008, identifies an increase in the renewables target to 33 percent by 2020 as a key measure for reducing greenhouse gas emissions and meeting California’s climate change goals.

As shown in this Advice Letter and in Confidential Appendix G, the Agreement will contribute to PG&E’s 20 percent by 2010 RPS goal and will also contribute to California’s renewable energy goals in the years beyond 2010.

### **F. Confidentiality**

In support of this Advice Letter, PG&E has provided the confidential information listed under Section V.C, “Request for Confidential Treatment,” below. This information includes the Agreement and other information that more specifically describes the rights and obligations of the parties. This information is being submitted in the manner directed by D.08-04-023 and the August 22, 2006 Administrative Law Judge’s Ruling Clarifying Interim Procedures for Complying with D.06-06-066 to demonstrate the confidentiality of the material and to invoke the protection of confidential utility information provided under either the terms of the IOU Matrix, Appendix 1 of D.06-06-066 and Appendix C of D.08-04-023, or General Order 66-C. A separate Declaration Seeking Confidential Treatment is being filed concurrently with this Advice Letter.

## **II. THE AGREEMENT IS CONSISTENT WITH THE COMMISSION’S RPS-RELATED DECISIONS**

### **A. Consistency with PG&E’s Adopted RPS Procurement Plan**

PG&E’s 2009 renewable procurement plan (“2009 Plan”) was conditionally approved in D.09-06-018. As required by statute, the 2009 Plan includes an assessment of supply and demand to determine the optimal mix of renewable generation resources, consideration of

compliance flexibility mechanisms established by the Commission, and a bid solicitation setting forth the need for renewable generation of various operational characteristics.<sup>5</sup>

The goal of PG&E's 2009 Plan was to procure approximately one to two percent of its retail sales volume, or between 800 and 1,600 GWh per year. With expected RPS-eligible energy deliveries in 2010 and 2011 that average 33 GWh per year, the Agreement meets the criteria for renewables procurement contained in the 2009 Plan. Agreements capable of providing actual deliveries in the near term are especially valuable to PG&E.

The Agreement is also consistent with PG&E's approved 2009 Plan because it was evaluated consistent with the review protocol in the 2009 RPS Solicitation, including portfolio fit, viability and market valuation.

### **B. Consistency with Commission Guidelines for Bilateral Contracting**

PG&E negotiated the Agreement on a bilateral basis because Barclays is capable of delivering energy that will help meet PG&E's near-term RPS goals. Agreement negotiations started after the end of the 2009 RPS Solicitation. By beginning negotiations rather than waiting until the following Solicitation, PG&E was able to secure deliveries of RPS-eligible power from the Agreement in 2010.

To address the issue of bilateral contracting, the Commission developed guidelines pursuant to which utilities may enter into bilateral RPS contracts. In D.03-06-071, the Commission authorized entry into bilateral RPS contracts, provided that such contracts did not require Public Goods Charge funds and were "prudent."<sup>6</sup> Later, in D.06-10-019, the Commission again held that bilateral contracts were permissible provided that they were at least one month in duration, and also found that such contracts must be reasonable and submitted for Commission approval by advice letter.<sup>7</sup> Also in that decision, the Commission stated that bilateral contracts were not eligible for supplemental energy payments.<sup>8</sup>

Based on D.03-06-071 and D.06-10-019, the Commission set forth the following four requirements for approval of bilateral contracts in a recent Resolution approving a bilateral RPS contract executed by PG&E: (1) the contract is submitted for approval by advice letter; (2) the contract is longer than one month in duration; (3) the contract does not receive above-market funds ("AMFs"); and (4) the contract is deemed reasonable by

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<sup>5</sup> Pub. Util. Code § 399.14(a)(3).

<sup>6</sup> D.03-06-071 at 57-58.

<sup>7</sup> D.06-10-019 at 29.

<sup>8</sup> *Id.* at 31.

the Commission.<sup>9</sup> The Commission noted that it would be developing evaluation criteria for bilateral contracts, but that the above four requirements would apply in the interim.<sup>10</sup>

On June 19, 2009, the Commission issued D.09-06-050 establishing price benchmarks and contract review processes for short-term and bilateral RPS contracts. Decision 09-06-050 provides that bilateral contracts should be reviewed using the same standards as contracts resulting from RPS solicitations.

The Agreement satisfies the four requirements listed above and the requirements of D.09-06-050. The Agreement is being submitted for approval via this Advice Letter and is not eligible for AMFs because it resulted from bilateral negotiations. The Agreement's terms are longer than one month in duration; it commences in 2010 after CPUC Approval and continues through December, 2011. Finally, the Agreement is reasonable when considered against the pricing and other standards used for evaluating contracts resulting from PG&E's 2009 RPS Solicitation, as PG&E explains in this Advice Letter and in the attached Confidential Appendices. The Commission should therefore approve the Agreement.

### **C. Consistency of Bid Evaluation Process with Least-Cost Best Fit Decision**

The RPS statute requires PG&E to procure the "least-cost, best fit" ("LCBF") eligible renewable resources.<sup>11</sup> The LCBF decision directs the utilities to use certain criteria in their bid ranking<sup>12</sup> and offers guidance regarding the process by which the utility ranks bids in order to select or "shortlist" the bids with which it will commence negotiations. PG&E's approved process for identifying the LCBF renewable resources focuses on four primary areas:

1. Determination of market value of bid,
2. Calculation of transmission adders and integration costs,
3. Evaluation of portfolio fit, and
4. Consideration of non-price factors.

PG&E examined the reasonableness of the Agreement using the same comparison tools used with RPS transactions received in the 2009 RPS Solicitation and with other bilaterals currently being offered to PG&E. The general finding is that the Project is

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<sup>9</sup> Resolution E-4216 at 5.

<sup>10</sup> *Id.*

<sup>11</sup> Pub. Util. Code § 399.14(a)(2)(B).

<sup>12</sup> D.04-07-029.

viable and reasonably priced. A more detailed discussion of PG&E's evaluation of the Agreement is provided in Confidential Appendices A and D.

### **1. Market Valuation**

In a "mark-to-market analysis," the present value of the bidder's payment stream is compared with the present value of the product's market value to determine the benefit (positive or negative) from the procurement of the resource, irrespective of PG&E's portfolio. This analysis includes evaluation of the bid price and indirect costs, such as transmission and integration costs. PG&E's analysis of the market value of the Agreement is addressed in Confidential Appendix A.

### **2. Portfolio Fit**

Portfolio fit considers how well an offer's features match PG&E's portfolio needs. As part of the portfolio fit assessment, PG&E differentiates offers by the firmness of their energy delivery and by their energy delivery patterns. A higher portfolio fit measure is assigned to the energy that PG&E is sure to receive and fits the needs of the existing portfolio. The proposed Agreement will offer deliveries in 2010 and 2011, which will contribute toward PG&E's near-term RPS goals. Deliveries of import energy are also anticipated to occur during periods when PG&E has a portfolio need for additional energy. Thus, the Agreement fits PG&E's portfolio in a satisfactory manner.

### **3. Consistency with the Transmission Ranking Cost Decision**

The Project is operational. As noted above, Barclays will deliver firm-and-shaped energy to PG&E at COB. Consequently, no transmission cost adders were used in the evaluation of the Agreement.

### **4. Consistent Application of TODs**

The price for the power under the Agreement is not subject to Time of Delivery ("TOD") adjustments.

### **5. Qualitative Factors**

PG&E considered qualitative factors as required by D.04-07-029 and D.07-02-011 when evaluating the Agreement, including benefits to low-income or minority communities, environmental stewardship, local reliability, and resource diversity benefits. For example, PG&E benefits from the resource diversity of a wind resource from outside of California. PG&E also benefits from the high viability of the Agreement's deliveries.

### D. Compliance with Standard Terms and Conditions

The Commission set forth standard terms and conditions to be incorporated into contracts for the purchase of electricity from eligible renewable energy resources in D.04-06-014, D.07-02-011 as modified by D.07-05-057, and D.07-11-025. These terms and conditions were compiled and published in D.08-04-009. Additionally, the non-modifiable term related to Green Attributes was finalized in D.08-08-028.

The non-modifiable terms in the Agreement conform exactly to the “non-modifiable” terms set forth in Attachment A of D.07-11-025 and Appendix A of D.08-04-009, as modified by D.08-08-028. These terms are shaded in Confidential Appendix F and may be found on the following pages of the Agreement:

<b>Non-Modifiable Term</b>	<b>Agreement Section Title</b>	<b>Agreement Page Number</b>
STC 1: CPUC Approval	Additional Transaction Terms – Definitions	9
STC 2: RECs and Green Attributes		
<ul style="list-style-type: none"> <li>• Definition of Green Attributes</li> </ul>	Additional Transaction Terms – Definitions	10
<ul style="list-style-type: none"> <li>• Conveyance of Green Attributes</li> </ul>	Seller’s Conveyance of Green Attributes	5
STC 6: Eligibility	Additional Transaction Terms – Eligibility	14
STC 17: Applicable Law	Additional Transaction Terms – Governing Law	15
STC REC-1 Transfer of renewable energy credits	Additional Transaction Terms – REC Eligibility	14
STC REC-2 Tracking of RECs in WREGIS	WREGIS – subsection (f)	7

The terms in the Agreement that correspond to the “modifiable” standard terms and conditions drafted in D.07-11-025 and D.08-04-009 have been modified, based upon mutual agreement reached during negotiations. Confidential Appendix E provides a comparison of the Agreement’s terms against the terms in PG&E’s 2009 RPS PPA form in the Solicitation Protocol dated June 29, 2009.

Each provision in the Agreement is essential to the negotiated agreement between the parties and, therefore, the Commission should not modify any of the provisions. The Commission should consider the Agreement as a whole, in terms of its ultimate effect on utility customers. PG&E submits that the Agreement protects the interests of its

customers while achieving the Commission's goal of increasing procurement from eligible renewable resources.

**E. Consistency with Unbundled Renewable Energy Credit Transactions**

The Agreement is for the purchase of bundled RPS-eligible energy and therefore does not include the purchase of unbundled renewable energy credits.

**F. Consistency with Minimum Quantity Decision**

In D.07-05-028, the Commission determined that in order to count energy deliveries from short-term contracts with existing facilities toward RPS goals, RPS-obligated load-serving entities must contract for deliveries equal to at least 0.25 percent of their prior year's retail sales through long-term contracts or through short-term contracts with new facilities.

Although operational, the Project is considered a new facility for the purpose of the minimum quantity requirement because it began commercial operation on or after January 1, 2005.<sup>13</sup> The Agreement therefore counts towards PG&E's contracting obligation under D.07-05-028. PG&E was in compliance with the minimum quantity requirement in D.07-05-028 in 2009 and expects to be in compliance in 2010.

**G. Tier 2 Short-Term Contract "Fast Track" Process.**

PG&E is not submitting this contract under the "Fast Track" Process.

**H. Market Price Reference ("MPR")**

While the actual price under the Agreement is confidential, market sensitive information, PG&E will indicate that the Agreement's price exceeds the 5-year 2009 MPR for projects with a 2010 commercial online date. The Commission adopted these MPRs on December 17, 2009 in Resolution E-4298, December 17, 2009. There is currently no MPR for contracts with terms less than five years.

Total cost information is presented in Confidential Appendices A and D.

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<sup>13</sup> See D.07-05-028 at 33, Ordering Paragraph 1 (defining existing facilities as those that began commercial operation before January 1, 2005, and defining new facilities as those that began commercial operation on or after January 1, 2005).

### **I. Above Market Funds (“AMFs”)**

The Agreement is not eligible for AMFs because it is the result of bilateral negotiations.

Had the Agreement been eligible for AMFs, it would be considered “voluntary” procurement because PG&E was notified by the CPUC on May 28, 2009 that PG&E had exhausted its portion of the AMFs available for above-MPR contract payments. Since exhausting its AMFs, PG&E has continued to voluntarily procure renewables that are priced above the MPR, subject to Commission approval and a finding that the procurement is just and reasonable and fully recoverable in rates.

Notwithstanding the fact that the Agreement is not AMF-eligible, an AMFs analysis of the Agreement is included in Confidential Appendix D, in accordance with CPUC requirements.

### **J. Compliance with Interim Emissions Performance Standard**

A greenhouse gas emissions performance standard (EPS) was established by Senate Bill 1368 (“SB 1368”), which requires that the Commission consider emissions costs associated with new long-term (five years or greater) power contracts procured on behalf of California ratepayers.

The Agreement is not subject to the EPS because it is a short-term contract with a term of less than five years. Notification of compliance with D.07-01-039 is provided through this Advice Letter, which has been served on the service list in the RPS rulemaking, R.08-08-009.

### **K. Procurement Review Group Participation**

The Procurement Review Group (“PRG”) for PG&E includes the Commission’s Energy Division and Division of Ratepayer Advocates, Union of Concerned Scientists (“UCS”), the Utility Reform Network (“TURN”), the California Utility Employees (“CUE”), and Jan Reid, as a PG&E ratepayer.<sup>14</sup> PG&E initially informed its PRG of Agreement negotiations on 12/15/2009. Subsequent status notifications were made on 1/2/2010. PG&E further addresses PRG feedback in Confidential Appendix A.

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<sup>14</sup> The California Division of Water Resources (“DWR”) also participated in PG&E’s PRG during the period when the Agreement was discussed. However, as of January 14, 2010, DWR no longer participates in the RPS portions of the PRG meetings and does not receive information on PG&E’s RPS activities.

## **L. Independent Evaluator**

The Independent Evaluator (“IE”) for the Agreement is Lewis Hashimoto of Arroyo Seco Consulting. Please refer to Appendix H for public information on the IE’s role for and evaluation of the Agreement and Appendix C for confidential information. Any findings of the IE to the PRG regarding the application solicitation, the bid, the Project or Agreement, and/or contract negotiations are contained in those appendices and in Confidential Appendix A.

## **III. PROJECT DEVELOPMENT STATUS**

### **A. Company / Development Team**

PG&E’s counterparty for this Agreement is Barclays. Barclays is active in energy markets around the world and has previously executed an EEI Master with PG&E. PG&E considers Barclays a strong counterparty due to Barclays’ industry knowledge and credit rating.

Energy Northwest, a Joint Operating Agency that consists of 28 public utilities from across the state of Washington, developed the Project. Energy Northwest owns and operates three other generating facilities in Washington and provides operations and maintenance services for additional facilities.

### **B. Technology**

#### **1. Technology Type and Level of Technology Maturity**

The Project uses wind turbine generators.

#### **2. Quality of Renewable Resource**

The Project is located in the Nine Canyon area, southeast of Kennewick, Washington, to take advantage of the persistent, strong winds along the Columbia River Gorge. Under the Agreement, Barclays will deliver to PG&E an amount of RPS-eligible energy equal to approximately 40 percent of the Project’s annual generation. PG&E expects that deliveries will average 33 GWh per year. However, wind conditions vary from year to year and the Project may generate more or less than this estimate during the term of the Agreement.

**3. Other Resources Required**

Not applicable.

**C. Development Milestones****1. Site Control**

The Project has full site control.

**2. Equipment Procurement**

The Project is operational and equipment procurement is complete.

**3. Permitting / Certification Status**

The Project is fully permitted.

**4. Production Tax Credit / Investment Tax Credit**

The Agreement terms are independent of whether the Project receives Production Tax or Investment Tax Credits.

**5. Transmission**

No transmission issues are expected since the Project is operational. As discussed above, Barclays will deliver energy to PG&E at COB.

**D. Financing Plan**

Energy Northwest financed the Project through the issuance of tax-exempt bonds.

**IV. CONTINGENCIES AND/OR MILESTONES**

The Project is operational. Project-related contingencies and milestones are therefore not applicable. Other Agreement contingencies and milestones are addressed in Confidential Appendix D.

## **V. REGULATORY PROCESS**

### **A. Requested Effective Date**

PG&E requests that the Commission issue a resolution approving this advice filing on **August 12, 2010**. Justification for this date is provided in Confidential Appendix D.

### **B. Earmarking**

PG&E reserves the right to earmark deliveries of RPS-eligible energy from this Agreement.

### **C. Request for Confidential Treatment**

In support of this Advice Letter, PG&E has provided the following confidential information, including the Agreement and other information that more specifically describes the rights and obligations of the parties. This information is being submitted in the manner directed by D.08-04-023 and the August 22, 2006 Administrative Law Judge's Ruling Clarifying Interim Procedures for Complying with D.06-06-066 to demonstrate the confidentiality of the material and to invoke the protection of confidential utility information provided under either the terms of the IOU Matrix, Appendix 1 of D.06-06-066 and Appendix C of D.08-04-023, or General Order 66-C. A separate Declaration Seeking Confidential Treatment is being filed concurrently with this Advice Letter.

### **Confidential Attachments:**

**Appendix A Consistency with Commission Decisions and Rules and Project Development Status**

**Appendix B 2009 Solicitation Overview**

**Appendix C Independent Evaluator Report (Confidential)**

**Appendix D Agreement Summary**

**Appendix E Comparison of Agreement with Utility's 2009 RPS Pro Forma Power Purchase Agreement**

**Appendix F Confirmation Agreement to EEI Master Power Purchase and Sale Agreement between Barclays and PG&E**

**Appendix G Project's Contribution Toward RPS Goals**

**Public Attachments:**

**Appendix H Independent Evaluator Report (Public)**

**Appendix I EEI Master Power Purchase and Sale Agreement (Public Portion)**

**VI. REQUEST FOR COMMISSION APPROVAL**

PG&E requests that the Commission issue a resolution no later than **August 12, 2010**, that:

1. Approves the Agreement in its entirety, including payments to be made by PG&E pursuant to the Agreement, subject to the Commission's review of PG&E's administration of the Agreement.
2. Finds that any procurement pursuant to the Agreement is procurement from an eligible renewable energy resource for purposes of determining PG&E's compliance with any obligation that it may have to procure eligible renewable energy resources pursuant to the California Renewables Portfolio Standard (Public Utilities Code Section 399.11 et seq.), D.03-06-071 and D.06-10-050, or other applicable law.
3. Finds that all procurement and administrative costs, as provided by Public Utilities Code section 399.14(g), associated with the Agreement shall be recovered in rates.
4. Adopts the following finding of fact and conclusion of law in support of CPUC Approval:
  - a. The Agreement is consistent with PG&E's 2009 RPS procurement plan.
  - b. The terms of the Agreement, including the price of delivered energy, are reasonable.

5. Adopts the following finding of fact and conclusion of law in support of cost recovery for the Agreement:
  - a. The utility's costs under the Agreement shall be recovered through PG&E's Energy Resource Recovery Account.
  - b. Any stranded costs that may arise from the Agreement are subject to the provisions of D.04-12-048 that authorize recovery of stranded renewables procurement costs over the life of the contract. The implementation of the D.04-12-048 stranded cost recovery mechanism is addressed in D.08-09-012.
6. Adopts the following findings with respect to resource compliance with the Emissions Performance Standard ("EPS") adopted in R.06-04-009:
  - a. The Agreement is not a long-term financial commitment subject to the EPS under Public Utilities Code section 8340(j) because its contract term is less than five years.

**Protests:**

Anyone wishing to protest this filing may do so by sending a letter by **April 1, 2010**, which is **20** days from the date of this filing. The protest must state the grounds upon which it is based, including such items as financial and service impact, and should be submitted expeditiously. Protests should be mailed to:

CPUC Energy Division  
Attention: Tariff Unit, 4<sup>th</sup> Floor  
505 Van Ness Avenue  
San Francisco, California 94102

Facsimile: (415) 703-2200  
E-mail: mas@cpuc.ca.gov and jnj@cpuc.ca.gov

Copies should also be mailed to the attention of the Director, Energy Division, Room 4005 and Honesto Gatchalian, Energy Division, at the address shown above.

The protest also should be sent via U.S. mail (and by facsimile and electronically, if possible) to PG&E at the address shown below on the same date it is mailed or delivered to the Commission.

Pacific Gas and Electric Company

Attention: Jane Yura  
Vice President, Regulation and Rates  
77 Beale Street, Mail Code B10B  
P.O. Box 770000  
San Francisco, California 94177

Facsimile: (415) 973-7226  
E-Mail: PGETariffs@pge.com

**Effective Date:**

PG&E requests that the Commission issue a resolution approving this advice filing on **August 12, 2010**.

**Notice:**

In accordance with General Order 96-B, Section IV, a copy of this Advice Letter excluding the confidential appendices is being sent electronically and via U.S. mail to parties shown on the attached list and the service lists for R.08-08-009, R.06-02-012 and R.08-02-007. Non-market participants who are members of PG&E's Procurement Review Group and have signed appropriate Non-Disclosure Certificates will also receive the Advice Letter and accompanying confidential attachments by overnight mail. Address changes and electronic approvals should be directed to PGETariffs@pge.com. Advice letter filings can also be accessed electronically at: <http://www.pge.com/tariffs>.

Handwritten signature of Jane Yura in cursive, with a vertical line and the initials 'lmt' to the right.

Jane K. Yura  
Vice President – Regulation and Rates

cc: Service List for R.08-08-009  
Service List for R.06-02-012  
Service List for R.08-02-007  
Paul Douglas – Energy Division  
Sean Simon – Energy Division

Attachments

**Limited Access to Confidential Material:**

The portions of this Advice Letter marked Confidential Protected Material are submitted under the confidentiality protections of Sections 583 and 454.5(g) of the Public Utilities Code and General Order 66-C. This material is protected from public disclosure because it consists of, among other items, the contract itself, price information, and analysis of the proposed RPS contract, which are protected pursuant to D.06-06-066 and D.08-04-023. A separate Declaration Seeking Confidential Treatment regarding the confidential information is filed concurrently herewith.

**Confidential Attachments:**

**Appendix A Consistency with Commission Decisions and Rules and Project Development Status**

**Appendix B 2009 Solicitation Overview**

**Appendix C Independent Evaluator Report (Confidential)**

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**Public Attachments:**

**Appendix H Independent Evaluator Report (Public)**

**Appendix I EEI Master Power Purchase and Sale Agreement (Public Portion)**

# CALIFORNIA PUBLIC UTILITIES COMMISSION

## ADVICE LETTER FILING SUMMARY ENERGY UTILITY

MUST BE COMPLETED BY UTILITY (Attach additional pages as needed)

Company name/CPUC Utility No. **Pacific Gas and Electric Company (ID U39 M)**

Utility type:

ELC       GAS  
 PLC       HEAT       WATER

Contact Person: David Poster and Linda Tom-Martinez

Phone #: (415) 973-1082 and (415) 973-4612

E-mail: dxpu@pge.com and lmt1@pge.com

EXPLANATION OF UTILITY TYPE

ELC = Electric      GAS = Gas  
 PLC = Pipeline      HEAT = Heat      WATER = Water

(Date Filed/ Received Stamp by CPUC)

Advice Letter (AL) #: **3632-E**

**Tier: 3**

Subject of AL: Contracts for the Procurement of Renewable Energy Resources Resulting from Wind Energy Purchase Agreement With Barclays Bank PLC

Keywords (choose from CPUC listing): Contracts, Portfolios

AL filing type:  Monthly  Quarterly  Annual  One-Time  Other \_\_\_\_\_

If AL filed in compliance with a Commission order, indicate relevant Decision/Resolution #:

Does AL replace a withdrawn or rejected AL? If so, identify the prior AL: No

Summarize differences between the AL and the prior withdrawn or rejected AL: \_\_\_\_\_

Is AL requesting confidential treatment? If so, what information is the utility seeking confidential treatment for: Yes. See the attached matrix that identifies all of the confidential information.

Confidential information will be made available to those who have executed a nondisclosure agreement:  Yes  No All members of PG&E's Procurement Review Group who have signed nondisclosure agreements will receive the confidential information.

Name(s) and contact information of the person(s) who will provide the nondisclosure agreement and access to the confidential information: Michael Avidan 415-973-4858

Resolution Required?  Yes  No

Requested effective date: **August 12, 2010**

No. of tariff sheets: N/A

Estimated system annual revenue effect (%): N/A

Estimated system average rate effect (%): N/A

When rates are affected by AL, include attachment in AL showing average rate effects on customer classes (residential, small commercial, large C/I, agricultural, lighting).

Tariff schedules affected: N/A

Service affected and changes proposed<sup>1</sup>: N/A

Pending advice letters that revise the same tariff sheets: N/A

Protests, dispositions, and all other correspondence regarding this AL are due no later than 20 days after the date of this filing, unless otherwise authorized by the Commission, and shall be sent to:

**CPUC, Energy Division**  
**Tariff Files, Room 4005**  
**DMS Branch**  
**505 Van Ness Ave.,**  
**San Francisco, CA 94102**  
**jnj@cpuc.ca.gov and mas@cpuc.ca.gov**

**Pacific Gas and Electric Company**  
**Attn: Jane Yura**  
**Vice President, Regulation and Rates**  
**77 Beale Street, Mail Code B10B**  
**P.O. Box 770000**  
**San Francisco, CA 94177**  
**E-mail: PGETariffs@pge.com**

**DECLARATION OF MICHAEL AVIDAN  
SEEKING CONFIDENTIAL TREATMENT  
FOR CERTAIN DATA AND INFORMATION CONTAINED IN ADVICE LETTER  
3632-E  
(PACIFIC GAS AND ELECTRIC COMPANY - U 39 E)**

I, Michael Avidan declare:

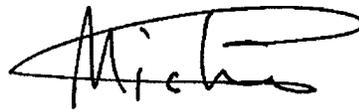
1. I am presently employed by Pacific Gas and Electric Company ("PG&E") and have been an employee since 2008. I am a transactor in the Energy Procurement department within PG&E. I am responsible for negotiating PG&E's Renewable Portfolio Standard ("RPS") Program and other Power Purchase Agreements with counterparties in the business of producing electric energy. In carrying out these responsibilities, I have acquired knowledge of such sellers in general and, based on my experience in dealing with facility owners and operators, I am familiar with the types of data and information about their operations that such owners and operators consider confidential and proprietary.

2. Based on my knowledge and experience, and in accordance with Decision ("D.") 08-04-023 and the August 22, 2006 the "Administrative Law Judge's Ruling Clarifying Interim Procedures for Complying with Decision 06-06-066," I make this declaration seeking confidential treatment of Appendices A, B, C, D, E, F, and G to Advice Letter 3632-E submitted on March 12, 2010 ("Barclays II Advice Letter"). By this Advice Letter, PG&E is seeking the Commission's approval of a renewable energy purchase agreement that PG&E has executed with Barclays Bank PLC, for deliveries from the Nine Canyon Wind facility in Washington.

3. Attached to this declaration is a matrix identifying the data and information for which PG&E is seeking confidential treatment. The matrix specifies that the material PG&E is seeking to protect constitutes the particular type of data and information listed in Appendix 1 of D. 06-06-066 and Appendix C of D. 08-04-023 ("the IOU Matrix"), or constitutes information

that should be protected under General Order 66-C. The matrix also specifies the category or categories in the IOU Matrix to which the data and information corresponds (where applicable), and why confidential protection is justified. Finally, the matrix specifies that: (1) that PG&E is complying with the limitations specified in the IOU Matrix for that type of data or information (where applicable); (2) that the information is not already public; and (3) that the data cannot be aggregated, redacted, summarized or otherwise protected in a way that allows partial disclosure. By this reference, I am incorporating into this declaration all of the text in the attached matrix that is pertinent to this filing.

I declare under penalty of perjury, under the laws of the State of California that, to the best of my knowledge, the foregoing is true and correct. Executed on March 11, 2010 at San Francisco, California.

A handwritten signature in black ink, appearing to read "Michael Avidan", written over a horizontal line.

Michael Avidan

PACIFIC GAS AND ELECTRIC COMPANY Advice Letter 3832-E March 12, 2010		IDENTIFICATION OF CONFIDENTIAL INFORMATION PER DECISION 06-06-066 AND DECISION 08-04-023		Length of Time			
Redaction Reference	1) The material submitted constitutes a particular type of data listed in the Matrix, appended as Appendix 1 to D.06-06-066 and Appendix C to D.08-04-023 (Y/N)	2) Which category or categories in the Matrix the data correspond to:	3) That it is complying with the limitations on confidentiality specified in the Matrix for that type of data (Y/N)	4) That the information is not already public (Y/N)	5) The data cannot be aggregated, redacted, summarized, masked or otherwise protected in a way that allows partial disclosure (Y/N)	PG&E's Justification for Confidential Treatment	Length of Time
1 Document: Advice Letter 3823-E	Y	Item VII (G) Renewable Resource Contracts under RPS program - Contracts without SEPs.	Y	Y	Y	This Appendix contains bid information and evaluation from the 2009 Solicitation; discusses, analyzes and evaluates the Project and the terms of the Agreement, contains information concerning and analyses and evaluations of project viability; and contains confidential information of the counterparty. Disclosure of this information would provide valuable market sensitive information to competitors. Since negotiations are still in progress with bidders from the 2005, 2006, 2007, 2008, and 2009 solicitations and with other counterparties, this information should remain confidential. Release of this information would be damaging to negotiations. In addition, if information about and evaluations of project viability is made public, it could harm the counterparties and adversely affect project viability.	For information covered under Item VII (G) and Item VII, remain confidential for three years
2 Appendix A	Y	Item VII (un-numbered category following VII (G) Score sheets, analyses, evaluations of proposed RPS projects. Item VIII (A) Bid information and B) Specific quantitative analysis involved in scoring and evaluation of participating bids. General Order 66-C.	Y	Y	Y	Finally, this information has been obtained in confidence from the counterparty under an expectation of confidentiality. It is in the public interest to treat such information as confidential because if such information were made public, it would put the counterparty at a business disadvantage, could create a regulated utilities, and could have a damaging effect on current and future negotiations with other counterparties.	For information covered under Item VIII (A), remain confidential until after final contracts submitted to CPUC for approval. For information covered under Item VIII (B), remain confidential for three years after winning bidders selected.
3 Appendix B	Y	Item VIII (A) Bid information and B) Specific quantitative analysis involved in scoring and evaluation of participating bids.	Y	Y	Y	This Appendix contains bid information and bid evaluations from the 2009 solicitation. This information would provide market sensitive information to competitors and is therefore considered confidential. Furthermore, offers from the 2005, 2006, 2007, 2008, and 2009 solicitations and offers received outside of those solicitations are still under negotiation, further substantiating why releasing this information would be damaging to the negotiation process.	For information covered under Item VIII (A), remain confidential until after final contracts submitted to CPUC for approval For information covered under Item VIII (B), remain confidential for three years after winning bidders selected

Redaction Reference	1) The material submitted constitutes a particular type of data listed in the Matrix, appended as Appendix 1 to D.06-06-066 and Appendix C to D.06-04-023 (Y/N)	2) Which category or categories in the Matrix the data correspond to:	3) That it is complying with the limitations on confidentiality specified in the Matrix for that type of data (Y/N)	4) That the information is not already public (Y/N)	5) The data cannot be aggregated, redacted, summarized, masked or otherwise disclosed in a way that allows partial disclosure (Y/N)	PG&E's Justification for Confidential Treatment	Length of Time
4 Appendix C	Y	Item VII (G) Renewable Resource Contracts under RPS program - Contracts without SEPs. Item VII (un-numbered category following VII G) Score sheets, analyses, evaluations of proposed RPS projects. Item VIII (A) Bid information and B) Specific quantitative analysis involved in scoring and evaluation of participating bids. General Order 66-C.	Y	Y	Y	This Appendix contains bid information and evaluation from the 2009 Solicitation; discusses, analyzes and evaluates the Project and the terms of the Agreement; contains confidential information concerning analyses and evaluations of project viability; and contains confidential information of the counterparty. Disclosure of this information would provide valuable market sensitive information to competitors. Since negotiations are still in progress with bidders from the 2005, 2006, 2007, 2008, and 2009 solicitations and with other counterparties, this information should remain confidential. Release of this information would be damaging to negotiations. In addition, if information about and evaluations of project viability is made public, it could harm the counterparties and adversely affect project viability. Finally, this information has been obtained in confidence from the counterparty under an expectation of confidentiality. It is in the public interest to treat such information as confidential because if such information were made public, it would put the counterparty at a business disadvantage, could create a regulated utilities, and could have a damaging effect on current and future negotiations with other counterparties.	For information covered under Item VII (G) and Item VIII (A), remain confidential for three years For information covered under Item VIII (A), remain confidential until after final contracts submitted to CPUC for approval. For information covered under Item VIII (B), remain confidential for three years after winning bidders selected. For information covered under General Order 66-C, remain confidential.
5 Appendix D1 Appendix D2	Y	Item VII (G) Renewable Resource Contracts under RPS program - Contracts without SEPs. Item VII (un-numbered category following VII G) Score sheets, analyses, evaluations of proposed RPS projects. Item VIII (A) Bid information and B) Specific quantitative analysis involved in scoring and evaluation of participating bids. General Order 66-C.	Y	Y	Y	This Appendix contains bid information and evaluation from the 2009 Solicitation; discusses, analyzes and evaluates the Project and the terms of the Agreement; and contains confidential information of the counterparty. Disclosure of this information would provide valuable market sensitive information to competitors. Since negotiations are still in progress with bidders from the 2005, 2006, 2007, 2008, and 2009 solicitations and with other counterparties, this information should remain confidential. Release of this information would be damaging to negotiations. Furthermore, the counterparty to the Agreement has an expectation that the terms of the Agreement will remain confidential pursuant to confidentiality provisions in the Agreement.	For information covered under Item VII (G) and Item VIII (A), remain confidential for three years For information covered under Item VIII (A), remain confidential until after final contracts submitted to CPUC for approval. For information covered under Item VIII (B), remain confidential for three years after winning bidders selected. For information covered under General Order 66-C, remain confidential.
6 Appendix E	Y	Item VII (G) Renewable Resource Contracts under RPS program - Contracts without SEPs.	Y	Y	Y	This Appendix contains terms of the Agreement. Disclosure of certain terms of the Agreement would provide valuable market sensitive information to competitors. Since negotiations are still in progress with bidders from the 2005, 2006, 2007, 2008, and 2009 solicitations and with other counterparties, this information should remain confidential. Release of this information would be damaging to negotiations. Furthermore, the counterparty to the Agreement has an expectation that the terms of the Agreement will remain confidential pursuant to confidentiality provisions in the Agreement.	Remain confidential for three years

Redaction Reference	1) The material submitted constitutes a particular type of data listed in the Matrix, appended as Appendix 1 to D.06-06-066 and Appendix C to D.08-04-023 (Y/N)	2) Which category or categories in the Matrix the data correspond to:	3) That it is complying with the limitations on confidentiality specified in the Matrix for that type of data (Y/N)	4) That the information is not already public (Y/N)	5) The data cannot be aggregated, redacted, summarized, masked or otherwise protected in a way that allows partial disclosure (Y/N)	PG&E's Justification for Confidential Treatment	Length of Time
7 Appendix F	Y	Item VII G) Renewable Resource Contracts under RPS program - Contracts without SEPs.	Y	Y	Y	This Appendix contains the Agreement. Disclosure of the Agreement would provide valuable market sensitive information to competitors. Since negotiations are still in progress with bidders from the 2005, 2006, 2007, 2008, and 2009 solicitations and with other counterparties, this information should remain confidential. Release of this information would be damaging to negotiations. Furthermore, the counterparty to the Agreement has an expectation that the terms of the Agreement will remain confidential pursuant to confidentiality provisions in the Agreement.	Remain confidential for three years
8 Appendix G	Y	Item VII (un-numbered category following VII G) Score sheets, analyses, evaluations of proposed RPS projects. Item VI B) Utility Bundled Net Open Position for Energy (MWh).	Y	Y	Y	This Appendix contains information that, if disclosed, would provide valuable market sensitive information to competitors and allow them to see PG&E's remaining RPS net open energy position. Since negotiations are still in progress with bidders from the 2005, 2006, 2007, 2008, and 2009 solicitations and with other counterparties, this information should remain confidential for three years.	Remain confidential for three years

## **Appendix H**

### **Independent Evaluator Report (Public)**

ARROYO SECO CONSULTING

PACIFIC GAS AND  
ELECTRIC COMPANY  
BILATERAL CONTRACT  
EVALUATION

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ADVICE LETTER REPORT OF THE  
INDEPENDENT EVALUATOR ON A  
PROPOSED AGREEMENT WITH BARCLAYS  
BANK PLC

MARCH 12, 2010

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# EXECUTIVE SUMMARY

This report provides an independent evaluation of the process by which the Pacific Gas and Electric Company (“PG&E”) negotiated and executed a short-term (less than ten years in term) transaction with Barclays Bank PLC (“Barclays”) to procure renewable energy, including green attributes produced by Phase III of the existing Nine Canyon Wind Facility near Kennewick, Washington.

An independent evaluator (IE), Arroyo Seco Consulting (Arroyo), conducted various activities to review and assess PG&E’s processes as the utility evaluated this bilaterally negotiated contract. The structure of this report follows the 2009 Independent Evaluator Report Template provided by the Energy Division of the California Public Utilities Commission (CPUC). Topics covered include:

- The role of the IE;
- Adequacy of outreach for and robustness of the prior competitive solicitation;
- The fairness of the design of PG&E’s least-cost, best-fit (LCBF) methodology;
- The fairness of PG&E’s administration of its LCBF methodology;
- Fairness of project-specific negotiations; and
- Merit of the transaction for CPUC approval.

Arroyo’s opinion is that, overall, the bilateral negotiations between PG&E and Barclays have been fair. Arroyo agrees with PG&E that the proposed agreement merits CPUC approval, based on the IE’s opinion that the contract likely offers moderate net valuation and high project viability, despite its low to moderate portfolio fit.

# 1. ROLE OF THE INDEPENDENT EVALUATOR

The California Public Utilities Commission (CPUC) had conditionally approved PG&E's RPS procurement plan in its Decision 09-06-018 issued on June 8, 2009. This chapter elaborates on the prior CPUC decisions that form the basis for an Independent Evaluator's participation in reviewing contracts that are bilaterally negotiated by IOUs, describes key roles of the IE, details activities undertaken by the IE in this solicitation to fulfill those roles, and identifies the treatment of confidential information.

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## A. CPUC DECISIONS REQUIRING INDEPENDENT EVALUATOR PARTICIPATION

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The CPUC first mandated a requirement for an independent, third-party evaluator to participate in competitive solicitations for utility power procurement in its Decision 04-12-048 on December 16, 2004 (Findings of Fact 94-95, Ordering Paragraph 28). In that Decision, which addressed the approval of three utilities' long-term procurement plans; the CPUC required the use of an IE when Participants in a competitive procurement solicitation include affiliates of investor-owned utilities (IOUs), IOU-built projects, or IOU-turnkey projects. The Decision envisaged that establishing a role for an IE would serve as a safeguard in the process of evaluating IOU-built or IOU-affiliated projects competing against Power Purchase Agreements (PPAs) with independent power developers, a safeguard to protect consumers from any anti-competitive conduct between utilities and their corporate affiliates or from anti-competitive conduct by utilities developing their own generation.

Later, in approving the IOUs' 2006 RPS procurement plans and solicitation protocols, the CPUC issued Decision 06-05-039 on May 25, 2006. In that Decision, the CPUC expanded its requirement, ordering that each IOU use an IE to evaluate and report on the entire solicitation, evaluation, and selection process, for the 2006 RPS RFO and all future competitive solicitations. This requirement to employ an IE now applies whether or not IOU-owned or IOU-affiliate generation participates in the solicitation (Finding of Fact 20, Conclusion of Law 3, and Ordering Paragraph 8). This requirement, among others, was intended by the CPUC to increase the fairness and transparency of the proposal selection process.

Subsequently, as part of Rulemaking 08-08-009 to continue implementation of the RPS program, the CPUC issued Decision 09-06-050 on June 19, 2009. In that decision, the Commission concluded that short-term bilaterally negotiated contracts (e.g. those with term of less than ten years) should be governed by the same contract review processes and standards as contracts that arise through competitive solicitations, including review by an independent evaluator.

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## B. KEY INDEPENDENT EVALUATOR ROLES

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To comply with the requirements ordered by the CPUC in Decision 09-06-050, PG&E retained Arroyo Seco Consulting to serve as IE and to evaluate the bilateral contracts that were being negotiated between PG&E and various counterparties in the second half of 2009.

The CPUC stated its intent for participation of an IE in competitive procurement solicitations to “separately evaluate and report on the IOU’s entire solicitation, evaluation and selection process”, in order to “serve as an independent check on the process and final selections.”<sup>1</sup> More specifically, the Energy Division (ED) of the CPUC has provided a template to guide how IEs should report on the 2009 RPS competitive procurement process, outlining four specific issues that should be addressed:

- Did the IOU do adequate outreach to potential bidders, and was the solicitation robust?
- Was the IOU’s least-cost, best-fit (LCBF) methodology designed such that all bids were fairly evaluated?
- Was the IOU’s RPS bid evaluation and selection process fairly administered?
- Did the IOU make reasonable and consistent choices regarding which bids were brought to the CPUC for approval?

The structure of this report, setting out detailed findings for each of these key questions, is organized around the template provided by the ED.

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## C. IE ACTIVITIES

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To fulfill the role of evaluating proposed bilateral transactions, several tasks were undertaken. Arroyo Seco had performed several of these tasks within its work scope of serving as IE for PG&E’s 2008 and 2009 RPS competitive solicitations; these prior activities were directly relevant to the evaluation of bilateral contracts.

- Reviewed the 2009 RPS RFO Solicitation Protocol and its various attachments including the Forms of Power Purchase Agreement (PPA) and PG&E’s detailed description of its LCBF bid evaluation and selection process and criteria.
- Examined the utility’s nonpublic protocols detailing how PG&E evaluates proposed contracts against various criteria, including market valuation, portfolio fit, transmission adders, credit, project viability, and RPS goals.
- Examined PG&E’s 2009 RFO master contact list; performed a detailed analysis of contacts with respect to industry and technology representation.

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<sup>1</sup> CPUC Decision 06-05-039, May 25, 2006, “Opinion Conditionally Approving Procurement Plans for 2006 RPS Solicitations, Addressing TOD Benchmarking Methodology”, page 46

- Interviewed members of PG&E's evaluation committee and sub-committees regarding the process, data inputs and parameters, background industry and utility information, quantitative models, and other considerations taken into account in evaluating contracts against non-quantitative criteria and in performing market valuation of contracts.
- Reviewed in detail various data inputs and parameters used in PG&E's LCBF market valuation methodology.
- Spot-checked contract-specific data inputs to PG&E's valuation model.
- Spot-checked the assignment of individual projects to transmission clusters or to local zones within the system controlled by the California Independent System Operator (CAISO).
- Built an independent valuation model and using it to value proposed contracts. This served as a cross-check against PG&E's LCBF market valuation model. The IE model used independent inputs and a different methodology than PG&E's LCBF methodology. It was much simpler and lacked detail and granularity used in aspects of the PG&E model. Its main value was to provide an independent check on the ranking of contracts and to scan for data input errors and differences in treatment of contracts between PG&E and the IE. Where variances in the ranking of contracts between the two models were large (and there were very few such situations) the cross-comparison was helpful in identifying errors such as incorrect energy pricing, inappropriate exclusion or inclusion of Resource Adequacy (RA) value, or inaccurate assignment of Transmission Ranking Cost Report (TRCR) adders.
- Developed independent project viability scores for each contract, using the ED's version of the Project Viability Calculator. This served as a cross-comparison to check on the PG&E evaluation team's scoring, and helped to surface ambiguities in the Calculator's scoring criteria that could lead reasonable individuals to score contracts differently. It facilitated discussions that led both the PG&E team and the IE to revise their preliminary scores upon review and cross-check.
- Reviewed PG&E's evaluation of each contract on the criteria other than market valuation and project viability, testing for consistency and fairness in the treatment of contracts.
- Attended meetings of PG&E's Procurement Review Group (PRG), including answering questions about the independent review and presenting a commentary on the selection process the utility proposed to use to construct a short list. Members of the PRG followed up with more specific questions about contracts, valuations, and project viability scores, to which Arroyo responded with more detail.

- Reviewed documents that passed between the two parties during the negotiation, including draft contracts.

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#### **D. TREATMENT OF CONFIDENTIAL INFORMATION**

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The CPUC's Decision 06-06-066, issued on June 29, 2006, detailed specific guidelines for the treatment of information as confidential vs. non-confidential in the context of IOU electricity procurement and related activities, including competitive solicitations and bilaterally negotiated agreements. For example, the Decision provides for confidential treatment of "Score sheets, analyses, evaluations of proposed RPS projects",<sup>2</sup> as opposed to public treatment (after submittal of final contracts for CPUC approval) of the total number of projects and megawatts bid by resource type.

To the extent that Arroyo's reporting on the evaluation of the proposed bilateral contract requires a more explicit discussion of such analyses, scores, and evaluations, and a more specific critique of concessions granted in contract terms, these are handled in greater detail in the confidential appendix to this report.

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<sup>2</sup>"Interim Opinion Implementing Senate Bill No. 1488, Relating to Confidentiality of Electric Procurement Data Submitted to the Commission", June 29, 2006, Appendix 1, page 17

## 2. ADEQUACY OF OUTREACH TO PARTICIPANTS AND ROBUSTNESS OF THE 2009 SOLICITATION

This section discusses an assessment of the degree to which PG&E adequately conducted outreach activities to elicit participation in the 2009 RPS RFO process, and the degree to which the resulting solicitation may be judged robust enough to be competitive.

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### A. CLARITY AND CONCISION OF SOLICITATION MATERIALS

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While not a particularly concise set of materials, the contents of PG&E's 2009 RPS RFO solicitation protocol generally provided clear direction to Participants on how to prepare and submit complete proposal packages that could be evaluated. Arroyo has a few observations about the clarity of the guidance provided in the protocol and issues created when Participants failed to understand or follow that guidance:

- The great majority of proposals were submitted as complete and conforming packages. The most common deficiencies in other proposals were (1) failures to submit the offer form (Attachment D) for all variants or project phases; (2) errors in filling in the offer form such as missing data; (3) failures to provide the electronic version of the package; (4) discrepancies between proposal text and offer form; and (5) in the case of buyout options, failure to specify buyout price in the offer form.

Since the requirements for the offer form were clearly addressed in the solicitation protocol, in the instruction sheet for the offer form, and in the bidders' workshop presentation that PG&E provided, Arroyo can only surmise that many Participants neglected to pay attention to these small but important details. Arroyo cannot identify any improvements to the clarity of the RFO materials that would have reduced the incidence of such Participant errors.

- The 2009 solicitation protocol specifically and clearly stated that Participants who propose to deliver renewable power at a point outside the CAISO grid should also specify a price premium to deliver into the CAISO or to an interface point with the CAISO. Several Participants failed to do so.<sup>3</sup> Other Participants specified premiums that lacked any detailed backup on how the power would be delivered. This created an issue regarding how best to treat Participants fairly and consistently, given that some proposals were only offered with pricing at busbars outside the CAISO, some offered what appeared to be unrealistic premiums for delivery into the CAISO as

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<sup>3</sup> At one point in the protocol, it states that the Participant "must also specify" the premium; elsewhere the protocols states that the Participant "may also present" the premium. It may be helpful to strengthen the language to emphasize the mandatory nature of the premium.

eligible renewable resources,<sup>4</sup> and others provided the full information that the protocol requested in a credible and detailed way.

While this does not appear to be a real issue with the clarity of the RFO materials, Arroyo suggests that in future solicitations the protocol be drafted to emphasize the mandatory nature of proposing a price premium for CAISO delivery as part of the Offer, and to clarify the solicitations existing language that the premium must be sufficient to ensure that the power deliveries fully qualify as eligible renewable resources under the California Energy Commission's (CEC's) guidelines.

- The 2009 solicitation protocol clearly stated two preferences of the utility that are not among the evaluation criteria: (1) a preference for projects that interconnect to nodes within the PG&E service territory, as opposed to the territories of other utilities) or to interface points at the boundary of the CAISO, and (2) a preference for projects with earlier on-line dates vs. later. These stated preferences played an important role in decisions about which proposals the utility selected for its short list.

In the course of debriefing non-shortlisted Participants, it appeared that several parties were unaware of these stated preferences, perhaps because the description of the preference fell outside the chapter of the solicitation protocol that describes how proposals are evaluated. Arroyo recommends that in future solicitations PG&E seek to edit the protocol to help clarify that these specific preferences can play an important role in selection, even though they are not among the evaluation criteria. This would improve the transparency of the selection process to Participants.

- The discussions that took place while debriefing non-shortlisted Participants suggest that several developers did not clearly understand the importance of the Project Viability Calculator as a tool for assessing the likelihood that a proposed project could attain commercial operation. If each Participant had carefully reviewed the Calculator and its criteria scoring guidelines, they would be expected to identify in whether they had achieved site control of their proposed project's location. However, it became clear from debriefings that some developers failed to appreciate that their viability score would have been higher had they revealed that they had achieved site control in their proposals, rather than omitting that crucial information.

Arroyo considers the solicitation protocol to have clearly stated that the Calculator (as modified by PG&E) was the basis for evaluating projects on viability, and it provided in the text of the protocol a link to the CPUC webpage displaying the Calculator. Arroyo recommends one possible clarification: that in future solicitations PG&E reprint the entire text of the criteria scoring guidelines in Appendix K of the solicitation that describes the evaluation criteria in greater detail

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<sup>4</sup> The protocol's language suggests that the premium "could be expected to include the cost of...a firming and shaping agreement" (page 46). The California Energy Commission's guidebook on RPS eligibility names three contracting structures that would render out-of-state intermittent renewable generation eligible to meet RPS requirements; all three involve firming and shaping services to achieve scheduling for use by in-state retail customers.

(the 2009 version of Appendix K provides the guideline for PG&E’s additional criterion of “EPC Experience” but not guidelines for the other criteria)

Given the amount of relevant material that the utility needs to provide in its solicitation protocol, it is not surprising that the main body of the document totals fifty-five pages. Arroyo cannot identify any straightforward way to make the document more concise; the material provided is generally needed to provide Participants with a full and transparent view of how the solicitation is intended to function and of full disclosure about the obligations and constraints that govern Participants if they choose to proceed.

When the utility solicited feedback from non-shortlisted Participants after announcing the results of the short list, the general observations provided by developers were that PG&E’s “RFP documents were very clear” and “straightforward”, and that the solicitation process “worked out fine”. Criticisms of the solicitation tended to focus on aspects of the process other than the clarity of the RFO materials, such as criticism of the design of the Project Viability Calculator, of the amount of information required, and of PG&E’s unwillingness to provide publicly any detailed information about the shortlisted proposals.

Overall, Arroyo believes that PG&E’s solicitation materials were generally clear, if not particularly concise, and that improvement opportunities to help ensure more complete Offer packages are submitted in the future are minor.

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## **B. ADEQUACY OF OUTREACH**

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Here are some considerations used to evaluate whether PG&E performed successfully in reaching out to the community of renewable power developers:

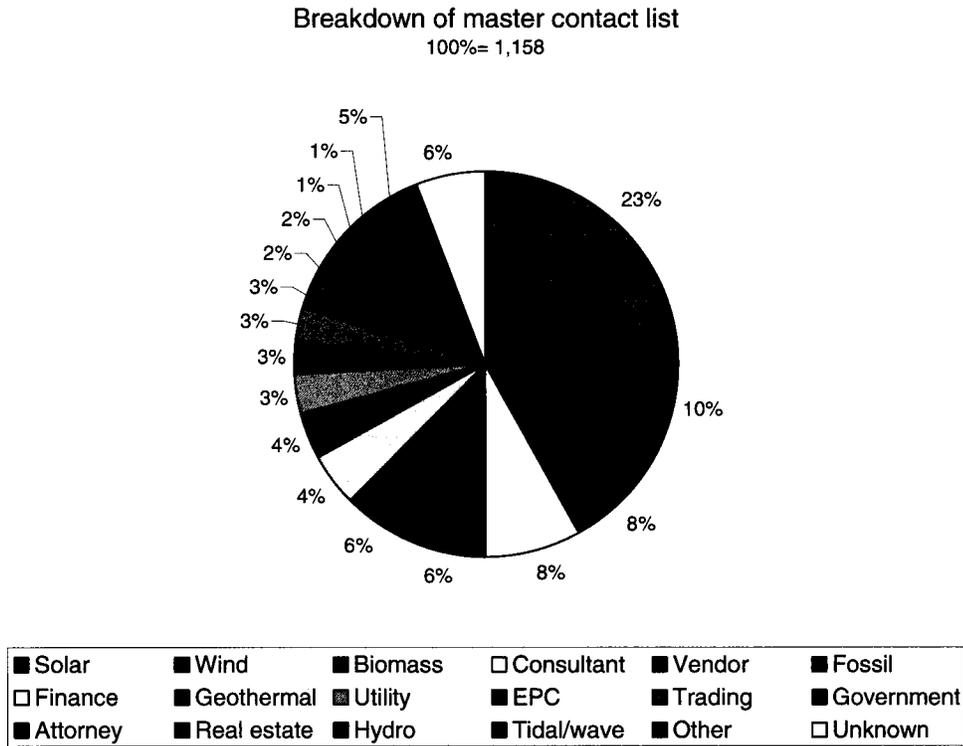
- How many individuals were contacted?
- To what extent were these contacts in companies that develop renewable power?
- Was a diverse set of renewable technologies covered in the contacts, or was the outreach excessively focused on one or two technologies?
- How widely was information about the solicitation disseminated?
- Was information about the solicitation readily available to the public?
- To what extent did Participants appear well-informed about the details of the solicitation?

By the beginning of July 2009, PG&E had compiled a contact list for use in publicizing its RFOs, totaling about 1,159 individuals. Of these, about 240 contacts were clearly identified as having been added in 2009, the period closest to the release of the RPS RFO.

When analyzed to attempt to assess which industry the individual contacts represented, the largest segment was made up of individuals in the solar power sector, followed by wind

power and biomass-based generation. Figure 1 displays the estimated shares by industry sector of these contacts. Note that this contact list is employed not just for renewable solicitations but for all-source RFOs as well.

Figure 1



Inspection of the overall contact list reveals that many of the major developers of renewable energy in North America are included, particularly among solar and wind developers. About half of the individual contracts represented organizations that could be positioned to participate in a renewable energy solicitation.

PG&E's press release announcing the issuance of the 2009 RPS RFO was picked up and reported broadly in the electric power trade press, including publications such as:

- Global Power Report
- Megawatt Daily
- Power Market Today
- Electric Power Week
- Reuters News
- Dow Jones News Service

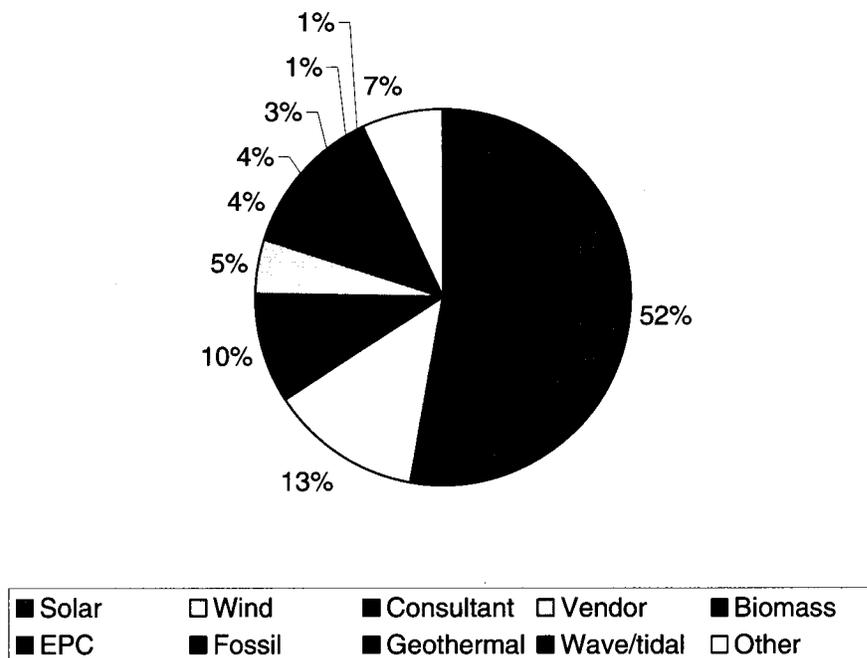
In addition, the detailed solicitation protocol and its attachments, the schedule, and other RFO informational items were posted on PG&E's website for public access.

Another indicator of the adequacy of the outreach for the RFO was the response of attendees for the bidders' conference. Figure 2 shows the breakdown of individuals who registered for the conference (there is no means to check who actually attended) by the sector of the industry their employer represents or specific projects for which their employer is currently pursuing a PG&E contract. A turnout of 243 individuals represents a very strong response and expression of industry interest, and is roughly twice the registration for the 2008 RPS RFO bidders' conference. As with the contact list, the largest share of attendees represented the solar and wind sectors of the renewable industries.

Arroyo estimates that out of the individual corporations or entities that were represented in the large attendance at the bidders' conference, about one-quarter actually submitted Offers (this includes entities that participated jointly with others in preparing an Offer). Arroyo considers that to be an indication of successful outreach, given that many of the organizations represented in the audience were not mainstream renewable energy developers with prior experience developing utility-scale power generation projects.

Figure 2

**Breakdown of attendees, bidders' conference**  
100% = 231



As previously described, most proposal packages were complete and accurate. To the extent that the PG&E team had to follow up with Participants in order to address deficiencies, the errors in the packages generally related to:

- Failures to submit the offer form (Attachment D) for all variants or phases;
- Errors in filling in the offer form, such as missing data;
- Failures to provide the electronic version of the proposal;
- Discrepancies between the text of the proposal and the offer form; and
- In the case of buyout options, failures to specify buyout price in the offer form.

The bidders' workshop presentation (held via webinar) dealt with how to fill in fields in the offer form in some detail, so it is hard to fault PG&E for insufficient outreach on these points. Attendance for the bidders' workshop was, however, much smaller than for the bidders' conference. No proposal was disqualified for an initial failure to fill in these fields properly if the Participant addressed the deficiencies, and Participants generally fixed the defects following correspondence with PG&E. The main impact of the deficient submittals was to slow down progress in evaluating proposals and making selections. Arroyo observes that PG&E may have an opportunity to increase the degree of outreach or promotion of the bidders' workshop as a means to bring more Participants down the learning curve on how to use the PG&E-specific offer form, but some deficiencies are inevitable.

The vast majority of Participants seemed to understand, based on PG&E's outreach efforts, what the purpose of this year's solicitation was, and what specific information needed to be provided to complete a conforming proposal for this solicitation. A small number of Participants appear to have either mistaken the 2009 RPS solicitation for the as-yet-unapproved PV Program that PG&E has proposed to the CPUC as a means of eliciting mid-sized photovoltaic generation within its service territory, or regarded the proposed price for that separate program as a safe harbor to win shortlisting in the RFO.<sup>5</sup> Arroyo cannot fault the utility for not making the distinction between the 2009 RPS RFO and other solicitations more clearly, given the plain text in the solicitation protocol describing the purpose of this RFO and the fact that it is a competitive solicitation and not a feed-in tariff.

Arroyo Seco Consulting's conclusion is that PG&E conducted substantial outreach to the community of renewable power developers in North America. The number of individuals contacted, the breadth of distribution of the news of the solicitation in the electric power trade press, and the strikingly large attendance at the bidders' conference and the decent yield of proposals submitted by conference attendees all suggest that PG&E's overall outreach effort was strong and effective. There may be an opportunity for future improvement in one specific area, discussed below.

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### **C. ROBUSTNESS OF THE SOLICITATION**

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Here are some considerations used to evaluate whether PG&E performed successfully in conducting a robust solicitation:

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<sup>5</sup> Application 09-02-019, "Application of Pacific Gas and Electric Company To Implement Its Photovoltaic Program", February 24, 2009

- Was the response large enough for PG&E to reasonably expect to achieve its goal of procuring 1 – 2% of retail load, given likely attrition of proposals between selection and commercial operation, without having to accept a majority of proposals?
- Was the response to the solicitation diverse with respect to technologies?
- Was the distribution of responses broadly represented by projects that were assessed as moderately or highly viable, or was there an excess of less viable projects?

The proposals PG&E received totaled a rather large volume of projected generation and capacity, far in excess of the expected growth in the utility's retail energy needs in the next several years. The offered volume totaled a substantial fraction of PG&E's expected retail load, and should provide plenty of opportunity for PG&E to negotiate, contract for, and procure the stated objective for the RFO of 1 to 2% of retail load, taking into account that some of the shortlisted Participants chose exclusive negotiation with other utilities for their projects instead of PG&E, some projects are likely to fall out of negotiation, and some projects that arrive at executed contracts may yet fail to be completed and enter commercial operation. Total GWh/year volume elicited exceeded the stated objective by a factor of dozens. This large ratio of offered volume to targeted procurement volume reflects a remarkably healthy and robust response, suggesting a strong likelihood that the targeted volume can be achieved at some point in time.

While the total size of the response to the RFO, measured in number of proposals, MW capacity offered, or GWh/year volume offered, was quite large, the diversity of renewable technologies appears to have diminished somewhat from the 2008 response. Certain technologies were underrepresented when compared to the outreach contact list or to the attendance at the bidders' conference.

Without directly obtaining feedback from developers who did not submit proposals (such as those who submitted Notices of Intent to participate but chose not to) it is hard to know what factors are limiting the response from other technologies. Arroyo speculates that current economic conditions may have worsened the economics of some of these generation methods, or that renewable fuel availability and pricing may have become more adverse.

Executive Order S-06-06 states a goal for California to obtain 20% of its renewable electric generation from biomass. In PG&E's case, the share of renewable power currently procured from biomass generation is already above that. However, as PG&E continues to succeed in negotiating large procurement contracts for renewable power using other technologies, a need may eventually emerge to increase the share of new procurement represented by biomass. Individuals associated with biomass and biogas generation made up about 8% of the utility's RFO contact list, and biomass and biogas power made up roughly 4% of the attendance of the bidders' conference, suggesting that PG&E has made efforts to solicit interest from this community, and engaged the attention of members of the biomass and biogas developer population. However, biomass and biogas proposals made up a smaller proportion of total volume offered. PG&E may have a continuing opportunity to increase the focus of its outreach to biomass developers in its future RPS solicitations.

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#### D. ADEQUACY OF FEEDBACK FROM PARTICIPANTS

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After arriving at a final short list, PG&E sent e-mails to Participants whose projects were not selected for the short list. Each communication included an opening to engage in a discussion of PG&E's evaluation. Several non-shortlisted Participants expressed an interest in such a follow-up discussion. Arroyo participated in most of these sessions in which the PG&E team debriefed the developers about the evaluation of these rejected proposals.

In general these feedback sessions were welcomed by Participants. They created an opportunity for Participants to obtain a clearer view of how PG&E's evaluation criteria and preferences applied to the specific proposals, and of what factors played a role in the failure to select the proposals. Most Participants, including non-shortlisted Participants, when prompted to offer feedback on PG&E's solicitation materials and process, had generally positive commentary, including positive ratings for the bidders' conference, for the solicitation protocol, and for the opportunity to debrief on the outcome of PG&E's selection. A variety of specific criticisms or suggestions were offered. The feedback sessions that offered wholly negative commentary focused almost exclusively on developers who contested their proposal's rejection and criticized PG&E's prior contract awards, rather than any specific, useful feedback on how to improve the solicitation materials or process.

Arroyo's opinion is that PG&E's efforts to seek feedback from non-shortlisted Participants were entirely adequate and quite helpful both to the utility and to those Participants who were willing to take part in a debriefing session (for example, providing the latter with guidance on how their proposals could be improved in future). There remain opportunities to obtain more detailed feedback from the shortlisted parties in coming months as the utility and these Participants begin negotiations.

# 3. FAIRNESS OF PG&E'S CONTRACT EVALUATION METHODOLOGY

The key finding of this chapter is that, based on IE activities and findings, PG&E's evaluation methodology was designed fairly.

The following discussion identifies principles for evaluating the methodology, describes the methodology, evaluates the strengths and weaknesses of the chosen methodology, and identifies some specific issues with the methodology and its inputs that Arroyo recommends be addressed in future solicitations.

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## A. PRINCIPLES FOR EVALUATING THE METHODOLOGY

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The Energy Division of the CPUC has usefully provided a set of principles for evaluating the process used by IOUs for evaluating contracts in competitive renewable solicitations, within the template intended for use by IEs in reporting. The principles include:

- The IOU bid evaluation should be based only on information submitted in bid proposal documents.
- There should be no consideration of any information that might indicate whether the bidder is an affiliate.
- Procurement targets and objectives were clearly defined in the IOU's solicitation materials.
- The IOU's methodology should identify quantitative and qualitative criteria and describe how they will be used to rank bids. These criteria should be applied consistently to all bids.
- The LCBF methodology should evaluate bids in a technology-neutral manner.
- The LCBF methodology should allow for consistent evaluation and comparison of bids of different sizes, in-service dates, and contract length.

Some additional considerations appear relevant to the specific situation PG&E finds itself in when evaluating renewable power contracts. Unlike some utilities, PG&E does not rely on weighted-average calculations of scores for various evaluation criteria to arrive at a total aggregate score. Instead, the team ranks contracts by net market value using its methodology, after which, "[u]sing the information and scores in each of the other

evaluation criteria, PG&E will decide which Offers to include and which ones not to include on the Shortlist.”<sup>6</sup> The application of judgment in bringing the non-valuation criteria to bear on decision-making, rather than a mechanical, quantitative means of doing so, implies an opportunity to test the fairness and consistency of the method using additional principles:

- The methodology should identify how non-valuation measures will be considered; non-valuation criteria used in evaluating contracts should be clear to counterparties.
- The logic of using non-valuation criteria or preferences to reject high-value contracts and select low-value contracts should be applied consistently and without bias.
- The valuation methodology should be reasonably consistent with industry practices.

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#### **B. PG&E’S LEAST-COST BEST-FIT METHODOLOGY**

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The California state legislation that mandated the RPS program required that the procurement process use criteria for the selection of least-cost and best-fit renewable resources; in its Decisions D.03-06-071 and D.04-07-029 the CPUC laid out detailed guidelines for the IOUs to select LCBF renewable resources. PG&E adopted selection and evaluation processes and criteria for its 2009 RPS RFO. These are summarized in Section XI of PG&E’s 2009 Solicitation Protocol for its renewable solicitation, and detailed in Attachment K to that Solicitation Protocol.

Additionally, PG&E developed nonpublic documents for internal use that detail the protocols for each individual criterion used in the evaluation process. These include:

- Market valuation
- Portfolio fit
- Credit (including provision of collateral requirements)
- Project viability
- RPS goals
- Adjustment for transmission cost adders
- Ownership eligibility
- Sites for development

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<sup>6</sup> “Renewables Portfolio Standard, 2009 Solicitation Protocol, Pacific Gas and Electric Company, June 29, 2009”, page 42

The first six of these are listed as evaluation criteria in the 2009 RPS RFO solicitation protocol. Additionally, the protocol states two other evaluation criteria: the materiality and cost impact of counterparty's proposed modifications to PG&E's Form Agreement, and the total volume of offers submitted by a single counterparty (considering the volume of energy already under contract as well). In other words, the utility stated that it will take into account the degree to which potential counterparties have proposed changes to PG&E's 2009 Form Agreement as the basis for contracting, and the degree of supplier concentration in contracts with individual counterparties.

This section summarizes PG&E's methodology briefly and at a high level; readers are referred to the Solicitation Protocol and its Attachment K for a fuller treatment of the detailed methodology.

## MARKET VALUATION

PG&E measures market value as benefits minus costs. Benefits include energy value and capacity value (Resource Adequacy value); ancillary services value is assumed zero. Costs are PG&E's payments to the counterparty, appropriately adjusted by Time-of-Delivery (TOD) factors as specified in the Solicitation Protocol. The TOD factors serve as a multiplier to the contract price per megawatt-hours (MWh) based on the time of day and season of the delivery, and are intended to reflect the relative value of the energy and capacity delivered in those time periods. Also, costs are adjusted to reflect transmission adders. The costs of integrating an intermittent resource into the electric system, such as load-following, providing imbalance services, operational reserves, and regulation, are assumed zero. Both benefits and costs are discounted from the entire contract period to 2010 dollars per MWh in the methodology.

For as-available energy delivery, PG&E measures energy value by projecting a forward energy curve (in hourly granularity) out to the time horizon of the contract period, and multiplying projected hourly energy price by the projected hourly generation specified by the contract's generation profile. For peaking or baseload contracts, the energy quantity is based on the performance requirements of the contract.

For dispatchable contracts, the protocol specifies use of a real-option pricing model to measure energy benefit. Similarly, the protocol specifies use of a real-option pricing model to value the utility buyout option attached to contracts that provide for a PPA plus such an option.

PG&E projects Resource Adequacy (capacity) value as a nominal dollar per kilowatt-year estimate. The CPUC recently revised the Resource Adequacy methodology that load-serving entities use to calculate Net Qualifying Capacity for intermittent generation that is sold on an as-available basis. While previously capacity quantity was calculated based on the annual average of the generation profile for the noon to 6 p.m. period, now the calculation is based on averaging the generation profile over five-hour blocks, the hours of which differ between April-October and November-May to reflect the different timing of peak demand in

different seasons.<sup>7</sup> Also, the CPUC decided to base the Net Qualifying Capacity on a 70% exceedance level for these solar and wind resources whose output is stochastic in nature, in a calculation that takes into account diversity benefits of multiple individual generators with different profiles. The PG&E team has adapted its calculations of resource adequacy value to reflect the new definition of Net Qualifying Capacity.

For baseload and dispatchable resources, the capacity quantity is determined by the performance requirements of the contract. Capacity benefit is calculated as the product of capacity value and quantity, and discounted to 2009 nominal dollars.

PG&E assigned Local Resource Availability value to 2009 Offers that proposed to interconnect at specific locations within the PG&E system, based on the CAISO's rules for PG&E's Local Capacity Requirements. This analytic step is not generally taken in the evaluation of bilaterally negotiated contracts.

PG&E incorporates compliance costs for greenhouse gases into the costs of non-renewable generation, assumed to begin in 2012. This feature is consistent with the CPUC's final resolution regarding the 2009 Market Price Referent that applies to contracts resulting from PG&E's 2009 RPS RFO.<sup>8</sup> This feature only affects the net valuation of contracts indirectly, to the extent that projected future compliance costs are estimated to affect the value of capacity.

## PORTFOLIO FIT

For the 2009 renewable solicitation, PG&E employed a quantitative scoring system to assess the portfolio fit of a contract into its overall set of energy resources and obligations. The team calculated one score for the firmness of delivery of the offered resource and another score for the time of delivery of the resource (relative to PG&E's portfolio needs). The overall score for portfolio fit is the numerical average of the two. This detailed methodology is not employed by PG&E for evaluating bilaterally negotiated contracts.

## CREDIT

PG&E assesses the degree to which counterparties propose to meet the requirements for providing collateral to meet their obligations. The requirements for collateral, described in detail in Section VII of the Solicitation Protocol, include posting Project Development Security after a PPA or PSA is executed and before Commercial Operation Date of the project, and posting Delivery Term Security for a PPA following the commencement of commercial operation. In the 2009 renewable solicitation, a subcommittee of PG&E's evaluation committee assigned numerical scores to each contract based primarily on the degree to which the counterparty proposed to comply with the utility's requirements for

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<sup>7</sup> California Public Utilities Commission, Decision 09-06-028, "Decision Adopting Local Procurement Obligations for 2010 and Further Refining the Resource Adequacy Program", June 18, 2009

<sup>8</sup> California Public Utilities Commission, Energy Division, Final Resolution E-4298, December 17, 2009, pages 9 - 10

security; this scoring approach is not employed to evaluate bilaterally negotiated contracts, but such contracts are still rigorously evaluated by PG&E's credit department to ensure that its requirements are met.

## PROJECT VIABILITY

New in 2009, PG&E employs a version of the Project Viability Calculator to assess the likelihood that a proposed generation facility will be completed and enter full commercial operation on the proposed on-line date.

The history of renewable power procurement by California IOUs has been fraught with a certain incidence of contract failure. IOUs have, on occasion, negotiated PPAs with developers of new generation facilities, only to find later that some projects failed to come into full commercial operation on their proposed on-line dates. The failures or delays have arisen from a number of underlying causes, including impediments to site control, permitting, financing, transmission interconnection, and technical performance of the projects.<sup>9</sup> Such failures or delays have contributed to a degree of shortfall between planned growth in delivered volumes of renewable energy and realized growth.

The Commission sought to address these issues of contract failure or delay related to poor viability of contracted facilities through vehicles such as Rulemaking 08-08-009 that included a review of LCBF methodologies for RPS offer evaluation, including an assigned Commissioner's ruling that addressed the issue of how to change procurement rules to ensure that viable projects are selected in the IOU's solicitations.<sup>10</sup> Pursuant to that ruling, the Energy Division of the CPUC drafted, circulated among stakeholders for comment, and finalized a Project Viability Calculator. The Calculator is envisaged to serve as a tool that will use standardized criteria to quantify a project's viability, relative to other projects.

The viability score is developed through an assessment of several attributes of the project, including

- Project development experience,
- Ownership and operating and maintenance experience,
- Technical feasibility,
- Resource quality,

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<sup>9</sup> The CPUC's "Renewables Portfolio Standard Quarterly Report" to the California Legislature in July 2008 also reported other risk factors that could impede successful on-time completion of contracted renewable projects, such as uncertainty about the renewal of federal production and investment tax credits, developer inexperience, price reopeners, military radar, fuel supply, and equipment procurement.

<sup>10</sup> California Public Utilities Commission, "Assigned Commissioner's Ruling Regarding Potential Renewables Portfolio Standard Development in Imperial Valley and Evaluation of Renewable Procurement Contracts", February 3, 2009, pages 7-8.

- Manufacturing supply chain (e.g. degree of constraints upon availability of key components),
- Site control,
- Permitting status,
- Project financing status,
- Interconnection progress,
- Transmission requirements, and
- Reasonableness of Commercial Operation Date (COD).

The Energy Division provided a set of scoring guidelines for each of these criteria, in an effort to standardize how a project would be assigned a score between zero and ten for each. These guidelines proved to be helpful for pursuing consistency and fairness in rating the viability of proposed projects.

In its Decision accepting the IOU's 2009 procurement plans, the CPUC noted that the Calculator "is a screening, not a dispositive, tool" that permits room for judgment.<sup>11</sup> Arroyo reads this to indicate that scores provided by the Calculator should not be used as the only determinant for selecting contracts based on superior viability, nor used to set a hard cutoff for selection vs. rejection based on score, but that the PG&E team may consider the Calculator score among other facts and considerations in assessing the likely viability of proposed projects. PG&E does not routinely score existing projects using the Calculator under the assumption that if they are already operating they are highly viable.

PG&E modified the Energy Division's final version of the Calculator by including a criterion for Engineering, Procurement, and Construction (EPC) experience, and reweighting the calculation to accommodate an twelfth criterion. This is consistent with a thesis that a project will be likelier to achieve commercial operation on schedule if the external contractor engaged by the developer to design, engineer, procure components for, and construct the project has had significant prior experience providing these services for other projects of similar size and technology.

## RPS GOALS

PG&E assesses the degree to which a contract is consistent with and will contribute to the state of California's goals for the RPS Program, and the degree to which a contract will contribute to PG&E's goals for supplier diversity. The CPUC has articulated specific attributes of renewable generation projects which can be considered in utility procurement

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<sup>11</sup> California Public Utilities Commission, Decision 09-06-018, "Decision Conditionally Accepting 2009 Renewables Portfolio Standard Procurement Plans and Integrated Resource Plan Supplements", June 8, 2009, page

evaluations, such as benefits to low-income or minority communities, environmental stewardship, and resource diversity, that do not clearly fall within the other evaluation criteria. Similarly, the CPUC has issued a Water Action Plan, and to the extent a renewable energy project makes use of water on site, its proposed use of water is evaluated for consistency or inconsistency with the CPUC's recommended water conservation practices.

Additionally, the California Legislature articulated program benefits anticipated for the RPS program in the Legislative Findings and Declarations associated with the laws passed to create the program, and PG&E assesses the degree to which contracts would promote these benefits.

The Governor of California issued Executive Order S-06-06 that, among other things, established a goal that the state will meet 20% of its renewable energy needs with electricity generated from biomass. PG&E assesses the extent to which a project supports that goal.

PG&E has well-defined corporate objectives for supplier diversity, and evaluates whether the counterparty is, or will make a good faith effort to subcontract with, Women-, Minority-, and Disabled Veteran-owned Business Enterprises.

PG&E's methodology for scoring projects in the RPS solicitations on their support for RPS Goals involves scoring attributes of the proposal and calculating a weighted-average numerical score. This numerical approach is typically not employed to evaluate bilaterally negotiated contracts.

#### TRANSMISSION COST ADDERS

The cost of transmission to move power from a project offered in the solicitation to PG&E retail customers is considered twice in the process of market valuation. In the first ranking of Offers by market value, projects whose delivery points are outside the control area of the California Independent System Operator (or "CAISO") (such as projects interconnecting to other utilities' grids in the Pacific Northwest or the desert Southwest, or those within California that interconnect to the grids of utilities that are not CAISO members) are loaded with a proxy estimate of cost to transmit power from the delivery point to the border of the CAISO for firm delivery.

In the second step, the methodology takes into account the possible need to upgrade the transmission network in order to accommodate the increment of new renewable generation in locations (clusters) that may require significant capital outlay, either by PG&E or by other IOUs. Each California IOU publishes a Transmission Ranking Cost Report (TRCR) which identifies clusters that would require network upgrades to accommodate some level of new generation, and estimates a proxy for the cost of upgrades and the amount of new generation that would trigger the need for upgrades. If a CAISO interconnection study has been completed, the team can use the more specific estimate of transmission network upgrade costs identified in the study rather than the TRCR proxy.

PG&E does not use TRCR adders or estimated costs of alternative commercial arrangements in the evaluation of bilaterally negotiated contracts. The fact that PG&E does not use transmission adders in valuation of bilateral contracts means that, in Arroyo's

opinion, it is inappropriate to compare the modified valuation of these bilateral proposals directly to the valuations of offers from competitive solicitations that were analyzed using PG&E's full LCBF methodology. Arroyo uses its own independent but very simplified model, which incorporates TRCR adders, to compare bilaterally negotiated contracts to all 2009 RFO offers and to short-listed offers. Arroyo also compares bilaterally negotiated contracts to other recent proposals to PG&E for bilateral discussions using PG&E's modified valuation (that omits TRCR adders) but places a caveat on that comparison: the modified approach has a bias that favors proposals that interconnect in transmission clusters over those that don't, when compared to the full LCBF methodology.

#### UTILITY OWNERSHIP ALTERNATIVES AND SITES FOR DEVELOPMENT

PG&E has developed protocols for evaluation of proposals to sell the utility a site for development of renewable generation, to build and transfer to utility ownership a new facility, to provide the utility with an option to purchase a facility after some period of commercial operation, or to undertake joint development and/or joint ownership of a new facility. The evaluation of such Offers includes both an analysis of the economics of the project generation under utility ownership, analogous to the valuation of PPAs, as well as a consideration of the extent to which ownership of such a project is compatible with the utility's core competencies.

#### COUNTERPARTY CONCENTRATION

In the 2009 RPS solicitation protocol, PG&E stated explicitly that it will consider its total exposure to volume of contracted deliveries from any individual counterparty as well as the volume already contracted with the counterparty in making short list decisions. Arroyo regards supplier concentration as a legitimate business concern for the utility, both with respect to credit risk for the utility's supply portfolio as well as risk of development failure.

#### PG&E'S PREFERENCES REGARDING OFFERS

In addition to the various evaluation criteria, PG&E's solicitation protocol states two preferences regarding selection of Offers. In section III regarding Solicitation Goals, the section on contract term states that "Earlier deliveries are preferred to later deliveries." Arroyo views this as a reasonable preference to take into account when making a short list. PG&E has a legal obligation to meet near-term targets for RPS deliveries as a percent of total retail sales.<sup>12</sup>

PG&E also states in its solicitation protocol a preference for projects that deliver power to "a nodal delivery point... within PG&E's service territory" over projects that deliver to CAISO interface points (e.g. the California-Oregon Border, or COB, or points such as Mead, Palo Verde, or Four Corners substations) or to "California locations outside of the CAISO's control area", or to out-of-state locations.

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<sup>12</sup> With some offers, however, the reverse may be true: an earlier proposed commercial operation date may be indicative of an inexperienced developer who is unaware of the barriers to achieving successful interconnection agreements, transmission development, local permitting, etc.

Arroyo regards this as a reasonable preference, and appropriate to state in the protocol. Some of the operators of control areas external to the CAISO have in the past chosen not to provide services such as imbalance service or operating reserves that would be required to enable an intermittent generator such as a wind or solar photovoltaic facility that interconnects in their territory to schedule firm deliveries to a CAISO intertie. For other control area operators, there is a limitation on availability of transmission to wheel power within their territory from a generator to and across a CAISO interface point, as there has been on Path 42 between the IID and Southern California Edison service territories.

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### **C. STRENGTHS AND WEAKNESSES OF PG&E'S METHODOLOGY**

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PG&E's evaluation methodology for renewable energy solicitations has been revised over the course of several years, and its evolution has benefitted from input from IEs and the utility's PRG. Consequently, it has achieved a certain degree of refinement that has strengthened the process from the perspective of fairness and reasonableness.

#### **1. MARKET VALUATION**

PG&E's valuation methodology has several advantages over methods used by other utilities:

- It is rooted in a comparison to market price forwards rather than to hypothetical model outputs for future price based on inputs such as forecast demand, modeled supply increases, and fuel market price forwards.
- It is relatively rapid to turn around valuations of several PPAs at once, in contrast to the burdensome nature of running multiple cases of traditional utility production cost models with dozens of cases for each generating unit assumed built vs. assumed not built to calculate system cost differences between scenarios with each unit in vs. out.
- It uses a valuation concept that is generally accepted in the electric power industry.
- It provides an intuitive valuation based on the degree to which a generating unit is "in the money" with respect to market price

There are some drawbacks with this approach, some of which are common to any valuation methodology for long-term PPAs:

- Because western power market forwards are not liquid and transparent beyond a limited time horizon, PPAs that last for 25 or 30 years must rely on extrapolation of market forward curves for valuation rather than on direct observation of traded prices for power two decades hence.
- A certain degree of interpolation or projection is required to achieve hourly granularity in price assumptions.

- In the absence of functioning, liquid, transparent markets in California for Resource Adequacy or for Greenhouse Gas compliance, the valuation must rely on fundamental forecasts for the value of capacity and of GHG compliance rather than on traded forward curves.
- The methodology assigns Resource Adequacy value to all offered facilities interconnecting within the CAISO except where the project explicitly identifies that it plans to interconnect to the CAISO as an energy-only resource. Such energy-only resources are deemed to have Net Qualifying Capacity of zero by the CAISO. The developer benefits by avoiding the cost of network upgrades for deliverability. However, PG&E ratepayers do not benefit from receiving Resource Adequacy value from the project, so it is appropriate to assign zero RA value in the valuation.
- Arroyo has a concern about the extent to which projects that propose to interconnect to the CAISO through the SGIP will actually deliver the full calculated amount of Resource Adequacy to PG&E customers, in the absence of a deliverability assessment. The valuation methodology assigns these projects full RA value, but one can imagine an outcome in which such a project fails to deliver its proposed generation to the grid because of network constraints, or the CAISO counts less Net Qualifying Capacity than that calculated based on the proposed generation profile, if and when deliverability issues emerge.
- The approach used does not provide any direct insight into the cost of remarketing power when the utility must take delivery of an as-available generating resource and remarket the portion in excess of portfolio needs in off-peak periods. This is a feature of utility production cost models that provides some guidance regarding “portfolio fit” based on modeled unit commitment and dispatch outcomes.
- The methodology, given its inputs from forward curves, RA value and GHG compliance value assumptions, and discount rate, sometimes gives results that seem counterintuitive, such as preferring higher-priced but longer-term contracts to lower-priced but shorter-term contracts, or preferring PPAs with later on-line dates to earlier on-line dates, all else being equal. Upon inspection, these attributes of the methodology are consistent with the models construction and inputs. Undesirable outcomes (such as preferring contracts with much later start dates) can be addressed through PG&E’s flexibility to apply business judgment to its decisions.
- While the CAISO’s Market Redesign and Technology Update (MRTU) has been implemented, the data history of nodal pricing outcomes is not yet extensive enough to use for valuing projects at congested nodal locations. The methodology relies on prior information to adjust valuation for nodal price issues. This may be remedied in future solicitations.

## 2. EVALUATION OF VARIOUS TECHNOLOGIES AND PRODUCTS

PG&E’s evaluation approach for net value and project viability are essentially technology-blind. The project-specific inputs to the valuation model are contract price, timing, location, generation profile, and, if relevant, buyout price. These inputs do not

specifically reflect the technology of the project. That being said, the cost of a project clearly affects the pricing offered by the developer, so higher-cost technologies tend to lose the competition, all else being equal.

The Project Viability Calculator was designed to be technology-blind as well; the scoring criteria do not provide for higher scores for specific technologies. However, the Calculator will return a lower score for a project that relies on a technology that is not well-commercialized, or that the developer (or affiliated members of its team) lacks prior experience developing, owning, operating, or financing, all else being equal. So in a sense the methodology will tend to discount projects based on newer technologies or on those that have not been implemented broadly at utility scale, and will tend to promote projects that rely on technologies that have found widespread market acceptance and have dozens of examples of 100+ MW installations. This means that, using the Calculator, IOU renewable solicitations will not be likely to be the venue for adopting new technologies unless they have some striking advantage in price (which tends not to be the case for hardware that has not yet achieved manufacturing economies of scale).

PG&E has attempted to facilitate short-term renewable power contracts (term less than ten years) by such initiatives as modifying its standard Form Agreement to accommodate such contracts, and crafting substitute language for the Form Agreement that more closely resembles industry standard agreements for short-term power transactions. One of the counterintuitive features of PG&E's valuation methodology, given its specific inputs, is that short-term contracts that are priced at what appears to be today's competitive market price for Western renewable power sales of one to three-year duration tend to appear worse in discounted net value than long-term contracts of 25 or 30 years duration whose contract prices start higher and escalate. Arroyo opines that it is generally inappropriate to compare a two-year contract to a thirty-year contract using PG&E's net value metric, and that it would be more appropriate to compare short-term PPA offers to other short-term PPA offers to make a judgment of their relative competitiveness.

### 3. EVALUATION OF PORTFOLIO FIT

PG&E's current approach to evaluate portfolio fit within its renewable power solicitations has specific advantages:

- The numerical score is based on quantitative calculations or on technology-specific attributes, and is fairly objective in its development.
- The scoring for time of delivery is closely related to how well the generation profile of the project matches PG&E's contractually designed super-peak periods vs. night periods, which in turn are intended to reflect the match with PG&E's portfolio needs.
- The range of score from zero to 100 enables a reviewer to discern differences between offers more easily than the range of zero to 5 used in the 2008 solicitation.

There are a few drawbacks to this approach:

- The methodology does not discern between how a contract might fit with PG&E's portfolio needs today (when the utility has little or no need for new baseload power) vs. needs a decade from now, when load growth and the retirement of older facilities might engender a stronger need for baseload power. Similarly, the methodology does not distinguish a short-term from a long-term contract, though the latter might provide a better fit in the future given possible future portfolio needs.
- The methodology doesn't explicitly address the cost of remarketing power during off-peak periods, though it clearly recognizes the worse fit of resources that generate more in the early hours of the morning and more in winter rather than in summer.
- It may be difficult to accommodate the portfolio fit of certain technologies, such as solar thermal facilities with storage, in the framework being used. It is not clear whether such a facility that has a limited ability to schedule generation past the peak hours of insolation and a limited ability to respond to dispatch orders fits well into the existing scoring system for portfolio fit.
- In the greater scheme of things, the portfolio fit criterion does not appear to have as much impact as others such as market valuation, project viability, and RPS goals. To Arroyo's knowledge there has not yet been a situation where a renewable PPA's superior portfolio fit score has enabled it to be shortlisted despite inferior value or viability; nor has there been a situation where an inferior portfolio fit score has led a PPA to be rejected.

#### 4. EVALUATION OF BIDS WITH VARYING SIZES, IN-SERVICE DATES, AND CONTRACT LENGTH

PG&E's valuation methodology is essentially blind to project size; it does not consider the extrinsic variables of MW capacity or GWh volume as positive or negative factors but rather reduces the value of the contract to a normalized \$/MWh metric. To the extent project size has an impact, it reveals itself in the proposed contract price if the technology is one that provides economies of scale and enables developers to propose lower prices for larger projects. This might be the case where fixed costs for elements such as switchyards, towers, steam turbines etc. can be spread over more MW capacity.

The viability scoring system, however, is not neutral to project size. It is evident that projects within California that can use the CAISO's Small Generator Interconnection Procedures (SGIP) will score higher for the Interconnection Progress criterion than any larger project that uses the Large Generator Interconnection Procedures (LGIP), except for those that have already progressed to the LGIP Phase II study or have obtained an interconnection agreement.<sup>13</sup> This tends to favor projects with capacity of 20 MW or less.

Similarly, the larger the project, the less likely it is that the developer has succeeded in the past in developing similar or larger sized projects, owned and operated similar or larger sized

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<sup>13</sup> On average, developers seem to prefer to have an executed PPA already in hand before paying the cost of a Phase II study, so it's less likely that Offers to an RFO that use LGIP are in Phase II already

projects, or financed similar or larger sized projects. So the proposal is likelier to score lower on Project Development Experience, Ownership/O&M Experience, and Project Financing Status if the project is larger. Also, in the case of newer technologies where there is limited manufacturing capacity worldwide for key components, a larger capacity project may score worse on Manufacturing Supply Chain than a smaller one, all else being equal.

Arroyo agrees that a developer who has never previously built, financed, or owned and operated a generation facility of the same or larger MW capacity as the current proposal may have poorer prospects for success in completing a facility on schedule than one who has two or more larger projects in her resume. This feature of the Project Viability Calculator, however, has the effect of “letting the rich get richer” by favoring proposals from developers who have successful track records and disfavoring those who lack large generation project experience. Whether this is fair or not isn’t obvious without more data on the relationship between prior project experience and success rate.

As described previously, PG&E explicitly prefers proposals which propose earlier commercial operation dates to later ones, and exercises this preference in making selections for the short list. The valuation methodology, using current inputs, exhibits a slight propensity to favor projects that start later rather than earlier, all else being equal (this is related to assumptions regarding power market prices, capacity value, and discount rate), but the preference for earlier CODs appears to swamp this small effect.

The valuation methodology similarly tends to favor contracts with longer duration to those with shorter terms, all else being equal.<sup>14</sup> Since no counterparties ever seem to propose both a longer and shorter duration contract at the same contract price, this is a very minor effect, typically swamped by the lower contract price offered for the longer-term contracts. There does not appear to be a countervailing effect in the viability scoring methodology, where one might think that contracts for a solar photovoltaic project with a 30-year term would be scored lower for viability than the same project contracted for a 20-year term, given the limited expected reliable lifetime of inverters and trackers and the likelihood of declining reliability over the longer time horizon. The scoring guidelines for the Project Viability Calculator do not appear to take such issues into account.

## 5. EVALUATION OF BIDS’ TRANSMISSION COSTS

The valuation methodology has a complex set of algorithms and steps to assign proxies for actual transmission cost to the contract price of generation in order to compare proposals fairly, taking into account the cost of moving power from the delivery point to customers. These include estimates of the cost of moving power from non-CAISO delivery points to PG&E customers, and of the allocated cost of transmission network upgrades required to achieve deliverability for new generation facilities that propose to interconnect in congested locations. Many of the features of the transmission cost methodology are specified by regulatory decisions.

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<sup>14</sup> This is a feature of the inputs rather than the algorithm; with a modest discount rate and power market forwards that are extrapolated beyond a few decades, proposed renewable contract prices tend to fall below brown power market prices in the most distant years so that the longer the contract term is, the more valuable the overall contract is.

The methodology has a few strengths:

- It provides a means to level the playing field between Offers that deliver directly into PG&E's service territory at uncongested locations and those whose proposed facilities will require expensive new transmission upgrades and new substation facilities to maintain grid reliability.
- It provides a means to level the playing field between projects located within the CAISO and those delivering outside the CAISO for whom the cost of moving power to PG&E customers requires wheeling across foreign control areas, tariff payments to other transmission owners, and/or shaping and firming services needed to achieve firm scheduled deliveries into the CAISO in order to qualify as eligible renewable resources under CEC guidelines.

The transmission cost methodology also has some obvious drawbacks:

- The two-step process of calculating Transmission Cost Ranking Report adders is so analytically burdensome that it slows the turnaround time of the valuation ranking.
- The use of proxies such as published transmission tariffs or estimated costs for alternative commercial arrangements may understate the actual cost of moving power to PG&E customers from other control areas. The price of shaping and firming services (that would be required to render out-of-state intermittent power RPS-eligible) has escalated substantially from past years, reflecting the risk associated with providing such services and the increasing cost of doing so. Also, the cost of non-CAISO control area operators providing operating reserves, imbalance services, and wind integration services do not appear to be fully reflected in the proxies.
- It is difficult to explain to counterparties how the transmission analysis affects the valuation of their Offers. Despite the fact that the solicitation materials provided a discussion of TRCR adders, it was clear that some counterparties proceeded to propose new facilities sited in highly congested transmission clusters. Because these new facilities would likely require major capital expenditures to effect grid upgrades, and because the expenditures would be allocated to very few new generation projects (most experienced developers or those with knowledgeable transmission consultants seemed to avoid the most congested clusters), the proxy costs for transmission were quite high and when added to contract costs tended to disqualify these proposals from the short list. It was clear from debriefing sessions that some of the developers, particularly those less knowledgeable about grid issues, were completely unaware that their proposed project sites are very unattractive from a transmission point of view.

## 6. EVALUATION OF BIDS' PROJECT VIABILITY

The implementation of the Project Viability Calculator as a screening tool for use in the evaluation of proposals has brought several advantages:

- The Calculator is a step in the direction of more standardized evaluation of viability across all three IOUs.
- The Calculator provides a broader set of criteria by which projects are assessed than was the case with PG&E's prior approach to scoring viability.
- The range of scores from zero to 100 gives more visibility to differences between projects.
- The methodology allows PG&E to use both the more standardized tool as well as business judgment in taking project characteristics into account when making short list decisions.

There are still opportunities to improve the use of the Calculator.

- The scoring guidelines for the Calculator are sufficiently ambiguous that reasonable individuals scoring the same project can arrive at different results. When the scores rated by Arroyo and the PG&E team were compared, the variance between scores had a standard deviation of 13 points.<sup>15</sup> This suggests that the Calculator is still a crude tool with imprecision in the scoring process, and that differences of only two or three points between projects should not be regarded as determinative in selecting one and rejecting the other; the difference falls within the error of the analysis.
- There is a future opportunity for the individual scorers within the PG&E team to achieve greater consistency in how they interpret the scoring guidelines as the team gains greater experience in using the Calculator.
- Arroyo does not regard some of the criteria in the Calculator as providing particular insight into the likelihood of successful project completion. For example, the score for Transmission Requirements depends simply on when access is expected, and not on the degree of difficulty anticipated for achieving the upgrades required to provide access while maintaining grid reliability and achieving deliverability for the project. Arroyo would view a project that depends on a two billion-dollar transmission upgrade requiring the acquisition and permitting of dozens of miles of right-of-way as more risky with respect to schedule than one that requires an upgrade to a single distribution substation, even if they have the same proposed timing for access.
- Some proposals were scored low simply because the counterparties omitted basic information, even though upon debriefing it became clear that full disclosure would have resulted in a higher score. It is unclear how this could be improved in the future, since the solicitation materials clearly stated what information was required.

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<sup>15</sup> The averages of Arroyo's and PG&E's scores for the Offers were only two points apart. Arroyo found the comparison between scores to be helpful to diagnose issues with specific projects and to identify errors made by either scorer, as opposed to stimulating arguments about which score was "right".

## 7. OTHER ISSUES

PG&E's methodology has several other strengths in general not related to specific evaluation criteria. For example, use of an Independent Evaluator and subjecting the draft short list to review and comment by the Procurement Review Group introduces a window into sharply different opinions about what the utility's priorities should be, which is particularly helpful when subjective judgment is used to weigh conflicting criteria such as value, viability, and RPS goals. The utility took several suggestions by the IE and PRG members into account in assembling its final short list.

Feedback from non-shortlisted Participants provided some insight into other strengths of PG&E's solicitation process compared to other utilities.

- The bidders' conference was cited as being quite helpful in clarifying solicitation objectives, evaluation process, and requirements.
- The solicitation materials were regarded as clear and straightforward.
- While frustrated by PG&E's policy of not disclosing detailed information about the nature of the short list, and the utility's unwillingness to provide second chances to improve rejected Offers, Participants appreciated the opportunity to be debriefed about the reasons why their Offers were rejected because they could gather information on how to make their projects more competitive in future solicitations.

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### **D. FUTURE LCBF METHODOLOGY IMPROVEMENTS**

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PG&E's methodology has undergone repeated refinement, motivated both by internal choices within the utility and external impetus by the regulator. Most of these have provided incremental improvements to the methodology. Arroyo can at this point only suggest a few modest changes that may further improve the means by which PG&E evaluates proposals or the transparency with which potential counterparties can view the evaluation process.

#### TRANSPARENCY

One set of suggestions would seek to address the sense, arising from debriefing non-shortlisted Participants, that comprehension of how PG&E evaluates and selects Offers among the developer community could be improved. This could lead to reduced wasted effort on the part of developers in promoting projects that are unlikely to be selected, and reduce the amount of wasted effort within the utility as it attempts to analyze Offers with poor viability and low value. Some ideas could include:

- Including a walk-through of the scoring guidelines for the Project Viability Calculator in the bidders' conference, to explain what specifically needs to be demonstrated within the text of the proposal and why it affects the viability score (e.g. identifying whether and how site control has been achieved, and naming the EPC contractor if it has been selected);

- Including the scoring guidelines for all twelve criteria used in the Calculator and not just the EPC Experience criterion within the body of the solicitation protocol, rather than a website reference, or within Appendix K;
- Describing in the bidders' conference which clusters in PG&E's service territory are the most congested, perhaps in terms of ranking by the proxy \$/kW cost that is provided by PG&E's TRCR for network upgrade costs that would be allocated to generators choosing to interconnect there, based on the total MW range of possible new generation that was analyzed for the TRCR. This could give developers more of a sense of which sites are disadvantaged by congestion issues;
- Editing solicitation materials to emphasize the need for out-of-state projects to provide both busbar contract price and price premium for CAISO delivery, and to clarify for projects proposing to interconnect in non-CAISO control areas in the state the need to explicitly identify how the power would be moved to the CAISO;
- Stating within the protocol the types of relevant costs (such as firm transmission, imbalance costs, operating reserves, and shaping and firming fees if appropriate) that would need to be covered by the price premium to move power from a foreign control area to the CAISO, in an effort to motivate Participants to provide more accurate, more realistic, and more complete information about how they would deliver their energy, or alternatively educating them about the disadvantages of siting an intermittent generation project in a control area whose operator will not support proposed exports to the CAISO with operating reserves and imbalance services;
- Clarifying the extent to which transmission adders would be added to the economics of out-of-state projects proposing to deliver at distant substations such as Moenkopi or Four Corners, despite the fact that these serve as CAISO scheduling points;
- Editing the solicitation materials to clarify that, in addition to the various evaluation criteria, PG&E will use its preferences regarding delivery point and timeliness of commercial operation date to make selection and rejection decisions for the short list (or, alternatively, relabeling those two preferences as evaluation criteria); and
- Editing the solicitation protocol to provide a fuller description of how proposals for utility ownership (including PSAs, PPAs with buyout options, and joint development or joint development) are evaluated and what characteristics of such projects would render them attractive or unattractive to the utility as candidates for ownership.
- In the Decision approving the IOU's 2009 procurement plans, the CPUC specified that the utilities should conduct special outreach activities to highlight the unique opportunity to develop new renewable generation in the Imperial Valley now that the transmission investment in the Sunrise Powerlink is approved (by, for example, ordering that each IOU conduct a special bidders' conference to highlight the Imperial Valley opportunity). Similarly, the Decision called for specific monitoring by the Energy Division of the outcome for proposals located in the Imperial Valley in the 2009 RFOs. However, the Decision also stated that "Monitoring does not

mean that preference is given to Imperial Valley developers” and “Providing a preference for Imperial Valley resources (which is denied to others) generally conflicts with LCBF principles.”<sup>16</sup>

Based on debriefing sessions with non-shortlisted Participants, it is evident that some developers understood the special outreach and special monitoring to imply that Offers for projects in the Imperial Valley would receive special preference by PG&E. In reviewing the solicitation materials, including the presentation at PG&E’s special bidders’ workshop on the Imperial Valley, Arroyo found no statement or suggestion that the utility would provide any special preference to Imperial Valley renewable projects. As was feared by a PRG member, the special outreach efforts, despite the careful wording of the solicitation materials, appear to have given the misimpression to some developers that a preference would be given to Imperial Valley developers.

Arroyo’s suggestion is that, should the situation arise again to conduct special CPUC-directed outreach for particular opportunities, that the solicitation materials also emphasize that LCBF principles will be followed in PG&E’s evaluation and selection procedures and that no special preference will be provided (unless of course the CPUC decides in the future to mandate a preference).

- The offer submittal deadline stated in the solicitation protocol was 10 a.m. Pacific Time on August 24, 2009. Arroyo wonders whether in future a better choice might be to reset the deadline to noon, in order that, on one hand, the PG&E team and IE can begin the Offer Opening process in the morning as package deliveries start to arrive, while on the other hand out-of-town Participants will not feel pressured to hand their Offers to the team in person at some incremental expense.

## VALUATION INPUTS AND PARAMETERS

Arroyo has a few suggestions for improving the methodology for valuing proposals:

- Use the discount rate employed by the Energy Division in calculating the Market Price Referent, which is based on an estimate of the cost of capital for power developers, rather than a discount rate based on PG&E’s authorized cost of capital. Arroyo believes that given the variety of risks that face renewable project development (permitting, site control, interconnection, equipment procurement, financing, etc.) it is more appropriate to discount the expected future benefits and costs of the projects using a higher discount rate representative of the riskier independent power industry, rather than the lower discount rate of a regulated monopoly. One effect of using the lower utility discount rate is that it overemphasizes the value to ratepayers of the last decade of project operation, including years after 2020, for which the extrapolation of power market pricing provides a picture of valuation that is tenuous at best. Arroyo believes that developers appropriately use a higher discount rate than PG&E’s authorized cost of

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<sup>16</sup> California Public Utilities Commission, Decision 09-06-018, “Decision Conditionally Accepting 2009 Renewables Portfolio Standard Procurement Plans and Integrated Resource Plan Supplements”, June 8, 2009, pages 16, 17

capital in making their decisions about contract price, despite the fact that once contracted the project revenue is essentially secured by PG&E's credit.

- Investigate the extent to which the CAISO will actually grant PG&E's customers the Resource Adequacy value for generation that interconnects through SGIP. Arroyo is concerned that assuming full RA value for small projects that will not undergo the scrutiny of a CAISO deliverability assessment may lead to a situation where SGIP-based projects are shortlisted assuming they will deliver RA value to ratepayers but later fail to actually deliver that value. While both the CAISO and CPUC are aware of this situation and wish to seek a solution, a solution is not guaranteed.
- Require projects that are seeking CAISO interconnections through the LGIP to state explicitly in their Offer whether they are pursuing energy-only status and avoiding the costs associated with network upgrades for deliverability. Such projects should not be credited with RA value in the evaluation, and it would be better to identify these situations early, as well as to monitor for those projects that switch to energy-only status after the short list is finalized so that their value to ratepayers is diminished with no concomitant reduction in contract price.
- Codify the procedures for assigning non-PG&E transmission adders to projects into a (nonpublic) protocol. The valuation methodology would benefit from an effort to achieve greater internal clarity and consistency in how decisions are made for assigning transmission adders for moving power from other states to the CAISO, for delivering power at CAISO interface points outside PG&E's territory, and delivering into non-CAISO control areas. It would be particularly helpful to codify precedents that have been made in prior RFOs regarding when and where to use TRCR adders vs. the cost of alternative commercial arrangements, in order to improve the consistency with which Participants and proposals are treated.
- Require that PG&E's subcommittee on ownership eligibility review all shortlisted proposals that involve utility ownership, including PPAs with buyout options. Arroyo noted that one proposal was shortlisted because the variant with a buyout option proposed an attractively low strike price for PG&E to purchase the facility at its option. The valuation of that buyout option variant was quite high among the rankings, but the valuation of the Offer if the buyout option were not exercised was substantially lower. Arroyo was concerned that there was apparently no buy-in required of the team responsible for considering such ownership for the PPA-with-buyout-option variant. This creates the possibility that a PPA-with-buyout Offer would be short-listed based on its attractive buyout price but that the facility itself would turn out later not to meet PG&E's criteria to own the project and the straight PPA valuation would fail to meet the value cutoff.<sup>17</sup>

## VIABILITY

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<sup>17</sup> For the actual Offer in question, the valuation of the straight PPA with no buyout option exercise was much lower but still above the value cutoff so the concern Arroyo expresses is relevant for future solicitations but not for the current situation.

With the introduction of the Project Viability Calculator as a tool to assess the likelihood of projects achieving successful operation come some opportunities for the Energy Division and the IOUs to evaluate its use and possibly implement improvements for the future.

- There is an opportunity to refine the scoring guidelines for the Calculator. It became evident that reasonable people scoring offers could arrive at different interpretations of the guidelines, and that there are gray areas that require judgment. For example, one scorer might regard a developer's prior experience constructing and operating small photovoltaic installations that reside on a customer's premises beyond the meter as the basis for a high score on Project Development Experience, while another scorer might view these projects as not representing "wholesale generation" and therefore assign a zero score.<sup>18</sup> Similarly, one scorer might view a photovoltaic project for which the developer estimates direct net irradiance based on publicly available government-published data for a nearby weather station as deserving a score of 10 for Resource Quality, while another scorer might assign a 5 to the same Offer because it does not cite a third-party resource assessment or measured irradiance at a comparable photovoltaic facility in the region.
- Even if the text of the scoring guidelines is not revised, there is an opportunity for the PG&E team to move towards a more uniform interpretation of the guidelines among scorers. This might be as simple as a pre-RFO internal workshop to discuss gray areas in the guidelines and come to some common understanding of how best to deal with ambiguities. Or it might be a chapter in PG&E's internal protocol for Project Viability that outlines additional guidance to clarify how the team might best deal with ambiguities or gray areas in the Calculator scoring guidelines. In the 2009 RFO, the PG&E team made substantial efforts to achieve consistency in scoring, and some of these ambiguities became evident only after internal review of preliminary scores led the team to revise them to improve the consistency of scoring; it is clearly a challenge for any team of scorers to approach perfect uniformity.
- It would be helpful for the CPUC or its staff to clarify for IOUs whether the required use of the Calculator applies to projects for existing facilities. The Energy Division had prepared a Staff Proposal regarding the method for evaluating project viability, in which it proposed that "IOUs are required to apply standardized PV criteria to existing Commission-approved projects that are not forecast to be online within the next 6 months."<sup>19</sup> This would imply that PG&E is not obligated to use the Calculator to evaluate the viability of facilities that are already on-line. However, it is not clear to Arroyo whether this element of the Staff Proposal has taken effect, nor can Arroyo find other regulatory guidance about an exemption for existing facilities from use of the Calculator in evaluating viability. One might surmise that

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<sup>18</sup> At least one Participant noticed this feature of the scoring guidelines and asserted that its prior experience installing customer premises equipment beyond the meter constitutes wholesale generation experience.

<sup>19</sup> Energy Division of the California Public Utilities Commission, "Attachment B: Staff Proposal to refine Project Viability Evaluation Methodology", page 5, attached to "Assigned Commissioner's Ruling Regarding Potential Renewables Portfolio Standard Development in Imperial Valley and Evaluation of Renewable Procurement Contracts", February 3, 2009

any existing facility is more viable than any not-yet-existing facility, and that using the Calculator to evaluate existing projects may be wasteful of the team's time.

- The Calculator as currently constructed assigns a score for Permitting based on whether the developer has applied for permits, has achieved data adequacy for permit applications, or has obtained its permits. The score does not reflect the expected difficulty of obtaining permits. Arroyo suggests that the Energy Division consider including some judgment about the degree of difficulty of successful permitting. Some Offers were evaluated to be at risk for project failure due to serious environmental concerns that could lead to permitting failure, despite achieving moderately high viability scores using the Calculator.

### PORTFOLIO FIT

Arroyo questions the relevance of PG&E's methodology for scoring proposals for Portfolio Fit. The CPUC has very clearly enunciated that IOUs should use a methodology that leads to selection of least-cost, best-fit resources.

However, Arroyo notes that the degree to which a proposed new resource fits well or badly into PG&E's existing and planned portfolio of supply resources is largely captured already in the valuation methodology. For example, the increased value of power delivered in super-peak hours and peak seasons vs. the decreased value of power delivered in night hours and off-peak seasons is captured by the valuation algorithm. The methodology to value RA benefits also captures the unique contribution of generators in peak hours when resources are most needed to meet reliability needs. PG&E's valuation methodology is designed to capture value of the flexibility of dispatchable resources over as-available resources. So to a large extent the valuation methodology has been constructed to reflect in dollar terms the value of both the firmness and time-of-delivery characteristics of Offers.

Also, the existing and prior methodologies for evaluating Portfolio Fit in PG&E's RPS RFOs do not directly address the question of when baseload resources will be needed for the portfolio or when peaking resources will be needed. (Note that the bilaterally negotiated resources are not scored with the same methodology as proposals in the RPS solicitation).

Therefore Arroyo surmises that most of the relevant features of fit with PG&E's portfolio needs are already captured by PG&E's valuation methodology, and scoring separately for Portfolio Fit is largely redundant. SCE appears to have captured its Fit evaluation within its valuation model and apparently doesn't employ a separate score for Fit.

It is hard to imagine a renewable resource whose Portfolio Fit characteristics are so superior that a reasonable person would select it for the short list despite deficiencies in value or viability, or a resource so inferior in Portfolio Fit (say, a non-dispatchable generator that produces power only between 1 a.m. and 4 a.m. in the springtime) that it would be rejected from the short list despite superior value and viability. Arroyo is not aware of any short list selections or rejections by PG&E that have been motivated primarily by a Portfolio Fit score. So Arroyo suggests the possibility that Portfolio Fit scoring be dropped in PG&E's future solicitations unless such a special case or a need for a tie-breaker arises.

## 4. FAIRNESS OF HOW PG&E ADMINISTERED THE CONTRACT EVALUATION PROCESS

This section describes the extent to which PG&E's administration of its protocols for contract evaluation and selection of a short list in the 2009 renewable solicitation was conducted fairly. The overall conclusion is that the process in this case was conducted in a fair and consistent manner, with some issues in the process worthy of detailed review, and some short-listed Offers for which the PG&E team and Arroyo disagreed about project viability and therefore about selection.

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### A. PRINCIPLES USED TO DETERMINE FAIRNESS OF PROCESS

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The Energy Division has provided a set of principles proposed to guide IEs in determining whether an IOU's evaluation and selection process was fair:

- Were all bids treated the same regardless of the identity of the bidder?
- Were bidder questions answered fairly and consistently and the answers made available to all bidders?
- Did the utility ask for "clarifications" that provided one bidder an advantage over others?
- Was the economic evaluation of the bids fair and consistent?
- Was there a reasonable justification for any fixed parameters that were a part of the IOU's LCBF methodology (e.g., RMR values; debt equivalence parameters)?
- What qualitative and quantitative factors were used to evaluate bids?

Some other considerations appear relevant to reviewing PG&E's methodology. The application of subjective judgment in bringing multiple non-valuation criteria to bear on decision-making, rather than a mathematical, objective means of doing so, implies an opportunity to test the fairness of the administration of the process using additional principles:

- Were the decisions to reject higher-valued contracts from the short list because of low scores in criteria other than valuation or PG&E's preferences applied consistently across all contracts?
- Were the decisions to accept lower-valued contracts into the short list based on superior scores in criteria other than valuation, despite lower values of those specific contracts, applied consistently across all contracts?

- Were the judgments used to create the short list based on stated evaluation criteria or preferences that were publicly made available to potential counterparties prior to proposal submittal through the Solicitation Protocol?

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**B. REVIEWING PG&E'S ADMINISTRATION OF ITS EVALUATION AND SELECTION PROCESS**

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PG&E provided Arroyo Seco Consulting with many detailed inputs to its valuation model and with results of market valuation at several steps during the evaluation process, including detailed information about transmission adders applied to contracts. Arroyo also had copies of all proposals and of correspondence between PG&E and counterparties during this period, and was able to make independent judgments about the strengths and weakness of individual proposals against the evaluation criteria laid out in PG&E's protocols.

Arroyo was present at evaluation committee and steering committee meetings in which draft proposals for the short list were developed, reviewed, questioned, modified, argued, and finalized. The logic and priorities underlying why specific proposals were rejected and accepted to the short list were made evident in these sessions. Arroyo had access to members of the evaluation committee responsible for scoring the proposals against each of the evaluation criteria. Arroyo was able to perform the role of questioning decisions that appeared unfair or inconsistent from an independent perspective.

Additional elements of Arroyo's approach for evaluating the fairness of the evaluation and selection process include:

- Building an independent valuation model that directly used detailed contract information, to construct an independent ranking of Offers by net market value;
- Comparing PG&E's valuation ranking to the IE model's ranking in detail, identifying outliers (e.g. where PG&E ranked an contract much higher than the IE or vice versa), identifying the root cause for variances, and determining whether variances were justified by different inputs and methodology or stemmed from errors by either PG&E or IE;
- Checking intermediate analysis and inputs to the valuation model, e.g. assignment of projects to nodes and to transmission clusters, for accuracy and consistency;
- Comparing the question-and-answer information posted on PG&E's public website to ensure that answers provided to any Participant in the course of the bidders' conference and workshop were made available to all Participants;
- Auditing direct communications between PG&E and counterparties during the evaluation process to check whether any individual party was advantaged by requests posed or information provided;

- Reviewing in detail PG&E’s decisions to reject proposals for nonconformance with the requirements of the Solicitation Protocol; reviewing the utility’s decisions to accept for evaluation proposals that Arroyo may independently have regarded as non-conforming;
- Reviewing PG&E’s decisions to reject proposals for low scores in non-value criteria, or based on the utility’s stated preferences, and independently evaluating whether those low scores in non-value criteria were reasonable;
- Reviewing in detail PG&E’s decisions to accept to the short list proposals that the utility team scored low for valuation or other non-value criteria; and
- Testing these rejection and acceptance decisions for consistency; reviewing whether the logic for rejection and acceptance was consistently applied to all proposals.

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### **C. FAIRNESS OF REJECTION OF PROPOSALS FOR NONCONFORMITY**

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Only two proposals were rejected by PG&E for nonconformance with the 2009 RPS RFO Solicitation Protocol.

PG&E rejected one proposal that proposed the sale of a site for development. PG&E’s solicitation protocol specified that Offers for sites for development should include, among other content, page D-1 of the standard offer form that provides a project description, a description of “Existing energy resource surveys of any natural resource or energy generation potential”, and a price or other consideration that the Participant seeks for the site. This Offer did not contain such information.

PG&E rejected another Offer that appeared to propose a PPA for renewable power. The Offer package omitted the required offer form Attachment D, and failed to provide most required elements of the package, such as a marked up version of Attachment H (the Form Agreement), Attachment A (a signed copy of the Solicitation Protocol Agreement), detailed descriptions of the site and the permits required, a site map, a project milestone schedule, a description of the proposed interconnection to the grid and the status of the interconnection application, and several other key components.

Arroyo’s opinion was that PG&E fairly rejected these two proposals for nonconformance with the requirements of the solicitation protocol. Arroyo identified one other proposal that the IE considered meriting rejection as well, but acknowledges that PG&E used its own business judgment in deciding to accept it for evaluation and selection.

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### **D. REASONABLENESS AND FAIRNESS OF PARAMETERS AND INPUTS**

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The vast majority of the many parameters and inputs that PG&E used in its evaluation of the 2009 RPS RFO Offers were reasonably and fairly chosen, in the opinion of Arroyo Seco Consulting. Arroyo identified only one issue regarding the choices PG&E made about parameters and inputs that merits discussion.

PG&E used a discount rate of 7.6% to bring future Offer costs and benefits to a 2010 present value. Members of the PG&E evaluation committee indicated that this value is based on PG&E's approved cost of capital proceeding. It represents the approved weighted average cost of capital (WACC) for PG&E, on an after-tax basis.

An open issue is whether it is appropriate to use a regulated utility's authorized cost of capital as the discount rate for net revenues from PPAs with renewable generation developers. These developers are generally not regulated utilities but are rather private or public companies in the independent power producer (IPP) sector. The cost of equity and cost of debt for the riskier IPP sector are both considered higher than for regulated utilities. For example, the cost of debt assumed into the Energy Division's 2009 analysis of the Market Price Referent (MPR), an analysis that represents the risks of an IPP developer building a proxy plant under a long-term PPA, was 7.67% compared to PG&E's authorized 6.05%, and the assumed cost of equity underlying the proxy plant developer was 11.96% compared to PG&E's authorized 11.35%.<sup>20</sup>

Arroyo asserts that the flow of net benefits of power deliveries from independent power companies contracting in long-term PPAs has more risk associated with it than PG&E's risk (e.g. higher credit risk, bankruptcy risk, liquidity risk, development risk) that merits discounting the net benefits at the higher WACC associated with the IPP industry. That suggests that the appropriate WACC to be used when evaluating Offers in this solicitation should be closer to the 8.25% after-tax WACC for the proxy plant used in the 2009 MPR model than to 7.6%.

Arroyo's opinion is that use of the utility's lower cost of capital results in valuations that overstate the importance of the most distant years of contract life, when the methodology depends on extrapolated market forward prices. Arroyo views this as a distortion that skews PG&E's value rankings to favor long-dated PPAs, projects with later on-line dates, and in some cases utility buyout options over straight PPAs.

PG&E has a variety of internal controls in place to ensure that its selection of inputs and parameters are reasonable and fair. The Energy Supply organization relies on a separate risk management function for oversight on power market assumptions, and on a financial function for oversight on financial assumptions. The choice of parameters is described in internal nonpublic protocols available to the RFO evaluation committee and its management. Additionally, the IE has the opportunity to review the inputs to the valuation model in detail and to raise questions with the team as appropriate.

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#### **E. THIRD-PARTY ANALYSIS**

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PG&E did not outsource any portion of the offer evaluation to Arroyo Seco Consulting or to another third party. Arroyo did participate in discussions with the PG&E team regarding rankings, scoring, and attributes of the offers, but the underlying scores and calculations involved in assessing offers against evaluation criteria were performed by the PG&E team.

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<sup>20</sup> California Public Utilities Commission, Final Resolution E-4298, December 17, 2009, page 21

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## F. TRANSMISSION COST ADDERS AND INTEGRATION COSTS

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PG&E generally followed its transmission analysis protocols in administering its procedures for market valuation. The team utilized a set of detailed information on full transmission tariffs as a proxy to bring power delivered outside the CAISO grid to specific delivery points, interface points, or market hubs, and in some cases used estimates of the cost of alternative commercial arrangements as the proxy for the cost of moving power from market hubs to the CAISO. The team used the TRCR information of the three California IOUs to estimate the cost of network upgrades for new projects interconnecting in congested locations. This is a great deal of transmission information to process in a short period of time and the team should be commended for its success in having developed, acquired, and applied a full set of this data within the deadline for creating a short list. Arroyo noticed errors or inconsistencies in the application of transmission adders, but did not consider these to have led to unfair or unreasonable decisions about the short list.

PG&E does not use TRCR adders or estimates of the cost of alternative commercial arrangements in evaluating proposed bilateral agreements. Because PG&E's LCBF methodology used in competitive solicitations is inconsistent with the modified valuation approach that PG&E uses with bilaterally negotiated contracts, Arroyo believes it would be inappropriate to compare the results of PG&E's modified valuation of such contracts with those of 2009 RFO offers using the LCBF method. The discussion later in this report ranking the market value of the bilateral contract against competing alternatives uses PG&E's modified valuations to compare this transaction against a peer group of other bilateral proposals, and uses Arroyo's simplified model (which includes the effect of TRCR adders) to compare the bilateral contract to 2009 RFO offers.

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## G. PG&E'S USE OF ADDITIONAL CRITERIA AND ANALYSIS IN CREATING A SHORT LIST

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The general approach PG&E's evaluation committee used to create a draft short list was to begin with the list of Offers ranked by market valuation (including the impact of transmission adders) and to:

1. Reject Offers judged to be non-conforming;
2. Reject Offers for Sites for Development and PSAs that did not pass a screening against the Ownership Eligibility and Cost Protocol;
3. Prioritize among Offer variants (e.g. straight PPA vs. PPA with buyout option, or 20-year contract vs. 25-year contract, or flat price vs. escalating price) based on valuation, selecting the most valuable variant for ranking;
4. Reject Offers regardless of value or viability that scored very low on the RPS Goals criterion because of serious environmental concerns;
5. Reject Offers that scored below a selected cutoff for net value;

6. Reject Offers that scored below a selected cutoff for viability score;
7. Rejecting a set of Offers that proposed to deliver at busbars outside the CAISO or at interface points of the CAISO based on PG&E's preference regarding delivery point and a judgment that there was no clear means to manage delivery to the CAISO, though the Offers met the valuation and viability screens. Also, prioritizing among another set of Offers that proposed to deliver outside the CAISO or to a CAISO interface point, rejecting Offers that are less attractive by virtue of size even if their valuation is attractive (these Offers will likely require third-party shaping/ firming services to achieve eligibility as RPS resources; such services have limited availability and PG&E considered it appropriate to further reduce the total MW of offers requiring such services);
8. Review Offers from counterparties for whom accepting all high-valued and high-viability proposals would lead to excess supplier concentration; prioritize among Offers from each counterparty to select which ones to select for the short list by virtue of highest value, viability, and/or RPS Goals score, rejecting others once a threshold of excess concentration is reached;
9. Selecting certain Offers that met the valuation cutoff but fell slightly below the viability cutoff, in the interest of achieving greater portfolio diversity (based on technology) in the short list;
10. Rejecting Offers whose proposed commercial operation dates were in the more distant future;
11. Placing Offers that were below the valuation and/or viability cutoffs, but that scored high on the RPS Goals criterion by virtue of being developed by entities certified by the CPUC Clearinghouse as Women-, Minority-, or Disabled Veteran-Owned Business Enterprises, into a special category in which the developer was offered an opportunity to improve the contract price, with a possibility to be selected for the short list if the improved net value achieved a specific threshold, regardless of viability score;
12. Switching from one Offer to another in the case of one Participant who withdrew the Offer that was shortlisted. The replacement Offer had passed the screens for valuation and viability but had been rejected in step # 7 above because of its large size; however, the Participant notified PG&E that the project was being reduced in MW capacity, bringing it into the range the utility considered acceptable; and
13. Switching from one Offer to another in the case of a Participant who, upon being provided with notification of that one Offer had been short-listed, gave PG&E updated information about its other Offers. Between Offer Opening and the point in time where PG&E and the Participant discussed the short-listing decision, the developer had advanced other projects to the point that another Offer provided higher valuation, an equal viability score, and a superior delivery point than the Offer PG&E selected for the short list. Arroyo concurred with the decision to switch Offers when the updated information became available.

Using this overall logic, a preliminary draft of a short list was developed that fell within the volume target for the RFO, and was reviewed by PG&E's Procurement Review Group. PG&E further revised the draft based on guidance and commentary from the PRG. This section focuses on the specifics of how PG&E applied evaluation criteria other than valuation and viability, and applied stated preferences in administering its selection process.

## 1. UTILITY OWNERSHIP

PG&E uses a nonpublic internal protocol for evaluating offers for ownership, including Sites for Development, buyout options, joint development and/or joint ownership, and Purchase and Sale Agreements. While the solicitation protocol provides detail on what additional information a Participant should provide when proposing such an Offer for utility ownership, it is not particularly revealing about how such Offers are evaluated against criteria other than valuation. Arroyo suggests that, in the interest of transparency, in future solicitations PG&E should provide greater clarity on what high-level factors enter this evaluation.

## 2. SERIOUS ENVIRONMENTAL CONCERNS

Appendix K to PG&E's 2009 solicitation protocol states various attributes of a renewable project regarding which Offers are scored to arrive at a rating for support of RPS Goals. Among these is "environmental stewardship", which is identified in the CPUC's Decision 04-07-029 as one of a few designated "qualitative attributes" that the Decision allowed the IOUs to use as the basis for including Offers on a short list, subject to (1) the Offer being within reasonable price proximity to others selected and (2) support from the utility's PRG prior to elevation.<sup>21</sup>

In the 2009 RFO, PG&E's administration of its methodology to exclude Offers that pose serious environmental concerns represents the contrapositive of the CPUC's specific thinking in that Decision: instead of using this element of the RPS Goals criterion to elevate a lower-valued but uniquely environmentally beneficial Offer onto the short list, PG&E is using the qualitative attribute to demote higher-valued but environmentally detrimental projects from the short list.

In the interest of transparency of the solicitation, Arroyo would recommend that future solicitation materials clarify that, within the components that make up the RPS Goals evaluation criterion, the specific review of environmental stewardship attributes can serve as the basis for rejection of Offers that raise serious concerns.

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<sup>21</sup> California Public Utilities Commission, Decision 04-07-029, "Opinion Adopting Criteria for the Selection [of] Least-Cost and Best-Fit Renewable Resources", July 8, 2004, Findings of Fact # 28 and 29

### 3. CONSIDERATIONS OF SUPPLIER CONCENTRATION

In this year's solicitation, PG&E stated in its protocol that aversion of excess supplier concentration would be an evaluation criterion. The team reviewed developers who proposed multiple Offers that met the valuation and viability screens, and assigned MW limits to how many of those Offers to short-list based on how many contracts the utility already had executed with the counterparty. In assigning those limits the team used its judgment, taking into account factors such as

- The number of megawatts of executed contracts for projects not yet operational vs. the number of megawatts for contracted projects that have achieved commercial operation (the former being considered a greater source of risk),
- The view of transactors about the likelihood that mutually acceptable contractual terms could be negotiated with the counterparty, vs. the risk of failure to achieve executed contracts through negotiation, and
- Guidance from PG&E's PRG.

### 4. DELIVERY POINT

PG&E stated in its 2009 solicitation protocol a preference for projects that deliver to the CAISO at nodal points within PG&E's service territory, over projects that deliver to other nodal points within the CAISO, to interface points of the CAISO, and to points outside the CAISO.

In screening Offers based on their proposed delivery points, PG&E chose to reject from the short list several projects that proposed to deliver at busbar points outside the CAISO or to interface points of the CAISO, regardless of their valuation or Project Viability Calculator score. PG&E chose to exercise its judgment that based on its experience to date, there was no clear provision to achieve the delivery required to make these resources eligible under CEC guidelines, given their location in the western grid and the challenges of successfully moving their power to the CAISO for firm scheduled delivery.

### 5. TECHNOLOGICAL DIVERSITY

PG&E added a few Offers to its short list that proposed facilities using a different technology than those already on the short list or within the utility's supply portfolio, but which fell below the viability cutoff used in screening projects. The reason cited was to provide greater portfolio diversity.

Technological diversity of the renewable power supply portfolio is not precisely a criterion or preference stated in the solicitation materials. However, within the RPS Goals evaluation criterion is a review of the extent to which an Offer will accomplish or promote a broad set of social and environmental goals, including a goal to "Increase the diversity,

reliability, public health, and environmental benefits of the energy mix”.<sup>22</sup> Some would read this language, taken from the legislative objective stated for the RPS program, as a directive to diversify the state’s energy mix away from fossil-fueled generation sources such as coal and natural gas. To others this might be interpreted as a mandate to strengthen the robustness of the energy mix by seeking to employ a broader range of technologies for renewable generation. The latter interpretation would open up the opportunity to select lower-valued or lower-viability projects because they offer unique, different, or not-yet-fully-commercialized technologies that may benefit from demonstration at utility scale.

## 6. COMMERCIAL OPERATION DATE

The solicitation protocol clearly stated PG&E’s preference to select Offers that proposed earlier commercial operation dates over Offers proposing later on-line dates.

The PG&E team exercised its preference for earlier on-line dates at various points in the selection process. It took this preference into consideration when selecting one or two among several Offers from individual Participants, for whom the supplier concentration criterion led to a decision to limit the total number of MW from each individual counterparty. In some cases this meant that higher-valued Offers with later on-line dates were rejected while lower-valued Offers with earlier on-line dates from the same Participant were accepted for the short list.

Similarly, projects with moderately high valuation and viability scores below but near the cutoff were rejected, both because of their mediocre viability scores and because of later proposed commercial operation dates.

## 7. SUPPLIER DIVERSITY

One of the components of the RPS Goals evaluation criterion is whether a proposal will contribute towards PG&E’s supplier diversity goals. The solicitation protocol states that

“It is the policy of PG&E that Women-, Minority-, and Disabled Veteran-owned Business Enterprises (WMDVBEs) shall have the maximum practicable opportunity to participate in the performance of Agreements resulting from this Solicitation. PG&E encourages Participants to carry out PG&E’s policy and contribute to PG&E’s supplier diversity goal of 21.5% of all procurement...The Supplier Diversity evaluation will take into account the Participant’s status as a WMDVBE and/or an intent or policy of subcontracting with WMDVBEs.”<sup>23</sup>

PG&E’s evaluation committee scored Offers based on the submittal of Attachment L, the utility’s Supplier Diversity Questionnaire, and the supplier diversity score became part of the overall RPS Goals score.

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<sup>22</sup> Pacific Gas and Electric Company, “Renewables Portfolio Standard: 2009 Solicitation Protocol”, June 29, 2009, page 28

<sup>23</sup> Pacific Gas and Electric Company, “Renewables Portfolio Standard: 2009 Solicitation Protocol”, June 29, 2009, pages 44-45

In the response to the 2009 RPS RFO, very few Offers were submitted by WMDVBEs that have been certified by the CPUC Clearinghouse. More Offers provided answers to the Supplier Diversity Questionnaire that demonstrated the developers' intent to provide outreach to WMDVBE subcontractors. None of the Offers submitted by certified WMDVBEs fell above either the valuation or viability cutoffs.

The PG&E team decided to provide a special opportunity to the certified WMDVBE Participants to improve their poor-scoring Offers. The team identified the most attractive Offer from each certified WMDVBE developer based on the initial evaluation, and communicated that, though the Offer failed to provide an acceptable level of value to be short-listed, the developer would have a chance to reduce the proposed contract price in order to pursue the possibility of selection.

In the actual event, one of the certified WMDVBE developers improved the contract pricing of an Offer sufficiently to the point where its valuation fell above PG&E's value cutoff, and it was accepted to PG&E's short list. While the Project Viability Calculator score for this Offer fell below PG&E's cutoff level, the gap between the score and the cutoff was within Arroyo's estimate of the standard error of the Calculator. Also, no other non-shortlisted that met the value cutoff and had a viability score superior to this WMDVBE's Offer was rejected on the basis of viability alone; these other Offers with better viability than that Offer were also rejected based on factors such as delivery point, timing of on-line date, or supplier concentration. Thus, no other Participant had a non-shortlisted Offer that was disadvantaged by the selection of this one WMDVBE Offer (other than by the special opportunity to reprice the proposal, which was not offered to other non-WMDVBE Participants).

No other certified WMDVBE developer improved its Offer pricing sufficiently in the repricing opportunity to the point where the net valuation of the revised Offer rose sufficiently towards the value cutoff to make the Offer acceptable to PG&E.

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## H. ANALYSIS OF PG&E'S SHORT LIST RESULTS

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This section provides a review of instances in which Arroyo Seco Consulting disagreed with PG&E's decisions in the administration of its methodology in the 2009 RPS RFO.

### 1. SOURCES OF DISAGREEMENT

While the PG&E evaluation committee and Arroyo Seco Consulting did disagree on some specific decisions in the administration of the evaluation process, nearly all of these issues were resolved in the course of review. Issues underlying disagreements included:

- Arroyo disagreed with some of the PG&E team's preliminary assignments of some Offers to local nodal areas or to pricing zones. After review and discussion, these disagreements were resolved, either through changes to the assignments or agreement that the assignments were correct.
- Arroyo disagreed with initial analyses in which PG&E assigned Resource Adequacy value to a few Offers that proposed to interconnect intermittent generation facilities

outside the CAISO grid. Upon review, the PG&E team agreed that these Offers would not likely provide RA value to customers.

- Arroyo suggested that selection of Imperial Valley Offers with viability scores below PG&E's viability cutoff would amount to a preference for Imperial Valley projects. Preferential treatment of such Offers was explicitly rejected for the 2009 RPS RFO in the CPUC's Decision approving the 2009 procurement plans. Based on guidance from PRG members, PG&E chose to drop one such Offer from its draft short list; another failed to stay on the final short list.
- PG&E made a preliminary selection of projects from two Developers that were not the Participant's highest-valued Offers; upon review, and given feedback from PRG members and the IE, PG&E decided to select higher-valued Offers.
- Arroyo's Project Viability Calculator scores for many individual Offers varied considerably from the PG&E team's scores. Upon comparison and discussion, PG&E revised its scores downwards for some Offers that it had included in a preliminary draft short list. This led the utility to decide to reject these Offers from the final short list. Similarly, Arroyo was convinced by PG&E's analysis to revise some of its Calculator scores upwards for Offers that PG&E had placed on the preliminary draft short list and to which Arroyo had raised objections.
- In the final short list, PG&E selected a few Offers that met its value cutoff but fell below the cutoff for viability. For most of these, Arroyo concurred with the decision to short-list based on other considerations.

However, Arroyo disagreed with PG&E's decision to select two Offers for the short list.

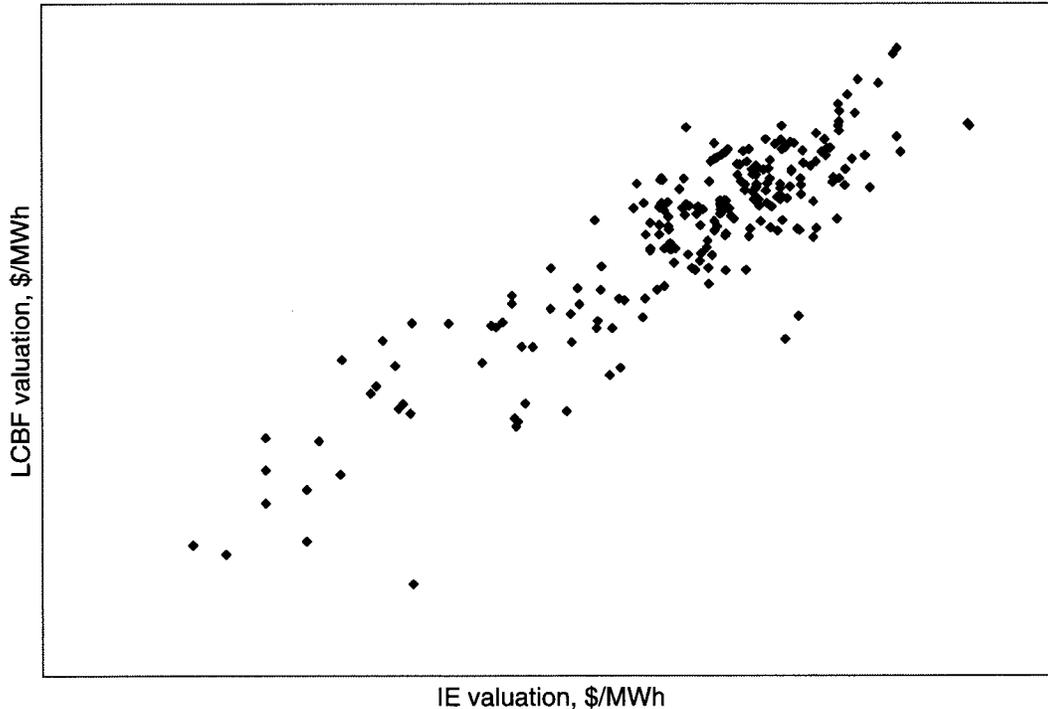
- One Offer, described previously, was short-listed on the basis of achieving greater portfolio diversity by providing a proposed project with a different technology. The PG&E team scored this proposal as lower in value, lower in viability, and equal in RPS Goals, vs. other competing Offers that were not selected for the short list. Its selection for the short list appears to be inconsistent and possibly unfair.
- Another Offer was for a short-term transaction from an existing facility. Arroyo assigned a much lower viability score to this Offer using the Project Viability Calculator than PG&E did. Arroyo had difficulty finding a factual basis in the Offer materials to consider this project more viable than other Offers that PG&E rejected from the short list for poor viability, creating concerns about fairness of selection.

The disagreement between the IE and the utility about placing the two Offers on the short list comes down to different opinions about the viability of the projects underlying the proposed transactions. If one accepts PG&E's opinion about the viability of the two Offers (disregarding the PG&E team's Project Viability Score for the first one), then their selection for the short list was entirely fair, reasonable, and consistent; if one accepts Arroyo's opinion, their selection would not be.

## 2. INDEPENDENT OFFER ANALYSES

Arroyo conducted its own rather simplified valuation process. The two sets of valuations generally correlated well, with a fair amount of noise in the comparison, as shown in Figure 3 that compares the two sets of valuations.

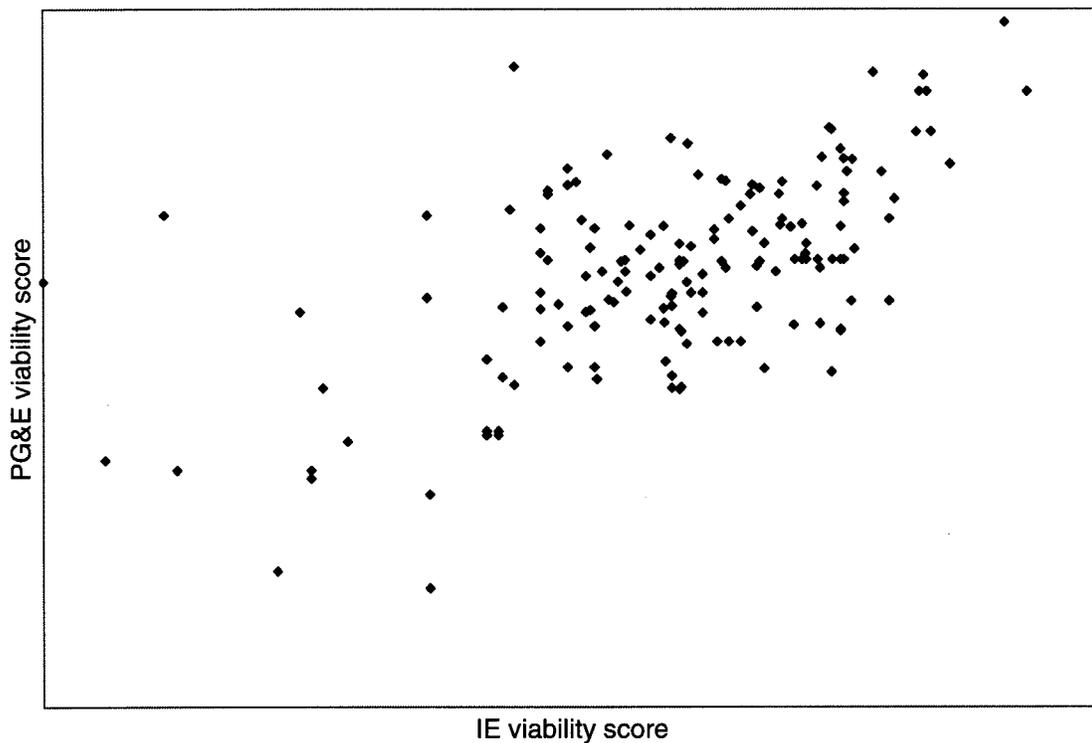
Figure 3



Arroyo did not use its simplified model to construct a separate short list. Instead, the simplified model was useful in quality control to identify errors in PG&E's or the IE's inputs, parameters, or assumptions for specific Offers. Also, the comparison helped identify what specific factors caused specific Offers to be ranked high or low in PG&E's short-listing process, such as the impact of the discount rate assumption, the on-line date, the choice of which transmission cluster to assign to an Offer, and the size of TRCR or transmission wheeling adders.

Arroyo also scored each Offer for viability independently of PG&E's analysis, using the original Energy Division version of the Project Viability Calculator. This was useful to get an estimate of what the standard error of the Calculator is, and a sense of whether differences in score reflect significant differences in the viability of projects or are within the noise of the method for assessing viability. Arroyo emerged from the comparison (shown in Figure 4) with a view that differences of a dozen or fewer points in viability score may not reflect true differences in the likelihood that one project is significantly likelier than another to achieve successful completion, given the roughness of the tool and the subjectivity of its use.

Figure 4



The correlation of the IE and PG&E team's scores using the Project Viability Calculator is poorer than that between valuation models. Arroyo ascribes this to the gray areas in the scoring guidelines, to differences in the subjective judgments of individual scorers, and to PG&E's use of an additional evaluation criterion in its modified Calculator. The comparison between the sets of scores helped reveal specific errors that Arroyo acknowledged in its draft scores and corrected, but no doubt there are other errors in Arroyo's viability scoring that have not yet been identified.

### 3. RECTIFYING DEFICIENCIES OF REJECTED OFFERS

As observed previously, PG&E communicated early to several Participants about basic deficiencies in their Offer packages and provided them with an opportunity to correct these deficiencies by completing or correcting their original submissions. None of these original shortfalls in the packages resulted directly in rejection from the short list, as far as can be discerned. Most of the individual rejections of Offers were based on low valuations, low viability, and avoidance of excess supplier concentration.

In general deficiencies preventing Offers from being selected do not appear to be caused by errors or misjudgments by the Participants in drafting the Offer package, but rather by the poor economics of projects or technologies at the MW scale chosen by developers, by insufficient progress by the developer at this point in time in areas such as site control, permitting, demonstration of resource quality, and interconnection (e.g., a "not fully baked" project, deficient not in its intrinsic merits but in its degree of advancement to date), and by

the difficulty for some developers in locking down a competitive PPA price when the price of equipment and of contractors are moving targets.

Arroyo cannot identify how PG&E could have rectified the deficiencies associated with rejected Offers while maintaining fairness to Participants whose Offers were selected. The only suggestion Arroyo can offer would be to edit future solicitation materials and bidders' workshop presentations to clarify that the RPS solicitation differs completely from any proposed PV Program.

#### 4. OVERALL FAIRNESS OF ADMINISTRATION

Despite a variety of minor disagreements and concerns, and two fundamental disagreements, Arroyo Seco Consulting's overall judgment was that PG&E's administration of its protocols to arrive at a short list for the 2009 RPS RFO was fair, unbiased, consistent, and reasonable.

Some of the disagreements between Arroyo and the PG&E team fall into the category of choices that Arroyo would have not made if it were administering the solicitation, but that Arroyo agrees are choices a reasonable person could make if that person had different priorities or emphases regarding the weights assigned to evaluation criteria. Most of PG&E's decisions to select for the short list Offers whose Project Viability Scores fell below its viability cutoff, on the basis of superior scores on attributes such as RPS Goals, supplier diversity, or technology diversity, fall into this category. Similarly, PG&E's decision to reject from the short list the highest valued Offers it received on the basis of a preference for early on-line dates is one that Arroyo would not have made, but may be a reasonable choice for a utility that has obligations to achieve near-term targets for RPS compliance.

PG&E did select for its short list two Offers that, in Arroyo's opinion but not in PG&E's, are sufficiently low in demonstrated project viability that these choices raise a question about the fairness and consistency of the decisions to select them. This disagreement represents a situation where reasonable observers can arrive at opposing opinions about the viability of a transaction given the same presented facts.

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#### **I. IMPERIAL VALLEY OFFERS**

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In the 2009 RPS RFO, PG&E received several proposals for renewable generation proposed to be sited in the Imperial Valley. The PG&E team generally applied the same steps and processes to evaluate these proposals as it did with others. One exception is that the utility did not use its stated preference for projects interconnecting to the grid within PG&E's service territory to reject or disfavor any Imperial Valley proposals, as it did with some proposals with other proposed points of interconnection.

Arroyo believes that the inclusion of Imperial Valley proposals on the final short list represents a fair and reasonable selection made by PG&E. The utility did not unfairly exert undue preference based on Imperial Valley location to select any proposal for the final short list, nor did it reject any Imperial Valley proposal that fully met the criteria applied to screen proposals, the same criteria used in other regions.

## 5. FAIRNESS OF PROJECT-SPECIFIC NEGOTIATIONS

This chapter gives an independent review of the extent to which PG&E's bilateral negotiations with Barclays for a short-term contract for renewable energy were conducted fairly. A more detailed narrative of discussion points of the negotiation and issues of fairness to other counterparties is provided in the confidential appendix to this report.

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### A. INDEPENDENT EVALUATOR'S OBSERVATION OF NEGOTIATIONS BETWEEN BARCLAYS AND PG&E

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An energy broker presented a proposal to PG&E for a short-term transaction for sale of renewable energy to the utility by Barclays, with draft terms that were acceptable to the utility's management. Arroyo observed several sessions in which the two parties discussed and refined detailed terms and conditions. PG&E provided Arroyo with several draft versions of the bilateral contract, which enabled the IE to identify specific changes that PG&E and the broker or Barclays made during the course of refining the agreement. Arroyo also conducted a detailed review of the executed version of the contract against other short-term transactions and against PG&E's 2009 Form Agreement as it could be applied to such a short-term transaction in the setting of a competitive solicitation.

Based on these activities, Arroyo did not identify any situations where PG&E provided Barclays with concessions in contract terms that the IE considered to be materially unfair to ratepayers or to other counterparties.

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### B. FINDINGS FROM REVIEW OF THE BARCLAYS CONTRACT IN COMPARISON TO PG&E'S 2009 FORM AGREEMENT

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The starting points for discussions between the two parties were an existing agreement between PG&E and Barclays that governs short-term transactions between the two parties, and a recently executed short-term transaction under which Barclays would provide green attributes to PG&E that are produced at the Hay Canyon wind facility near Moro, Oregon. While the contract with Barclays for green attributes produced by the Nine Canyon facility differs considerably from PG&E's 2009 Form Agreement that is used as the starting point for negotiation of long-term contracts with parties whose offers are short-listed in renewable solicitations, the solicitation protocol for PG&E's 2009 renewable RFO allows participants who offer short-term contracts in the RFO to choose to use industry standard agreements (such as the Edison Electric Institute master power purchase and sale agreement) as the preamble for contracts, replacing language in the Form Agreement.

This means that there are only minor variations between what terms and conditions a participant in PG&E's renewable solicitation who offers a short-term contract could employ (should that counterparty opt for such a standard industry agreement) and what the Barclays

Nine Canyon transaction uses. It also means that any short-listed participant in PG&E's RPS solicitations who either holds an existing industry-standard agreement with PG&E or chooses to draft such an agreement can opt for the same general approach that Barclays did.

Barclays and PG&E negotiated specific contract language for some of the terms governing the power purchase. These differences warranted inspection, and are reported in greater detail in the confidential appendix to this report. Most differences between the Barclays contract and the language of a short-term contract from an RFO using the form agreement are associated with customizing the contract to the specifics of the transaction and its unique attributes. Arroyo concluded that variances in the contract terms, when compared to PG&E's 2009 Form Agreement for short-term contracts, are, overall, fair to customers and to competing counterparties.

The Barclays contract provides ratepayers with somewhat less rigorous or at least less specific protections in a very few specific areas than would have been the case had the text of PG&E's form agreement been used rather than a standard agreement (as is permitted for RFO participants with short-term offers). Arroyo does not view these variances as having a material impact on ratepayers. Also, in the course of discussions between the two parties, Barclays agreed to accommodate PG&E's requested changes in specific terms that improved ratepayer protections in the executed agreement compared to early drafts. In any case, Arroyo agrees with PG&E that, for reasons detailed in the appendix, the utility's Form Agreement is probably a poor fit as a vehicle for this transaction, and that the industry-standard agreement that was used, and which would generally be available to other counterparties at their discretion, is a more logical vehicle.

Arroyo does not believe that any other counterparties who seek short-term renewable power contracts with PG&E were disadvantaged, since the protections that apply in Barclays' contract are directly comparable to other short-term transactions that PG&E has executed in the past, and are also consistent with the contract terms and conditions that many other power market participants employ in transacting such contracts. Furthermore, Arroyo is not aware of cases where the short-term version of PG&E's 2009 Form Agreement has yet been applied to any transactions as opposed to standard industry forms.

Overall, Arroyo concludes that the negotiations between PG&E and Barclays resulted in contract terms do not unfairly shift risks and costs to ratepayers. Arroyo cannot identify how the terms provided to Barclays disadvantage any other specific counterparty for short-term contracts with PG&E.<sup>24</sup> More details on specific variances between this contract and PG&E's 2009 Form Agreement for short-term contracts is provided in the confidential appendix to this report.

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<sup>24</sup> Arroyo does conclude that the architects of PG&E's 2009 Form Agreement have crafted terms and conditions governing PG&E's long-term renewable contracts that provide ratepayers with stronger protections than industry-standard forms, which seems appropriate for setting contract obligations that last for decades. The short-term version of the Form Agreement is more analogous in its protections and incentives to the industry-standard forms that are commonly used by wholesale trading and marketing entities for shorter transactions, but not precisely identical.

## 6. MERIT FOR CPUC APPROVAL

This chapter provides an independent review of the merits of the proposed contract with Barclays regarding production by the Nine Canyon facility, against criteria identified in the Energy Division's 2009 IE template.

---

### A. CONTRACT SUMMARY

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On February 16, 2010, PG&E and Barclays executed a contract for delivery of renewable energy in 2010 and 2011. The contract would take effect when all conditions precedent are met (e.g. CPUC approval). Barclays would deliver to PG&E and its customers a firm schedule for bundled renewable energy at an interface point of the California ISO control area.

---

### B. NARRATIVE OF EVALUATION CRITERIA AND RANKING

---

The 2009 template for IEs provided by the Energy Division calls for a narrative of the merits of the proposed project on the categories of contract price, portfolio fit, and project viability. More specific details are provided in the confidential appendix to this report.

#### CONTRACT PRICE AND MARKET VALUATION

PG&E and Arroyo have separately made estimates of net value of the proposed Barclays contract. Arroyo has compared the contract to peer groups of alternative, competing sources of renewable energy, using both PG&E's LCBF methodology and the simpler but independent IE model. Based on those comparisons, Arroyo opines that the market value and price for the Barclays Nine Canyon contract rank as moderate when compared to relevant competing alternatives. On that basis Arroyo believes that the price of the Barclays contract is reasonable.

The contract price for the Barclays contract will not be less than 90% of the 2009 Market Price Referent for contracts of ten-year term that begin delivery in 2010, or 150% of the corresponding non-renewable forward market price, which serve as price benchmarks for fast-track authority for short-term transactions; PG&E is not requesting such fast-track treatment. The confidential appendix to this report provides a more detailed discussion of the pricing of the Barclays transaction and the comparisons with competing alternatives that serve as the basis for Arroyo's opinion that the price and net value of the contract are moderate.

#### PORTFOLIO FIT

Based on the expected delivery pattern for renewable power under the Barclays agreement, and on the firmness of delivery and lack of dispatch control offered by the contract, Arroyo's analysis indicates that the correlation of the contract's delivery pattern

with PG&E's formal portfolio needs is rather low, but the firmness of its delivery is quite high. Using PG&E's protocol for evaluating portfolio fit in the 2009 competitive solicitation, Arroyo has scored the contract with the same quantitative methods used in PG&E's 2009 RPS RFO and, based on that score, opines that the Barclays proposal ranks as low in comparison to the entire set of 2009 offers or to a peer group of competing bilateral proposals, but ranks as moderate in comparison to the short list of offers from the 2009 solicitation (a group that appears likelier to result in executed contracts) at this point in time. In any case, the utility rather than the seller has, at its discretion, chosen the specific contractual delivery pattern that leads to this low to moderate ranking, which is an indication that the portfolio fit of planned deliveries is acceptable to PG&E.

#### PROJECT VIABILITY

Arroyo's opinion is that the Nine Canyon wind facility, the CEC-certified, eligible renewable resource that will produce the green attributes to be delivered under the Barclays transaction and which has already achieved commercial operation, has quite high project viability.

#### RPS GOALS

Delivery of power in 2010 and 2011 that complies with this contract's terms and conditions would advance PG&E and the state towards their short-term RPS goals for renewable energy delivery under current rules.

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### **C. DISCUSSION OF MERIT FOR APPROVAL**

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Arroyo Seco Consulting concurs with PG&E management that the proposed Barclays contract merits CPUC approval. The transaction, in Arroyo's opinion, ranks as moderate in contract price and net valuation when compared to relevant competing alternatives. The project viability of the already existing renewable resource supporting this transaction is quite high. Arroyo's analysis indicates that the Barclays contract ranks as low to moderate in portfolio fit depending on the peer group of competing proposal to which it is compared. Delivery of bundled product under the contract will directly contribute to PG&E's short-term RPS program goals under current rules.

## **Appendix I**

### **EEI Master Power Purchase and Sale Agreement (Public Portion)**

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# Master Power Purchase & Sale Agreement

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Version 2.1 (modified 4/25/00)  
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# MASTER POWER PURCHASE AND SALES AGREEMENT

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# MASTER POWER PURCHASE AND SALE AGREEMENT

## COVER SHEET

This *Master Power Purchase and Sale Agreement* (“*Master Agreement*” ) is made as of the following date: \_\_\_\_\_ (“Effective Date”). The *Master Agreement*, together with the exhibits, schedules and any written supplements hereto, the Party A Tariff, if any, the Party B Tariff, if any, any designated collateral, credit support or margin agreement or similar arrangement between the Parties and all Transactions (including any confirmations accepted in accordance with Section 2.3 hereto) shall be referred to as the “Agreement.” The Parties to this *Master Agreement* are the following:

Name (“\_\_\_\_\_” or “Party A”)

Name (“Counterparty” or “Party B”)

All Notices:

All Notices:

Street: \_\_\_\_\_

Street: \_\_\_\_\_

City: \_\_\_\_\_ Zip: \_\_\_\_\_

City: \_\_\_\_\_ Zip: \_\_\_\_\_

Attn: Contract Administration

Attn: Contract Administration

Phone: \_\_\_\_\_

Phone: \_\_\_\_\_

Facsimile: \_\_\_\_\_

Facsimile: \_\_\_\_\_

Duns: \_\_\_\_\_

Duns: \_\_\_\_\_

Federal Tax ID Number: \_\_\_\_\_

Federal Tax ID Number: \_\_\_\_\_

**Invoices:**

**Invoices:**

Attn: \_\_\_\_\_

Attn: \_\_\_\_\_

Phone: \_\_\_\_\_

Phone: \_\_\_\_\_

Facsimile: \_\_\_\_\_

Facsimile: \_\_\_\_\_

**Scheduling:**

**Scheduling:**

Attn: \_\_\_\_\_

Attn: \_\_\_\_\_

Phone: \_\_\_\_\_

Phone: \_\_\_\_\_

Facsimile: \_\_\_\_\_

Facsimile: \_\_\_\_\_

**Payments:**

**Payments:**

Attn: \_\_\_\_\_

Attn: \_\_\_\_\_

Phone: \_\_\_\_\_

Phone: \_\_\_\_\_

Facsimile: \_\_\_\_\_

Facsimile: \_\_\_\_\_

**Wire Transfer:**

**Wire Transfer:**

BNK: \_\_\_\_\_

BNK: \_\_\_\_\_

ABA: \_\_\_\_\_

ABA: \_\_\_\_\_

ACCT: \_\_\_\_\_

ACCT: \_\_\_\_\_

**Credit and Collections:**

**Credit and Collections:**

Attn: \_\_\_\_\_

Attn: \_\_\_\_\_

Phone: \_\_\_\_\_

Phone: \_\_\_\_\_

Facsimile: \_\_\_\_\_

Facsimile: \_\_\_\_\_

With additional Notices of an Event of Default or Potential Event of Default to:

With additional Notices of an Event of Default or Potential Event of Default to:

Attn: \_\_\_\_\_

Attn: \_\_\_\_\_

Phone: \_\_\_\_\_

Phone: \_\_\_\_\_

Facsimile: \_\_\_\_\_

Facsimile: \_\_\_\_\_

The Parties hereby agree that the General Terms and Conditions are incorporated herein, and to the following provisions as provided for in the General Terms and Conditions:

Party A Tariff      Tariff \_\_\_\_\_      Dated \_\_\_\_\_      Docket Number \_\_\_\_\_

Party B Tariff      Tariff \_\_\_\_\_      Dated \_\_\_\_\_      Docket Number \_\_\_\_\_

---

**Article Two**

Transaction Terms and Conditions       Optional provision in Section 2.4. If not checked, inapplicable.

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**Article Four**

Remedies for Failure to Deliver or Receive       Accelerated Payment of Damages. If not checked, inapplicable.

---

**Article Five**

Events of Default; Remedies       Cross Default for Party A:  
 Party A: \_\_\_\_\_      Cross Default Amount \$ \_\_\_\_\_  
 Other Entity: \_\_\_\_\_      Cross Default Amount \$ \_\_\_\_\_  
 Cross Default for Party B:  
 Party B: \_\_\_\_\_      Cross Default Amount \$ \_\_\_\_\_  
 Other Entity: \_\_\_\_\_      Cross Default Amount \$ \_\_\_\_\_

5.6 Closeout Setoff

- Option A (Applicable if no other selection is made.)
- Option B - Affiliates shall have the meaning set forth in the Agreement unless otherwise specified as follows: \_\_\_\_\_  
\_\_\_\_\_
- Option C (No Setoff)

---

**Article 8**

Credit and Collateral Requirements      8.1 Party A Credit Protection:  
(a) Financial Information:  
 Option A  
 Option B Specify: \_\_\_\_\_  
 Option C Specify: \_\_\_\_\_  
(b) Credit Assurances:  
 Not Applicable  
 Applicable  
(c) Collateral Threshold:  
 Not Applicable  
 Applicable

If applicable, complete the following:

Party B Collateral Threshold: \$ \_\_\_\_\_; provided, however, that Party B's Collateral Threshold shall be zero if an Event of Default or Potential Event of Default with respect to Party B has occurred and is continuing.

Party B Independent Amount: \$ \_\_\_\_\_

Party B Rounding Amount: \$ \_\_\_\_\_

(d) Downgrade Event:

- Not Applicable
- Applicable

If applicable, complete the following:

- It shall be a Downgrade Event for Party B if Party B's Credit Rating falls below \_\_\_\_\_ from S&P or \_\_\_\_\_ from Moody's or if Party B is not rated by either S&P or Moody's

- Other:  
Specify: \_\_\_\_\_

(e) Guarantor for Party B: \_\_\_\_\_

Guarantee Amount: \_\_\_\_\_

8.2 Party B Credit Protection:

(a) Financial Information:

- Option A
- Option B Specify: \_\_\_\_\_
- Option C Specify: \_\_\_\_\_

(b) Credit Assurances:

- Not Applicable
- Applicable

(c) Collateral Threshold:

- Not Applicable
- Applicable

If applicable, complete the following:

Party A Collateral Threshold: \$ \_\_\_\_\_; provided, however, that Party A's Collateral Threshold shall be zero if an Event of Default or Potential Event of Default with respect to Party A has occurred and is continuing.

Party A Independent Amount: \$ \_\_\_\_\_

Party A Rounding Amount: \$ \_\_\_\_\_

(d) Downgrade Event:

- Not Applicable
- Applicable

If applicable, complete the following:

- It shall be a Downgrade Event for Party A if Party A's Credit Rating falls below \_\_\_\_\_ from S&P or \_\_\_\_\_ from Moody's or if Party A is not rated by either S&P or Moody's
- Other:  
Specify: \_\_\_\_\_

(e) Guarantor for Party A: \_\_\_\_\_  
Guarantee Amount: \_\_\_\_\_

---

**Article 10**

Confidentiality

Confidentiality Applicable      If not checked, inapplicable.

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**Schedule M**

- Party A is a Governmental Entity or Public Power System
- Party B is a Governmental Entity or Public Power System
- Add Section 3.6. If not checked, inapplicable
- Add Section 8.6. If not checked, inapplicable

**Other Changes**

Specify, if any: \_\_\_\_\_

IN WITNESS WHEREOF, the Parties have caused this Master Agreement to be duly executed as of the date first above written.

Party A Name

Party B Name

By: \_\_\_\_\_

By: \_\_\_\_\_

Name: \_\_\_\_\_

Name: \_\_\_\_\_

Title: \_\_\_\_\_

Title: \_\_\_\_\_

**DISCLAIMER: This Master Power Purchase and Sale Agreement was prepared by a committee of representatives of Edison Electric Institute (“EEI”) and National Energy Marketers Association (“NEM”) member companies to facilitate orderly trading in and development of wholesale power markets. Neither EEI nor NEM nor any member company nor any of their agents, representatives or attorneys shall be responsible for its use, or any damages resulting therefrom. By providing this Agreement EEI and NEM do not offer legal advice and all users are urged to consult their own legal counsel to ensure that their commercial objectives will be achieved and their legal interests are adequately protected.**

## GENERAL TERMS AND CONDITIONS

### ARTICLE ONE: GENERAL DEFINITIONS

1.1 “Affiliate” means, with respect to any person, any other person (other than an individual) that, directly or indirectly, through one or more intermediaries, controls, or is controlled by, or is under common control with, such person. For this purpose, “control” means the direct or indirect ownership of fifty percent (50%) or more of the outstanding capital stock or other equity interests having ordinary voting power.

1.2 “Agreement” has the meaning set forth in the Cover Sheet.

1.3 “Bankrupt” means with respect to any entity, such entity (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it, (ii) makes an assignment or any general arrangement for the benefit of creditors, (iii) otherwise becomes bankrupt or insolvent (however evidenced), (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any substantial portion of its property or assets, or (v) is generally unable to pay its debts as they fall due.

1.4 “Business Day” means any day except a Saturday, Sunday, or a Federal Reserve Bank holiday. A Business Day shall open at 8:00 a.m. and close at 5:00 p.m. local time for the relevant Party’s principal place of business. The relevant Party, in each instance unless otherwise specified, shall be the Party from whom the notice, payment or delivery is being sent and by whom the notice or payment or delivery is to be received.

1.5 “Buyer” means the Party to a Transaction that is obligated to purchase and receive, or cause to be received, the Product, as specified in the Transaction.

1.6 “Call Option” means an Option entitling, but not obligating, the Option Buyer to purchase and receive the Product from the Option Seller at a price equal to the Strike Price for the Delivery Period for which the Option may be exercised, all as specified in the Transaction. Upon proper exercise of the Option by the Option Buyer, the Option Seller will be obligated to sell and deliver the Product for the Delivery Period for which the Option has been exercised.

1.7 “Claiming Party” has the meaning set forth in Section 3.3.

1.8 “Claims” means all third party claims or actions, threatened or filed and, whether groundless, false, fraudulent or otherwise, that directly or indirectly relate to the subject matter of an indemnity, and the resulting losses, damages, expenses, attorneys’ fees and court costs, whether incurred by settlement or otherwise, and whether such claims or actions are threatened or filed prior to or after the termination of this Agreement.

1.9 “Confirmation” has the meaning set forth in Section 2.3.

1.10 “Contract Price” means the price in \$U.S. (unless otherwise provided for) to be paid by Buyer to Seller for the purchase of the Product, as specified in the Transaction.

1.11 “Costs” means, with respect to the Non-Defaulting Party, brokerage fees, commissions and other similar third party transaction costs and expenses reasonably incurred by such Party either in terminating any arrangement pursuant to which it has hedged its obligations or entering into new arrangements which replace a Terminated Transaction; and all reasonable attorneys’ fees and expenses incurred by the Non-Defaulting Party in connection with the termination of a Transaction.

1.12 “Credit Rating” means, with respect to any entity, the rating then assigned to such entity’s unsecured, senior long-term debt obligations (not supported by third party credit enhancements) or if such entity does not have a rating for its senior unsecured long-term debt, then the rating then assigned to such entity as an issues rating by S&P, Moody’s or any other rating agency agreed by the Parties as set forth in the Cover Sheet.

1.13 “Cross Default Amount” means the cross default amount, if any, set forth in the Cover Sheet for a Party.

1.14 “Defaulting Party” has the meaning set forth in Section 5.1.

1.15 “Delivery Period” means the period of delivery for a Transaction, as specified in the Transaction.

1.16 “Delivery Point” means the point at which the Product will be delivered and received, as specified in the Transaction.

1.17 “Downgrade Event” has the meaning set forth on the Cover Sheet.

1.18 “Early Termination Date” has the meaning set forth in Section 5.2.

1.19 “Effective Date” has the meaning set forth on the Cover Sheet.

1.20 “Equitable Defenses” means any bankruptcy, insolvency, reorganization and other laws affecting creditors’ rights generally, and with regard to equitable remedies, the discretion of the court before which proceedings to obtain same may be pending.

1.21 “Event of Default” has the meaning set forth in Section 5.1.

1.22 “FERC” means the Federal Energy Regulatory Commission or any successor government agency.

1.23 “Force Majeure” means an event or circumstance which prevents one Party from performing its obligations under one or more Transactions, which event or circumstance was not anticipated as of the date the Transaction was agreed to, which is not within the reasonable control of, or the result of the negligence of, the Claiming Party, and which, by the exercise of due diligence, the Claiming Party is unable to overcome or avoid or cause to be avoided. Force Majeure shall not be based on (i) the loss of Buyer’s markets; (ii) Buyer’s inability economically

to use or resell the Product purchased hereunder; (iii) the loss or failure of Seller's supply; or (iv) Seller's ability to sell the Product at a price greater than the Contract Price. Neither Party may raise a claim of Force Majeure based in whole or in part on curtailment by a Transmission Provider unless (i) such Party has contracted for firm transmission with a Transmission Provider for the Product to be delivered to or received at the Delivery Point and (ii) such curtailment is due to "force majeure" or "uncontrollable force" or a similar term as defined under the Transmission Provider's tariff; provided, however, that existence of the foregoing factors shall not be sufficient to conclusively or presumptively prove the existence of a Force Majeure absent a showing of other facts and circumstances which in the aggregate with such factors establish that a Force Majeure as defined in the first sentence hereof has occurred. The applicability of Force Majeure to the Transaction is governed by the terms of the Products and Related Definitions contained in Schedule P.

1.24 "Gains" means, with respect to any Party, an amount equal to the present value of the economic benefit to it, if any (exclusive of Costs), resulting from the termination of a Terminated Transaction, determined in a commercially reasonable manner.

1.25 "Guarantor" means, with respect to a Party, the guarantor, if any, specified for such Party on the Cover Sheet.

1.26 "Interest Rate" means, for any date, the lesser of (a) the per annum rate of interest equal to the prime lending rate as may from time to time be published in *The Wall Street Journal* under "Money Rates" on such day (or if not published on such day on the most recent preceding day on which published), plus two percent (2%) and (b) the maximum rate permitted by applicable law.

1.27 "Letter(s) of Credit" means one or more irrevocable, transferable standby letters of credit issued by a U.S. commercial bank or a foreign bank with a U.S. branch with such bank having a credit rating of at least A- from S&P or A3 from Moody's, in a form acceptable to the Party in whose favor the letter of credit is issued. Costs of a Letter of Credit shall be borne by the applicant for such Letter of Credit.

1.28 "Losses" means, with respect to any Party, an amount equal to the present value of the economic loss to it, if any (exclusive of Costs), resulting from termination of a Terminated Transaction, determined in a commercially reasonable manner.

1.29 "Master Agreement" has the meaning set forth on the Cover Sheet.

1.30 "Moody's" means Moody's Investor Services, Inc. or its successor.

1.31 "NERC Business Day" means any day except a Saturday, Sunday or a holiday as defined by the North American Electric Reliability Council or any successor organization thereto. A NERC Business Day shall open at 8:00 a.m. and close at 5:00 p.m. local time for the relevant Party's principal place of business. The relevant Party, in each instance unless otherwise specified, shall be the Party from whom the notice, payment or delivery is being sent and by whom the notice or payment or delivery is to be received.

1.32 “Non-Defaulting Party” has the meaning set forth in Section 5.2.

1.33 “Offsetting Transactions” mean any two or more outstanding Transactions, having the same or overlapping Delivery Period(s), Delivery Point and payment date, where under one or more of such Transactions, one Party is the Seller, and under the other such Transaction(s), the same Party is the Buyer.

1.34 “Option” means the right but not the obligation to purchase or sell a Product as specified in a Transaction.

1.35 “Option Buyer” means the Party specified in a Transaction as the purchaser of an option, as defined in Schedule P.

1.36 “Option Seller” means the Party specified in a Transaction as the seller of an option, as defined in Schedule P.

1.37 “Party A Collateral Threshold” means the collateral threshold, if any, set forth in the Cover Sheet for Party A.

1.38 “Party B Collateral Threshold” means the collateral threshold, if any, set forth in the Cover Sheet for Party B.

1.39 “Party A Independent Amount” means the amount, if any, set forth in the Cover Sheet for Party A.

1.40 “Party B Independent Amount” means the amount, if any, set forth in the Cover Sheet for Party B.

1.41 “Party A Rounding Amount” means the amount, if any, set forth in the Cover Sheet for Party A.

1.42 “Party B Rounding Amount” means the amount, if any, set forth in the Cover Sheet for Party B.

1.43 “Party A Tariff” means the tariff, if any, specified in the Cover Sheet for Party A.

1.44 “Party B Tariff” means the tariff, if any, specified in the Cover Sheet for Party B.

1.45 “Performance Assurance” means collateral in the form of either cash, Letter(s) of Credit, or other security acceptable to the Requesting Party.

1.46 “Potential Event of Default” means an event which, with notice or passage of time or both, would constitute an Event of Default.

1.47 “Product” means electric capacity, energy or other product(s) related thereto as specified in a Transaction by reference to a Product listed in Schedule P hereto or as otherwise specified by the Parties in the Transaction.

1.48 “Put Option” means an Option entitling, but not obligating, the Option Buyer to sell and deliver the Product to the Option Seller at a price equal to the Strike Price for the Delivery Period for which the option may be exercised, all as specified in a Transaction. Upon proper exercise of the Option by the Option Buyer, the Option Seller will be obligated to purchase and receive the Product.

1.49 “Quantity” means that quantity of the Product that Seller agrees to make available or sell and deliver, or cause to be delivered, to Buyer, and that Buyer agrees to purchase and receive, or cause to be received, from Seller as specified in the Transaction.

1.50 “Recording” has the meaning set forth in Section 2.4.

1.51 “Replacement Price” means the price at which Buyer, acting in a commercially reasonable manner, purchases at the Delivery Point a replacement for any Product specified in a Transaction but not delivered by Seller, plus (i) costs reasonably incurred by Buyer in purchasing such substitute Product and (ii) additional transmission charges, if any, reasonably incurred by Buyer to the Delivery Point, or at Buyer’s option, the market price at the Delivery Point for such Product not delivered as determined by Buyer in a commercially reasonable manner; provided, however, in no event shall such price include any penalties, ratcheted demand or similar charges, nor shall Buyer be required to utilize or change its utilization of its owned or controlled assets or market positions to minimize Seller’s liability. For the purposes of this definition, Buyer shall be considered to have purchased replacement Product to the extent Buyer shall have entered into one or more arrangements in a commercially reasonable manner whereby Buyer repurchases its obligation to sell and deliver the Product to another party at the Delivery Point.

1.52 “S&P” means the Standard & Poor’s Rating Group (a division of McGraw-Hill, Inc.) or its successor.

1.53 “Sales Price” means the price at which Seller, acting in a commercially reasonable manner, resells at the Delivery Point any Product not received by Buyer, deducting from such proceeds any (i) costs reasonably incurred by Seller in reselling such Product and (ii) additional transmission charges, if any, reasonably incurred by Seller in delivering such Product to the third party purchasers, or at Seller’s option, the market price at the Delivery Point for such Product not received as determined by Seller in a commercially reasonable manner; provided, however, in no event shall such price include any penalties, ratcheted demand or similar charges, nor shall Seller be required to utilize or change its utilization of its owned or controlled assets, including contractual assets, or market positions to minimize Buyer’s liability. For purposes of this definition, Seller shall be considered to have resold such Product to the extent Seller shall have entered into one or more arrangements in a commercially reasonable manner whereby Seller repurchases its obligation to purchase and receive the Product from another party at the Delivery Point.

1.54 “Schedule” or “Scheduling” means the actions of Seller, Buyer and/or their designated representatives, including each Party’s Transmission Providers, if applicable, of notifying, requesting and confirming to each other the quantity and type of Product to be delivered on any given day or days during the Delivery Period at a specified Delivery Point.

1.55 “Seller” means the Party to a Transaction that is obligated to sell and deliver, or cause to be delivered, the Product, as specified in the Transaction.

1.56 “Settlement Amount” means, with respect to a Transaction and the Non-Defaulting Party, the Losses or Gains, and Costs, expressed in U.S. Dollars, which such party incurs as a result of the liquidation of a Terminated Transaction pursuant to Section 5.2.

1.57 “Strike Price” means the price to be paid for the purchase of the Product pursuant to an Option.

1.58 “Terminated Transaction” has the meaning set forth in Section 5.2.

1.59 “Termination Payment” has the meaning set forth in Section 5.3.

1.60 “Transaction” means a particular transaction agreed to by the Parties relating to the sale and purchase of a Product pursuant to this Master Agreement.

1.61 “Transmission Provider” means any entity or entities transmitting or transporting the Product on behalf of Seller or Buyer to or from the Delivery Point in a particular Transaction.

## **ARTICLE TWO: TRANSACTION TERMS AND CONDITIONS**

2.1 Transactions. A Transaction shall be entered into upon agreement of the Parties orally or, if expressly required by either Party with respect to a particular Transaction, in writing, including an electronic means of communication. Each Party agrees not to contest, or assert any defense to, the validity or enforceability of the Transaction entered into in accordance with this Master Agreement (i) based on any law requiring agreements to be in writing or to be signed by the parties, or (ii) based on any lack of authority of the Party or any lack of authority of any employee of the Party to enter into a Transaction.

2.2 Governing Terms. Unless otherwise specifically agreed, each Transaction between the Parties shall be governed by this Master Agreement. This Master Agreement (including all exhibits, schedules and any written supplements hereto), , the Party A Tariff, if any, and the Party B Tariff, if any, any designated collateral, credit support or margin agreement or similar arrangement between the Parties and all Transactions (including any Confirmations accepted in accordance with Section 2.3) shall form a single integrated agreement between the Parties. Any inconsistency between any terms of this Master Agreement and any terms of the Transaction shall be resolved in favor of the terms of such Transaction.

2.3 Confirmation. Seller may confirm a Transaction by forwarding to Buyer by facsimile within three (3) Business Days after the Transaction is entered into a confirmation (“Confirmation”) substantially in the form of Exhibit A. If Buyer objects to any term(s) of such Confirmation, Buyer shall notify Seller in writing of such objections within two (2) Business Days of Buyer’s receipt thereof, failing which Buyer shall be deemed to have accepted the terms as sent. If Seller fails to send a Confirmation within three (3) Business Days after the Transaction is entered into, a Confirmation substantially in the form of Exhibit A, may be forwarded by Buyer to Seller. If Seller objects to any term(s) of such Confirmation, Seller shall notify Buyer of such objections within two (2) Business Days of Seller’s receipt thereof, failing

which Seller shall be deemed to have accepted the terms as sent. If Seller and Buyer each send a Confirmation and neither Party objects to the other Party's Confirmation within two (2) Business Days of receipt, Seller's Confirmation shall be deemed to be accepted and shall be the controlling Confirmation, unless (i) Seller's Confirmation was sent more than three (3) Business Days after the Transaction was entered into and (ii) Buyer's Confirmation was sent prior to Seller's Confirmation, in which case Buyer's Confirmation shall be deemed to be accepted and shall be the controlling Confirmation. Failure by either Party to send or either Party to return an executed Confirmation or any objection by either Party shall not invalidate the Transaction agreed to by the Parties.

2.4 Additional Confirmation Terms. If the Parties have elected on the Cover Sheet to make this Section 2.4 applicable to this Master Agreement, when a Confirmation contains provisions, other than those provisions relating to the commercial terms of the Transaction (e.g., price or special transmission conditions), which modify or supplement the general terms and conditions of this Master Agreement (e.g., arbitration provisions or additional representations and warranties), such provisions shall not be deemed to be accepted pursuant to Section 2.3 unless agreed to either orally or in writing by the Parties; provided that the foregoing shall not invalidate any Transaction agreed to by the Parties.

2.5 Recording. Unless a Party expressly objects to a Recording (defined below) at the beginning of a telephone conversation, each Party consents to the creation of a tape or electronic recording ("Recording") of all telephone conversations between the Parties to this Master Agreement, and that any such Recordings will be retained in confidence, secured from improper access, and may be submitted in evidence in any proceeding or action relating to this Agreement. Each Party waives any further notice of such monitoring or recording, and agrees to notify its officers and employees of such monitoring or recording and to obtain any necessary consent of such officers and employees. The Recording, and the terms and conditions described therein, if admissible, shall be the controlling evidence for the Parties' agreement with respect to a particular Transaction in the event a Confirmation is not fully executed (or deemed accepted) by both Parties. Upon full execution (or deemed acceptance) of a Confirmation, such Confirmation shall control in the event of any conflict with the terms of a Recording, or in the event of any conflict with the terms of this Master Agreement.

### **ARTICLE THREE: OBLIGATIONS AND DELIVERIES**

3.1 Seller's and Buyer's Obligations. With respect to each Transaction, Seller shall sell and deliver, or cause to be delivered, and Buyer shall purchase and receive, or cause to be received, the Quantity of the Product at the Delivery Point, and Buyer shall pay Seller the Contract Price; provided, however, with respect to Options, the obligations set forth in the preceding sentence shall only arise if the Option Buyer exercises its Option in accordance with its terms. Seller shall be responsible for any costs or charges imposed on or associated with the Product or its delivery of the Product up to the Delivery Point. Buyer shall be responsible for any costs or charges imposed on or associated with the Product or its receipt at and from the Delivery Point.

3.2 Transmission and Scheduling. Seller shall arrange and be responsible for transmission service to the Delivery Point and shall Schedule or arrange for Scheduling services

with its Transmission Providers, as specified by the Parties in the Transaction, or in the absence thereof, in accordance with the practice of the Transmission Providers, to deliver the Product to the Delivery Point. Buyer shall arrange and be responsible for transmission service at and from the Delivery Point and shall Schedule or arrange for Scheduling services with its Transmission Providers to receive the Product at the Delivery Point.

3.3 Force Majeure. To the extent either Party is prevented by Force Majeure from carrying out, in whole or part, its obligations under the Transaction and such Party (the "Claiming Party") gives notice and details of the Force Majeure to the other Party as soon as practicable, then, unless the terms of the Product specify otherwise, the Claiming Party shall be excused from the performance of its obligations with respect to such Transaction (other than the obligation to make payments then due or becoming due with respect to performance prior to the Force Majeure). The Claiming Party shall remedy the Force Majeure with all reasonable dispatch. The non-Claiming Party shall not be required to perform or resume performance of its obligations to the Claiming Party corresponding to the obligations of the Claiming Party excused by Force Majeure.

#### **ARTICLE FOUR: REMEDIES FOR FAILURE TO DELIVER/RECEIVE**

4.1 Seller Failure. If Seller fails to schedule and/or deliver all or part of the Product pursuant to a Transaction, and such failure is not excused under the terms of the Product or by Buyer's failure to perform, then Seller shall pay Buyer, on the date payment would otherwise be due in respect of the month in which the failure occurred or, if "Accelerated Payment of Damages" is specified on the Cover Sheet, within five (5) Business Days of invoice receipt, an amount for such deficiency equal to the positive difference, if any, obtained by subtracting the Contract Price from the Replacement Price. The invoice for such amount shall include a written statement explaining in reasonable detail the calculation of such amount.

4.2 Buyer Failure. If Buyer fails to schedule and/or receive all or part of the Product pursuant to a Transaction and such failure is not excused under the terms of the Product or by Seller's failure to perform, then Buyer shall pay Seller, on the date payment would otherwise be due in respect of the month in which the failure occurred or, if "Accelerated Payment of Damages" is specified on the Cover Sheet, within five (5) Business Days of invoice receipt, an amount for such deficiency equal to the positive difference, if any, obtained by subtracting the Sales Price from the Contract Price. The invoice for such amount shall include a written statement explaining in reasonable detail the calculation of such amount.

#### **ARTICLE FIVE: EVENTS OF DEFAULT; REMEDIES**

5.1 Events of Default. An "Event of Default" shall mean, with respect to a Party (a "Defaulting Party"), the occurrence of any of the following:

- (a) the failure to make, when due, any payment required pursuant to this Agreement if such failure is not remedied within three (3) Business Days after written notice;

- (b) any representation or warranty made by such Party herein is false or misleading in any material respect when made or when deemed made or repeated;
- (c) the failure to perform any material covenant or obligation set forth in this Agreement (except to the extent constituting a separate Event of Default, and except for such Party's obligations to deliver or receive the Product, the exclusive remedy for which is provided in Article Four) if such failure is not remedied within three (3) Business Days after written notice;
- (d) such Party becomes Bankrupt;
- (e) the failure of such Party to satisfy the creditworthiness/collateral requirements agreed to pursuant to Article Eight hereof;
- (f) such Party consolidates or amalgamates with, or merges with or into, or transfers all or substantially all of its assets to, another entity and, at the time of such consolidation, amalgamation, merger or transfer, the resulting, surviving or transferee entity fails to assume all the obligations of such Party under this Agreement to which it or its predecessor was a party by operation of law or pursuant to an agreement reasonably satisfactory to the other Party;
- (g) if the applicable cross default section in the Cover Sheet is indicated for such Party, the occurrence and continuation of (i) a default, event of default or other similar condition or event in respect of such Party or any other party specified in the Cover Sheet for such Party under one or more agreements or instruments, individually or collectively, relating to indebtedness for borrowed money in an aggregate amount of not less than the applicable Cross Default Amount (as specified in the Cover Sheet), which results in such indebtedness becoming, or becoming capable at such time of being declared, immediately due and payable or (ii) a default by such Party or any other party specified in the Cover Sheet for such Party in making on the due date therefor one or more payments, individually or collectively, in an aggregate amount of not less than the applicable Cross Default Amount (as specified in the Cover Sheet);
- (h) with respect to such Party's Guarantor, if any:
  - (i) if any representation or warranty made by a Guarantor in connection with this Agreement is false or misleading in any material respect when made or when deemed made or repeated;
  - (ii) the failure of a Guarantor to make any payment required or to perform any other material covenant or obligation in any guaranty made in connection with this Agreement and such failure shall not be remedied within three (3) Business Days after written notice;

- (iii) a Guarantor becomes Bankrupt;
- (iv) the failure of a Guarantor's guaranty to be in full force and effect for purposes of this Agreement (other than in accordance with its terms) prior to the satisfaction of all obligations of such Party under each Transaction to which such guaranty shall relate without the written consent of the other Party; or
- (v) a Guarantor shall repudiate, disaffirm, disclaim, or reject, in whole or in part, or challenge the validity of any guaranty.

5.2 Declaration of an Early Termination Date and Calculation of Settlement Amounts. If an Event of Default with respect to a Defaulting Party shall have occurred and be continuing, the other Party (the "Non-Defaulting Party") shall have the right (i) to designate a day, no earlier than the day such notice is effective and no later than 20 days after such notice is effective, as an early termination date ("Early Termination Date") to accelerate all amounts owing between the Parties and to liquidate and terminate all, but not less than all, Transactions (each referred to as a "Terminated Transaction") between the Parties, (ii) withhold any payments due to the Defaulting Party under this Agreement and (iii) suspend performance. The Non-Defaulting Party shall calculate, in a commercially reasonable manner, a Settlement Amount for each such Terminated Transaction as of the Early Termination Date (or, to the extent that in the reasonable opinion of the Non-Defaulting Party certain of such Terminated Transactions are commercially impracticable to liquidate and terminate or may not be liquidated and terminated under applicable law on the Early Termination Date, as soon thereafter as is reasonably practicable).

5.3 Net Out of Settlement Amounts. The Non-Defaulting Party shall aggregate all Settlement Amounts into a single amount by: netting out (a) all Settlement Amounts that are due to the Defaulting Party, plus, at the option of the Non-Defaulting Party, any cash or other form of security then available to the Non-Defaulting Party pursuant to Article Eight, plus any or all other amounts due to the Defaulting Party under this Agreement against (b) all Settlement Amounts that are due to the Non-Defaulting Party, plus any or all other amounts due to the Non-Defaulting Party under this Agreement, so that all such amounts shall be netted out to a single liquidated amount (the "Termination Payment") payable by one Party to the other. The Termination Payment shall be due to or due from the Non-Defaulting Party as appropriate.

5.4 Notice of Payment of Termination Payment. As soon as practicable after a liquidation, notice shall be given by the Non-Defaulting Party to the Defaulting Party of the amount of the Termination Payment and whether the Termination Payment is due to or due from the Non-Defaulting Party. The notice shall include a written statement explaining in reasonable detail the calculation of such amount. The Termination Payment shall be made by the Party that owes it within two (2) Business Days after such notice is effective.

5.5 Disputes With Respect to Termination Payment. If the Defaulting Party disputes the Non-Defaulting Party's calculation of the Termination Payment, in whole or in part, the Defaulting Party shall, within two (2) Business Days of receipt of Non-Defaulting Party's calculation of the Termination Payment, provide to the Non-Defaulting Party a detailed written

explanation of the basis for such dispute; provided, however, that if the Termination Payment is due from the Defaulting Party, the Defaulting Party shall first transfer Performance Assurance to the Non-Defaulting Party in an amount equal to the Termination Payment.

#### 5.6 Closeout Setoffs.

Option A: After calculation of a Termination Payment in accordance with Section 5.3, if the Defaulting Party would be owed the Termination Payment, the Non-Defaulting Party shall be entitled, at its option and in its discretion, to (i) set off against such Termination Payment any amounts due and owing by the Defaulting Party to the Non-Defaulting Party under any other agreements, instruments or undertakings between the Defaulting Party and the Non-Defaulting Party and/or (ii) to the extent the Transactions are not yet liquidated in accordance with Section 5.2, withhold payment of the Termination Payment to the Defaulting Party. The remedy provided for in this Section shall be without prejudice and in addition to any right of setoff, combination of accounts, lien or other right to which any Party is at any time otherwise entitled (whether by operation of law, contract or otherwise).

Option B: After calculation of a Termination Payment in accordance with Section 5.3, if the Defaulting Party would be owed the Termination Payment, the Non-Defaulting Party shall be entitled, at its option and in its discretion, to (i) set off against such Termination Payment any amounts due and owing by the Defaulting Party or any of its Affiliates to the Non-Defaulting Party or any of its Affiliates under any other agreements, instruments or undertakings between the Defaulting Party or any of its Affiliates and the Non-Defaulting Party or any of its Affiliates and/or (ii) to the extent the Transactions are not yet liquidated in accordance with Section 5.2, withhold payment of the Termination Payment to the Defaulting Party. The remedy provided for in this Section shall be without prejudice and in addition to any right of setoff, combination of accounts, lien or other right to which any Party is at any time otherwise entitled (whether by operation of law, contract or otherwise).

Option C: Neither Option A nor B shall apply.

5.7 Suspension of Performance. Notwithstanding any other provision of this Master Agreement, if (a) an Event of Default or (b) a Potential Event of Default shall have occurred and be continuing, the Non-Defaulting Party, upon written notice to the Defaulting Party, shall have the right (i) to suspend performance under any or all Transactions; provided, however, in no event shall any such suspension continue for longer than ten (10) NERC Business Days with respect to any single Transaction unless an early Termination Date shall have been declared and notice thereof pursuant to Section 5.2 given, and (ii) to the extent an Event of Default shall have occurred and be continuing to exercise any remedy available at law or in equity.

### **ARTICLE SIX: PAYMENT AND NETTING**

6.1 Billing Period. Unless otherwise specifically agreed upon by the Parties in a Transaction, the calendar month shall be the standard period for all payments under this Agreement (other than Termination Payments and, if "Accelerated Payment of Damages" is specified by the Parties in the Cover Sheet, payments pursuant to Section 4.1 or 4.2 and Option premium payments pursuant to Section 6.7). As soon as practicable after the end of each month,

each Party will render to the other Party an invoice for the payment obligations, if any, incurred hereunder during the preceding month.

6.2 Timeliness of Payment. Unless otherwise agreed by the Parties in a Transaction, all invoices under this Master Agreement shall be due and payable in accordance with each Party's invoice instructions on or before the later of the twentieth (20th) day of each month, or tenth (10th) day after receipt of the invoice or, if such day is not a Business Day, then on the next Business Day. Each Party will make payments by electronic funds transfer, or by other mutually agreeable method(s), to the account designated by the other Party. Any amounts not paid by the due date will be deemed delinquent and will accrue interest at the Interest Rate, such interest to be calculated from and including the due date to but excluding the date the delinquent amount is paid in full.

6.3 Disputes and Adjustments of Invoices. A Party may, in good faith, dispute the correctness of any invoice or any adjustment to an invoice, rendered under this Agreement or adjust any invoice for any arithmetic or computational error within twelve (12) months of the date the invoice, or adjustment to an invoice, was rendered. In the event an invoice or portion thereof, or any other claim or adjustment arising hereunder, is disputed, payment of the undisputed portion of the invoice shall be required to be made when due, with notice of the objection given to the other Party. Any invoice dispute or invoice adjustment shall be in writing and shall state the basis for the dispute or adjustment. Payment of the disputed amount shall not be required until the dispute is resolved. Upon resolution of the dispute, any required payment shall be made within two (2) Business Days of such resolution along with interest accrued at the Interest Rate from and including the due date to but excluding the date paid. Inadvertent overpayments shall be returned upon request or deducted by the Party receiving such overpayment from subsequent payments, with interest accrued at the Interest Rate from and including the date of such overpayment to but excluding the date repaid or deducted by the Party receiving such overpayment. Any dispute with respect to an invoice is waived unless the other Party is notified in accordance with this Section 6.3 within twelve (12) months after the invoice is rendered or any specific adjustment to the invoice is made. If an invoice is not rendered within twelve (12) months after the close of the month during which performance of a Transaction occurred, the right to payment for such performance is waived.

6.4 Netting of Payments. The Parties hereby agree that they shall discharge mutual debts and payment obligations due and owing to each other on the same date pursuant to all Transactions through netting, in which case all amounts owed by each Party to the other Party for the purchase and sale of Products during the monthly billing period under this Master Agreement, including any related damages calculated pursuant to Article Four (unless one of the Parties elects to accelerate payment of such amounts as permitted by Article Four), interest, and payments or credits, shall be netted so that only the excess amount remaining due shall be paid by the Party who owes it.

6.5 Payment Obligation Absent Netting. If no mutual debts or payment obligations exist and only one Party owes a debt or obligation to the other during the monthly billing period, including, but not limited to, any related damage amounts calculated pursuant to Article Four, interest, and payments or credits, that Party shall pay such sum in full when due.

6.6 Security. Unless the Party benefiting from Performance Assurance or a guaranty notifies the other Party in writing, and except in connection with a liquidation and termination in accordance with Article Five, all amounts netted pursuant to this Article Six shall not take into account or include any Performance Assurance or guaranty which may be in effect to secure a Party's performance under this Agreement.

6.7 Payment for Options. The premium amount for the purchase of an Option shall be paid within two (2) Business Days of receipt of an invoice from the Option Seller. Upon exercise of an Option, payment for the Product underlying such Option shall be due in accordance with Section 6.1.

6.8 Transaction Netting. If the Parties enter into one or more Transactions, which in conjunction with one or more other outstanding Transactions, constitute Offsetting Transactions, then all such Offsetting Transactions may by agreement of the Parties, be netted into a single Transaction under which:

- (a) the Party obligated to deliver the greater amount of Energy will deliver the difference between the total amount it is obligated to deliver and the total amount to be delivered to it under the Offsetting Transactions, and
- (b) the Party owing the greater aggregate payment will pay the net difference owed between the Parties.

Each single Transaction resulting under this Section shall be deemed part of the single, indivisible contractual arrangement between the parties, and once such resulting Transaction occurs, outstanding obligations under the Offsetting Transactions which are satisfied by such offset shall terminate.

## ARTICLE SEVEN: LIMITATIONS

7.1 Limitation of Remedies, Liability and Damages. EXCEPT AS SET FORTH HEREIN, THERE IS NO WARRANTY OF MERCHANTABILITY OR FITNESS FOR A PARTICULAR PURPOSE, AND ANY AND ALL IMPLIED WARRANTIES ARE DISCLAIMED. THE PARTIES CONFIRM THAT THE EXPRESS REMEDIES AND MEASURES OF DAMAGES PROVIDED IN THIS AGREEMENT SATISFY THE ESSENTIAL PURPOSES HEREOF. FOR BREACH OF ANY PROVISION FOR WHICH AN EXPRESS REMEDY OR MEASURE OF DAMAGES IS PROVIDED, SUCH EXPRESS REMEDY OR MEASURE OF DAMAGES SHALL BE THE SOLE AND EXCLUSIVE REMEDY, THE OBLIGOR'S LIABILITY SHALL BE LIMITED AS SET FORTH IN SUCH PROVISION AND ALL OTHER REMEDIES OR DAMAGES AT LAW OR IN EQUITY ARE WAIVED. IF NO REMEDY OR MEASURE OF DAMAGES IS EXPRESSLY PROVIDED HEREIN OR IN A TRANSACTION, THE OBLIGOR'S LIABILITY SHALL BE LIMITED TO DIRECT ACTUAL DAMAGES ONLY, SUCH DIRECT ACTUAL DAMAGES SHALL BE THE SOLE AND EXCLUSIVE REMEDY AND ALL OTHER REMEDIES OR DAMAGES AT LAW OR IN EQUITY ARE WAIVED. UNLESS EXPRESSLY HEREIN PROVIDED, NEITHER PARTY SHALL BE LIABLE FOR CONSEQUENTIAL, INCIDENTAL, PUNITIVE, EXEMPLARY OR INDIRECT DAMAGES, LOST PROFITS OR

OTHER BUSINESS INTERRUPTION DAMAGES, BY STATUTE, IN TORT OR CONTRACT, UNDER ANY INDEMNITY PROVISION OR OTHERWISE. IT IS THE INTENT OF THE PARTIES THAT THE LIMITATIONS HEREIN IMPOSED ON REMEDIES AND THE MEASURE OF DAMAGES BE WITHOUT REGARD TO THE CAUSE OR CAUSES RELATED THERETO, INCLUDING THE NEGLIGENCE OF ANY PARTY, WHETHER SUCH NEGLIGENCE BE SOLE, JOINT OR CONCURRENT, OR ACTIVE OR PASSIVE. TO THE EXTENT ANY DAMAGES REQUIRED TO BE PAID HEREUNDER ARE LIQUIDATED, THE PARTIES ACKNOWLEDGE THAT THE DAMAGES ARE DIFFICULT OR IMPOSSIBLE TO DETERMINE, OR OTHERWISE OBTAINING AN ADEQUATE REMEDY IS INCONVENIENT AND THE DAMAGES CALCULATED HEREUNDER CONSTITUTE A REASONABLE APPROXIMATION OF THE HARM OR LOSS.

#### **ARTICLE EIGHT: CREDIT AND COLLATERAL REQUIREMENTS**

8.1 Party A Credit Protection. The applicable credit and collateral requirements shall be as specified on the Cover Sheet. If no option in Section 8.1(a) is specified on the Cover Sheet, Section 8.1(a) Option C shall apply exclusively. If none of Sections 8.1(b), 8.1(c) or 8.1(d) are specified on the Cover Sheet, Section 8.1(b) shall apply exclusively.

(a) Financial Information. Option A: If requested by Party A, Party B shall deliver (i) within 120 days following the end of each fiscal year, a copy of Party B's annual report containing audited consolidated financial statements for such fiscal year and (ii) within 60 days after the end of each of its first three fiscal quarters of each fiscal year, a copy of Party B's quarterly report containing unaudited consolidated financial statements for such fiscal quarter. In all cases the statements shall be for the most recent accounting period and prepared in accordance with generally accepted accounting principles; provided, however, that should any such statements not be available on a timely basis due to a delay in preparation or certification, such delay shall not be an Event of Default so long as Party B diligently pursues the preparation, certification and delivery of the statements.

Option B: If requested by Party A, Party B shall deliver (i) within 120 days following the end of each fiscal year, a copy of the annual report containing audited consolidated financial statements for such fiscal year for the party(s) specified on the Cover Sheet and (ii) within 60 days after the end of each of its first three fiscal quarters of each fiscal year, a copy of quarterly report containing unaudited consolidated financial statements for such fiscal quarter for the party(s) specified on the Cover Sheet. In all cases the statements shall be for the most recent accounting period and shall be prepared in accordance with generally accepted accounting principles; provided, however, that should any such statements not be available on a timely basis due to a delay in preparation or certification, such delay shall not be an Event of Default so long as the relevant entity diligently pursues the preparation, certification and delivery of the statements.

Option C: Party A may request from Party B the information specified in the Cover Sheet.

(b) Credit Assurances. If Party A has reasonable grounds to believe that Party B's creditworthiness or performance under this Agreement has become unsatisfactory, Party A will provide Party B with written notice requesting Performance Assurance in an amount determined by Party A in a commercially reasonable manner. Upon receipt of such notice Party B shall have three (3) Business Days to remedy the situation by providing such Performance Assurance to Party A. In the event that Party B fails to provide such Performance Assurance, or a guaranty or other credit assurance acceptable to Party A within three (3) Business Days of receipt of notice, then an Event of Default under Article Five will be deemed to have occurred and Party A will be entitled to the remedies set forth in Article Five of this Master Agreement.

(c) Collateral Threshold. If at any time and from time to time during the term of this Agreement (and notwithstanding whether an Event of Default has occurred), the Termination Payment that would be owed to Party A plus Party B's Independent Amount, if any, exceeds the Party B Collateral Threshold, then Party A, on any Business Day, may request that Party B provide Performance Assurance in an amount equal to the amount by which the Termination Payment plus Party B's Independent Amount, if any, exceeds the Party B Collateral Threshold (rounding upwards for any fractional amount to the next Party B Rounding Amount) ("Party B Performance Assurance"), less any Party B Performance Assurance already posted with Party A. Such Party B Performance Assurance shall be delivered to Party A within three (3) Business Days of the date of such request. On any Business Day (but no more frequently than weekly with respect to Letters of Credit and daily with respect to cash), Party B, at its sole cost, may request that such Party B Performance Assurance be reduced correspondingly to the amount of such excess Termination Payment plus Party B's Independent Amount, if any, (rounding upwards for any fractional amount to the next Party B Rounding Amount). In the event that Party B fails to provide Party B Performance Assurance pursuant to the terms of this Article Eight within three (3) Business Days, then an Event of Default under Article Five shall be deemed to have occurred and Party A will be entitled to the remedies set forth in Article Five of this Master Agreement.

For purposes of this Section 8.1(c), the calculation of the Termination Payment shall be calculated pursuant to Section 5.3 by Party A as if all outstanding Transactions had been liquidated, and in addition thereto, shall include all amounts owed but not yet paid by Party B to Party A, whether or not such amounts are due, for performance already provided pursuant to any and all Transactions.

(d) Downgrade Event. If at any time there shall occur a Downgrade Event in respect of Party B, then Party A may require Party B to provide Performance Assurance in an amount determined by Party A in a commercially reasonable manner. In the event Party B shall fail to provide such Performance Assurance or a guaranty or other credit assurance acceptable to Party A within three (3) Business Days of receipt of notice, then an Event of Default shall be deemed to have occurred and Party A will be entitled to the remedies set forth in Article Five of this Master Agreement.

(e) If specified on the Cover Sheet, Party B shall deliver to Party A, prior to or concurrently with the execution and delivery of this Master Agreement a guarantee in an amount not less than the Guarantee Amount specified on the Cover Sheet and in a form reasonably acceptable to Party A.

8.2 Party B Credit Protection. The applicable credit and collateral requirements shall be as specified on the Cover Sheet. If no option in Section 8.2(a) is specified on the Cover Sheet, Section 8.2(a) Option C shall apply exclusively. If none of Sections 8.2(b), 8.2(c) or 8.2(d) are specified on the Cover Sheet, Section 8.2(b) shall apply exclusively.

(a) Financial Information. Option A: If requested by Party B, Party A shall deliver (i) within 120 days following the end of each fiscal year, a copy of Party A's annual report containing audited consolidated financial statements for such fiscal year and (ii) within 60 days after the end of each of its first three fiscal quarters of each fiscal year, a copy of such Party's quarterly report containing unaudited consolidated financial statements for such fiscal quarter. In all cases the statements shall be for the most recent accounting period and prepared in accordance with generally accepted accounting principles; provided, however, that should any such statements not be available on a timely basis due to a delay in preparation or certification, such delay shall not be an Event of Default so long as such Party diligently pursues the preparation, certification and delivery of the statements.

Option B: If requested by Party B, Party A shall deliver (i) within 120 days following the end of each fiscal year, a copy of the annual report containing audited consolidated financial statements for such fiscal year for the party(s) specified on the Cover Sheet and (ii) within 60 days after the end of each of its first three fiscal quarters of each fiscal year, a copy of quarterly report containing unaudited consolidated financial statements for such fiscal quarter for the party(s) specified on the Cover Sheet. In all cases the statements shall be for the most recent accounting period and shall be prepared in accordance with generally accepted accounting principles; provided, however, that should any such statements not be available on a timely basis due to a delay in preparation or certification, such delay shall not be an Event of Default so long as the relevant entity diligently pursues the preparation, certification and delivery of the statements.

Option C: Party B may request from Party A the information specified in the Cover Sheet.

(b) Credit Assurances. If Party B has reasonable grounds to believe that Party A's creditworthiness or performance under this Agreement has become unsatisfactory, Party B will provide Party A with written notice requesting Performance Assurance in an amount determined by Party B in a commercially reasonable manner. Upon receipt of such notice Party A shall have three (3) Business Days to remedy the situation by providing such Performance Assurance to Party B. In the event that Party A fails to provide such Performance Assurance, or a guaranty or other credit assurance acceptable to Party B within three (3) Business Days of receipt of notice, then an Event of Default under Article Five will be deemed to have occurred and Party B will be entitled to the remedies set forth in Article Five of this Master Agreement.

(c) Collateral Threshold. If at any time and from time to time during the term of this Agreement (and notwithstanding whether an Event of Default has occurred), the Termination Payment that would be owed to Party B plus Party A's Independent Amount, if any, exceeds the Party A Collateral Threshold, then Party B, on any Business Day, may request that Party A provide Performance Assurance in an amount equal to the amount by which the Termination Payment plus Party A's Independent Amount, if any, exceeds the Party A Collateral

Threshold (rounding upwards for any fractional amount to the next Party A Rounding Amount) (“Party A Performance Assurance”), less any Party A Performance Assurance already posted with Party B. Such Party A Performance Assurance shall be delivered to Party B within three (3) Business Days of the date of such request. On any Business Day (but no more frequently than weekly with respect to Letters of Credit and daily with respect to cash), Party A, at its sole cost, may request that such Party A Performance Assurance be reduced correspondingly to the amount of such excess Termination Payment plus Party A’s Independent Amount, if any, (rounding upwards for any fractional amount to the next Party A Rounding Amount). In the event that Party A fails to provide Party A Performance Assurance pursuant to the terms of this Article Eight within three (3) Business Days, then an Event of Default under Article Five shall be deemed to have occurred and Party B will be entitled to the remedies set forth in Article Five of this Master Agreement.

For purposes of this Section 8.2(c), the calculation of the Termination Payment shall be calculated pursuant to Section 5.3 by Party B as if all outstanding Transactions had been liquidated, and in addition thereto, shall include all amounts owed but not yet paid by Party A to Party B, whether or not such amounts are due, for performance already provided pursuant to any and all Transactions.

(d) Downgrade Event. If at any time there shall occur a Downgrade Event in respect of Party A, then Party B may require Party A to provide Performance Assurance in an amount determined by Party B in a commercially reasonable manner. In the event Party A shall fail to provide such Performance Assurance or a guaranty or other credit assurance acceptable to Party B within three (3) Business Days of receipt of notice, then an Event of Default shall be deemed to have occurred and Party B will be entitled to the remedies set forth in Article Five of this Master Agreement.

(e) If specified on the Cover Sheet, Party A shall deliver to Party B, prior to or concurrently with the execution and delivery of this Master Agreement a guarantee in an amount not less than the Guarantee Amount specified on the Cover Sheet and in a form reasonably acceptable to Party B.

8.3 Grant of Security Interest/Remedies. To secure its obligations under this Agreement and to the extent either or both Parties deliver Performance Assurance hereunder, each Party (a “Pledgor”) hereby grants to the other Party (the “Secured Party”) a present and continuing security interest in, and lien on (and right of setoff against), and assignment of, all cash collateral and cash equivalent collateral and any and all proceeds resulting therefrom or the liquidation thereof, whether now or hereafter held by, on behalf of, or for the benefit of, such Secured Party, and each Party agrees to take such action as the other Party reasonably requires in order to perfect the Secured Party’s first-priority security interest in, and lien on (and right of setoff against), such collateral and any and all proceeds resulting therefrom or from the liquidation thereof. Upon or any time after the occurrence or deemed occurrence and during the continuation of an Event of Default or an Early Termination Date, the Non-Defaulting Party may do any one or more of the following: (i) exercise any of the rights and remedies of a Secured Party with respect to all Performance Assurance, including any such rights and remedies under law then in effect; (ii) exercise its rights of setoff against any and all property of the Defaulting Party in the possession of the Non-Defaulting Party or its agent; (iii) draw on any outstanding

Letter of Credit issued for its benefit; and (iv) liquidate all Performance Assurance then held by or for the benefit of the Secured Party free from any claim or right of any nature whatsoever of the Defaulting Party, including any equity or right of purchase or redemption by the Defaulting Party. The Secured Party shall apply the proceeds of the collateral realized upon the exercise of any such rights or remedies to reduce the Pledgor's obligations under the Agreement (the Pledgor remaining liable for any amounts owing to the Secured Party after such application), subject to the Secured Party's obligation to return any surplus proceeds remaining after such obligations are satisfied in full.

## **ARTICLE NINE: GOVERNMENTAL CHARGES**

9.1 Cooperation. Each Party shall use reasonable efforts to implement the provisions of and to administer this Master Agreement in accordance with the intent of the parties to minimize all taxes , so long as neither Party is materially adversely affected by such efforts.

9.2 Governmental Charges. Seller shall pay or cause to be paid all taxes imposed by any government authority("Governmental Charges") on or with respect to the Product or a Transaction arising prior to the Delivery Point. Buyer shall pay or cause to be paid all Governmental Charges on or with respect to the Product or a Transaction at and from the Delivery Point (other than ad valorem, franchise or income taxes which are related to the sale of the Product and are, therefore, the responsibility of the Seller). In the event Seller is required by law or regulation to remit or pay Governmental Charges which are Buyer's responsibility hereunder, Buyer shall promptly reimburse Seller for such Governmental Charges. If Buyer is required by law or regulation to remit or pay Governmental Charges which are Seller's responsibility hereunder, Buyer may deduct the amount of any such Governmental Charges from the sums due to Seller under Article 6 of this Agreement. Nothing shall obligate or cause a Party to pay or be liable to pay any Governmental Charges for which it is exempt under the law.

## **ARTICLE TEN: MISCELLANEOUS**

10.1 Term of Master Agreement. The term of this Master Agreement shall commence on the Effective Date and shall remain in effect until terminated by either Party upon (thirty) 30 days' prior written notice; provided, however, that such termination shall not affect or excuse the performance of either Party under any provision of this Master Agreement that by its terms survives any such termination and, provided further, that this Master Agreement and any other documents executed and delivered hereunder shall remain in effect with respect to the Transaction(s) entered into prior to the effective date of such termination until both Parties have fulfilled all of their obligations with respect to such Transaction(s), or such Transaction(s) that have been terminated under Section 5.2 of this Agreement.

10.2 Representations and Warranties. On the Effective Date and the date of entering into each Transaction, each Party represents and warrants to the other Party that:

- (i) it is duly organized, validly existing and in good standing under the laws of the jurisdiction of its formation;

- (ii) it has all regulatory authorizations necessary for it to legally perform its obligations under this Master Agreement and each Transaction (including any Confirmation accepted in accordance with Section 2.3);
- (iii) the execution, delivery and performance of this Master Agreement and each Transaction (including any Confirmation accepted in accordance with Section 2.3) are within its powers, have been duly authorized by all necessary action and do not violate any of the terms and conditions in its governing documents, any contracts to which it is a party or any law, rule, regulation, order or the like applicable to it;
- (iv) this Master Agreement, each Transaction (including any Confirmation accepted in accordance with Section 2.3), and each other document executed and delivered in accordance with this Master Agreement constitutes its legally valid and binding obligation enforceable against it in accordance with its terms; subject to any Equitable Defenses.
- (v) it is not Bankrupt and there are no proceedings pending or being contemplated by it or, to its knowledge, threatened against it which would result in it being or becoming Bankrupt;
- (vi) there is not pending or, to its knowledge, threatened against it or any of its Affiliates any legal proceedings that could materially adversely affect its ability to perform its obligations under this Master Agreement and each Transaction (including any Confirmation accepted in accordance with Section 2.3);
- (vii) no Event of Default or Potential Event of Default with respect to it has occurred and is continuing and no such event or circumstance would occur as a result of its entering into or performing its obligations under this Master Agreement and each Transaction (including any Confirmation accepted in accordance with Section 2.3);
- (viii) it is acting for its own account, has made its own independent decision to enter into this Master Agreement and each Transaction (including any Confirmation accepted in accordance with Section 2.3) and as to whether this Master Agreement and each such Transaction (including any Confirmation accepted in accordance with Section 2.3) is appropriate or proper for it based upon its own judgment, is not relying upon the advice or recommendations of the other Party in so doing, and is capable of assessing the merits of and understanding, and understands and accepts, the terms, conditions and risks of this Master Agreement and each Transaction (including any Confirmation accepted in accordance with Section 2.3);
- (ix) it is a “forward contract merchant” within the meaning of the United States Bankruptcy Code;

- (x) it has entered into this Master Agreement and each Transaction (including any Confirmation accepted in accordance with Section 2.3) in connection with the conduct of its business and it has the capacity or ability to make or take delivery of all Products referred to in the Transaction to which it is a Party;
- (xi) with respect to each Transaction (including any Confirmation accepted in accordance with Section 2.3) involving the purchase or sale of a Product or an Option, it is a producer, processor, commercial user or merchant handling the Product, and it is entering into such Transaction for purposes related to its business as such; and
- (xii) the material economic terms of each Transaction are subject to individual negotiation by the Parties.

10.3 Title and Risk of Loss. Title to and risk of loss related to the Product shall transfer from Seller to Buyer at the Delivery Point. Seller warrants that it will deliver to Buyer the Quantity of the Product free and clear of all liens, security interests, claims and encumbrances or any interest therein or thereto by any person arising prior to the Delivery Point.

10.4 Indemnity. Each Party shall indemnify, defend and hold harmless the other Party from and against any Claims arising from or out of any event, circumstance, act or incident first occurring or existing during the period when control and title to Product is vested in such Party as provided in Section 10.3. Each Party shall indemnify, defend and hold harmless the other Party against any Governmental Charges for which such Party is responsible under Article Nine.

10.5 Assignment. Neither Party shall assign this Agreement or its rights hereunder without the prior written consent of the other Party, which consent may be withheld in the exercise of its sole discretion; provided, however, either Party may, without the consent of the other Party (and without relieving itself from liability hereunder), (i) transfer, sell, pledge, encumber or assign this Agreement or the accounts, revenues or proceeds hereof in connection with any financing or other financial arrangements, (ii) transfer or assign this Agreement to an affiliate of such Party which affiliate's creditworthiness is equal to or higher than that of such Party, or (iii) transfer or assign this Agreement to any person or entity succeeding to all or substantially all of the assets whose creditworthiness is equal to or higher than that of such Party; provided, however, that in each such case, any such assignee shall agree in writing to be bound by the terms and conditions hereof and so long as the transferring Party delivers such tax and enforceability assurance as the non-transferring Party may reasonably request.

10.6 Governing Law. THIS AGREEMENT AND THE RIGHTS AND DUTIES OF THE PARTIES HEREUNDER SHALL BE GOVERNED BY AND CONSTRUED, ENFORCED AND PERFORMED IN ACCORDANCE WITH THE LAWS OF THE STATE OF NEW YORK, WITHOUT REGARD TO PRINCIPLES OF CONFLICTS OF LAW. EACH PARTY WAIVES ITS RESPECTIVE RIGHT TO ANY JURY TRIAL WITH RESPECT TO ANY LITIGATION ARISING UNDER OR IN CONNECTION WITH THIS AGREEMENT.

10.7 Notices. All notices, requests, statements or payments shall be made as specified in the Cover Sheet. Notices (other than scheduling requests) shall, unless otherwise specified herein, be in writing and may be delivered by hand delivery, United States mail, overnight courier service or facsimile. Notice by facsimile or hand delivery shall be effective at the close of business on the day actually received, if received during business hours on a Business Day, and otherwise shall be effective at the close of business on the next Business Day. Notice by overnight United States mail or courier shall be effective on the next Business Day after it was sent. A Party may change its addresses by providing notice of same in accordance herewith.

10.8 General. This Master Agreement (including the exhibits, schedules and any written supplements hereto), the Party A Tariff, if any, the Party B Tariff, if any, any designated collateral, credit support or margin agreement or similar arrangement between the Parties and all Transactions (including any Confirmation accepted in accordance with Section 2.3) constitute the entire agreement between the Parties relating to the subject matter. Notwithstanding the foregoing, any collateral, credit support or margin agreement or similar arrangement between the Parties shall, upon designation by the Parties, be deemed part of this Agreement and shall be incorporated herein by reference. This Agreement shall be considered for all purposes as prepared through the joint efforts of the parties and shall not be construed against one party or the other as a result of the preparation, substitution, submission or other event of negotiation, drafting or execution hereof. Except to the extent herein provided for, no amendment or modification to this Master Agreement shall be enforceable unless reduced to writing and executed by both Parties. Each Party agrees if it seeks to amend any applicable wholesale power sales tariff during the term of this Agreement, such amendment will not in any way affect outstanding Transactions under this Agreement without the prior written consent of the other Party. Each Party further agrees that it will not assert, or defend itself, on the basis that any applicable tariff is inconsistent with this Agreement. This Agreement shall not impart any rights enforceable by any third party (other than a permitted successor or assignee bound to this Agreement). Waiver by a Party of any default by the other Party shall not be construed as a waiver of any other default. Any provision declared or rendered unlawful by any applicable court of law or regulatory agency or deemed unlawful because of a statutory change (individually or collectively, such events referred to as "Regulatory Event") will not otherwise affect the remaining lawful obligations that arise under this Agreement; and provided, further, that if a Regulatory Event occurs, the Parties shall use their best efforts to reform this Agreement in order to give effect to the original intention of the Parties. The term "including" when used in this Agreement shall be by way of example only and shall not be considered in any way to be in limitation. The headings used herein are for convenience and reference purposes only. All indemnity and audit rights shall survive the termination of this Agreement for twelve (12) months. This Agreement shall be binding on each Party's successors and permitted assigns.

10.9 Audit. Each Party has the right, at its sole expense and during normal working hours, to examine the records of the other Party to the extent reasonably necessary to verify the accuracy of any statement, charge or computation made pursuant to this Master Agreement. If requested, a Party shall provide to the other Party statements evidencing the Quantity delivered at the Delivery Point. If any such examination reveals any inaccuracy in any statement, the necessary adjustments in such statement and the payments thereof will be made promptly and shall bear interest calculated at the Interest Rate from the date the overpayment or underpayment was made until paid; provided, however, that no adjustment for any statement or payment will be

made unless objection to the accuracy thereof was made prior to the lapse of twelve (12) months from the rendition thereof, and thereafter any objection shall be deemed waived.

10.10 Forward Contract. The Parties acknowledge and agree that all Transactions constitute “forward contracts” within the meaning of the United States Bankruptcy Code.

10.11 Confidentiality. If the Parties have elected on the Cover Sheet to make this Section 10.11 applicable to this Master Agreement, neither Party shall disclose the terms or conditions of a Transaction under this Master Agreement to a third party (other than the Party’s employees, lenders, counsel, accountants or advisors who have a need to know such information and have agreed to keep such terms confidential) except in order to comply with any applicable law, regulation, or any exchange, control area or independent system operator rule or in connection with any court or regulatory proceeding; provided, however, each Party shall, to the extent practicable, use reasonable efforts to prevent or limit the disclosure. The Parties shall be entitled to all remedies available at law or in equity to enforce, or seek relief in connection with, this confidentiality obligation.

## SCHEDULE M

**(THIS SCHEDULE IS INCLUDED IF THE APPROPRIATE BOX ON THE COVER SHEET IS MARKED INDICATING A PARTY IS A GOVERNMENTAL ENTITY OR PUBLIC POWER SYSTEM)**

- A. The Parties agree to add the following definitions in Article One.

“Act” means \_\_\_\_\_.<sup>1</sup>

“Governmental Entity or Public Power System” means a municipality, county, governmental board, public power authority, public utility district, joint action agency, or other similar political subdivision or public entity of the United States, one or more States or territories or any combination thereof.

“Special Fund” means a fund or account of the Governmental Entity or Public Power System set aside and or pledged to satisfy the Public Power System’s obligations hereunder out of which amounts shall be paid to satisfy all of the Public Power System’s obligations under this Master Agreement for the entire Delivery Period.

- B. The following sentence shall be added to the end of the definition of “Force Majeure” in Article One.

If the Claiming Party is a Governmental Entity or Public Power System, Force Majeure does not include any action taken by the Governmental Entity or Public Power System in its governmental capacity.

- C. The Parties agree to add the following representations and warranties to Section 10.2:

Further and with respect to a Party that is a Governmental Entity or Public Power System, such Governmental Entity or Public Power System represents and warrants to the other Party continuing throughout the term of this Master Agreement, with respect to this Master Agreement and each Transaction, as follows: (i) all acts necessary to the valid execution, delivery and performance of this Master Agreement, including without limitation, competitive bidding, public notice, election, referendum, prior appropriation or other required procedures has or will be taken and performed as required under the Act and the Public Power System’s ordinances, bylaws or other regulations, (ii) all persons making up the governing body of Governmental Entity or Public Power System are the duly elected or appointed incumbents in their positions and hold such

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<sup>1</sup> Cite the state enabling and other relevant statutes applicable to Governmental Entity or Public Power System.

positions in good standing in accordance with the Act and other applicable law, (iii) entry into and performance of this Master Agreement by Governmental Entity or Public Power System are for a proper public purpose within the meaning of the Act and all other relevant constitutional, organic or other governing documents and applicable law, (iv) the term of this Master Agreement does not extend beyond any applicable limitation imposed by the Act or other relevant constitutional, organic or other governing documents and applicable law, (v) the Public Power System's obligations to make payments hereunder are unsubordinated obligations and such payments are (a) operating and maintenance costs (or similar designation) which enjoy first priority of payment at all times under any and all bond ordinances or indentures to which it is a party, the Act and all other relevant constitutional, organic or other governing documents and applicable law or (b) otherwise not subject to any prior claim under any and all bond ordinances or indentures to which it is a party, the Act and all other relevant constitutional, organic or other governing documents and applicable law and are available without limitation or deduction to satisfy all Governmental Entity or Public Power System' obligations hereunder and under each Transaction or (c) are to be made solely from a Special Fund, (vi) entry into and performance of this Master Agreement and each Transaction by the Governmental Entity or Public Power System will not adversely affect the exclusion from gross income for federal income tax purposes of interest on any obligation of Governmental Entity or Public Power System otherwise entitled to such exclusion, and (vii) obligations to make payments hereunder do not constitute any kind of indebtedness of Governmental Entity or Public Power System or create any kind of lien on, or security interest in, any property or revenues of Governmental Entity or Public Power System which, in either case, is proscribed by any provision of the Act or any other relevant constitutional, organic or other governing documents and applicable law, any order or judgment of any court or other agency of government applicable to it or its assets, or any contractual restriction binding on or affecting it or any of its assets.

D. The Parties agree to add the following sections to Article Three:

Section 3.4 Public Power System's Deliveries. On the Effective Date and as a condition to the obligations of the other Party under this Agreement, Governmental Entity or Public Power System shall provide the other Party hereto (i) certified copies of all ordinances, resolutions, public notices and other documents evidencing the necessary authorizations with respect to the execution, delivery and performance by Governmental Entity or Public Power System of this Master Agreement and (ii) an opinion of counsel for Governmental Entity or Public Power System, in form and substance reasonably satisfactory to the Other Party, regarding the validity, binding effect and enforceability of this Master Agreement against Governmental Entity or Public Power System in

respect of the Act and all other relevant constitutional organic or other governing documents and applicable law.

Section 3.5 No Immunity Claim. Governmental Entity or Public Power System warrants and covenants that with respect to its contractual obligations hereunder and performance thereof, it will not claim immunity on the grounds of sovereignty or similar grounds with respect to itself or its revenues or assets from (a) suit, (b) jurisdiction of court (including a court located outside the jurisdiction of its organization), (c) relief by way of injunction, order for specific performance or recovery of property, (d) attachment of assets, or (e) execution or enforcement of any judgment.

E. If the appropriate box is checked on the Cover Sheet, as an alternative to selecting one of the options under Section 8.3, the Parties agree to add the following section to Article Three:

Section 3.6 Governmental Entity or Public Power System Security. With respect to each Transaction, Governmental Entity or Public Power System shall either (i) have created and set aside a Special Fund or (ii) upon execution of this Master Agreement and prior to the commencement of each subsequent fiscal year of Governmental Entity or Public Power System during any Delivery Period, have obtained all necessary budgetary approvals and certifications for payment of all of its obligations under this Master Agreement for such fiscal year; any breach of this provision shall be deemed to have arisen during a fiscal period of Governmental Entity or Public Power System for which budgetary approval or certification of its obligations under this Master Agreement is in effect and, notwithstanding anything to the contrary in Article Four, an Early Termination Date shall automatically and without further notice occur hereunder as of such date wherein Governmental Entity or Public Power System shall be treated as the Defaulting Party. Governmental Entity or Public Power System shall have allocated to the Special Fund or its general funds a revenue base that is adequate to cover Public Power System's payment obligations hereunder throughout the entire Delivery Period.

F. If the appropriate box is checked on the Cover Sheet, the Parties agree to add the following section to Article Eight:

Section 8.4 Governmental Security. As security for payment and performance of Public Power System's obligations hereunder, Public Power System hereby pledges, sets over, assigns and grants to the other Party a security interest in all of Public Power System's right, title and interest in and to [specify collateral].

G. The Parties agree to add the following sentence at the end of Section 10.6 -  
Governing Law:

NOTWITHSTANDING THE FOREGOING, IN RESPECT OF THE  
APPLICABILITY OF THE ACT AS HEREIN PROVIDED, THE LAWS  
OF THE STATE OF \_\_\_\_\_<sup>2</sup> SHALL APPLY.

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<sup>2</sup> Insert relevant state for Governmental Entity or Public Power System.

## **SCHEDULE P: PRODUCTS AND RELATED DEFINITIONS**

“Ancillary Services” means any of the services identified by a Transmission Provider in its transmission tariff as “ancillary services” including, but not limited to, regulation and frequency response, energy imbalance, operating reserve-spinning and operating reserve-supplemental, as may be specified in the Transaction.

“Capacity” has the meaning specified in the Transaction.

“Energy” means three-phase, 60-cycle alternating current electric energy, expressed in megawatt hours.

“Firm (LD)” means, with respect to a Transaction, that either Party shall be relieved of its obligations to sell and deliver or purchase and receive without liability only to the extent that, and for the period during which, such performance is prevented by Force Majeure. In the absence of Force Majeure, the Party to which performance is owed shall be entitled to receive from the Party which failed to deliver/receive an amount determined pursuant to Article Four.

“Firm Transmission Contingent - Contract Path” means, with respect to a Transaction, that the performance of either Seller or Buyer (as specified in the Transaction) shall be excused, and no damages shall be payable including any amounts determined pursuant to Article Four, if the transmission for such Transaction is interrupted or curtailed and (i) such Party has provided for firm transmission with the transmission provider(s) for the Product in the case of the Seller from the generation source to the Delivery Point or in the case of the Buyer from the Delivery Point to the ultimate sink, and (ii) such interruption or curtailment is due to “force majeure” or “uncontrollable force” or a similar term as defined under the applicable transmission provider’s tariff. This contingency shall excuse performance for the duration of the interruption or curtailment notwithstanding the provisions of the definition of “Force Majeure” in Section 1.23 to the contrary.

“Firm Transmission Contingent - Delivery Point” means, with respect to a Transaction, that the performance of either Seller or Buyer (as specified in the Transaction) shall be excused, and no damages shall be payable including any amounts determined pursuant to Article Four, if the transmission to the Delivery Point (in the case of Seller) or from the Delivery Point (in the case of Buyer) for such Transaction is interrupted or curtailed and (i) such Party has provided for firm transmission with the transmission provider(s) for the Product, in the case of the Seller, to be delivered to the Delivery Point or, in the case of Buyer, to be received at the Delivery Point and (ii) such interruption or curtailment is due to “force majeure” or “uncontrollable force” or a similar term as defined under the applicable transmission provider’s tariff. This transmission contingency excuses performance for the duration of the interruption or curtailment, notwithstanding the provisions of the definition of “Force Majeure” in Section 1.23 to the contrary. Interruptions or curtailments of transmission other than the transmission either immediately to or from the Delivery Point shall not excuse performance

“Firm (No Force Majeure)” means, with respect to a Transaction, that if either Party fails to perform its obligation to sell and deliver or purchase and receive the Product, the Party to which performance is owed shall be entitled to receive from the Party which failed to perform an

amount determined pursuant to Article Four. Force Majeure shall not excuse performance of a Firm (No Force Majeure) Transaction.

“Into \_\_\_\_\_ (the “Receiving Transmission Provider”), Seller’s Daily Choice” means that, in accordance with the provisions set forth below, (1) the Product shall be scheduled and delivered to an interconnection or interface (“Interface”) either (a) on the Receiving Transmission Provider’s transmission system border or (b) within the control area of the Receiving Transmission Provider if the Product is from a source of generation in that control area, which Interface, in either case, the Receiving Transmission Provider identifies as available for delivery of the Product in or into its control area; and (2) Seller has the right on a daily prescheduled basis to designate the Interface where the Product shall be delivered. An “Into” Product shall be subject to the following provisions:

1. Prescheduling and Notification. Subject to the provisions of Section 6, not later than the prescheduling deadline of 11:00 a.m. CPT on the Business Day before the next delivery day or as otherwise agreed to by Buyer and Seller, Seller shall notify Buyer (“Seller’s Notification”) of Seller’s immediate upstream counterparty and the Interface (the “Designated Interface”) where Seller shall deliver the Product for the next delivery day, and Buyer shall notify Seller of Buyer’s immediate downstream counterparty.

2. Availability of “Firm Transmission” to Buyer at Designated Interface; “Timely Request for Transmission,” “ADI” and “Available Transmission.” In determining availability to Buyer of next-day firm transmission (“Firm Transmission”) from the Designated Interface, a “Timely Request for Transmission” shall mean a properly completed request for Firm Transmission made by Buyer in accordance with the controlling tariff procedures, which request shall be submitted to the Receiving Transmission Provider no later than 30 minutes after delivery of Seller’s Notification, provided, however, if the Receiving Transmission Provider is not accepting requests for Firm Transmission at the time of Seller’s Notification, then such request by Buyer shall be made within 30 minutes of the time when the Receiving Transmission Provider first opens thereafter for purposes of accepting requests for Firm Transmission.

Pursuant to the terms hereof, delivery of the Product may under certain circumstances be redesignated to occur at an Interface other than the Designated Interface (any such alternate designated interface, an “ADI”) either (a) on the Receiving Transmission Provider’s transmission system border or (b) within the control area of the Receiving Transmission Provider if the Product is from a source of generation in that control area, which ADI, in either case, the Receiving Transmission Provider identifies as available for delivery of the Product in or into its control area using either firm or non-firm transmission, as available on a day-ahead or hourly basis (individually or collectively referred to as “Available Transmission”) within the Receiving Transmission Provider’s transmission system.

3. Rights of Buyer and Seller Depending Upon Availability of/Timely Request for Firm Transmission

A. Timely Request for Firm Transmission made by Buyer, Accepted by the Receiving Transmission Provider and Purchased by Buyer. If a Timely Request for Firm Transmission is made by Buyer and is accepted by the Receiving Transmission Provider

and Buyer purchases such Firm Transmission, then Seller shall deliver and Buyer shall receive the Product at the Designated Interface.

i. If the Firm Transmission purchased by Buyer within the Receiving Transmission Provider's transmission system from the Designated Interface ceases to be available to Buyer for any reason, or if Seller is unable to deliver the Product at the Designated Interface for any reason except Buyer's non-performance, then at Seller's choice from among the following, Seller shall: (a) to the extent Firm Transmission is available to Buyer from an ADI on a day-ahead basis, require Buyer to purchase such Firm Transmission from such ADI, and schedule and deliver the affected portion of the Product to such ADI on the basis of Buyer's purchase of Firm Transmission, or (b) require Buyer to purchase non-firm transmission, and schedule and deliver the affected portion of the Product on the basis of Buyer's purchase of non-firm transmission from the Designated Interface or an ADI designated by Seller, or (c) to the extent firm transmission is available on an hourly basis, require Buyer to purchase firm transmission, and schedule and deliver the affected portion of the Product on the basis of Buyer's purchase of such hourly firm transmission from the Designated Interface or an ADI designated by Seller.

ii. If the Available Transmission utilized by Buyer as required by Seller pursuant to Section 3A(i) ceases to be available to Buyer for any reason, then Seller shall again have those alternatives stated in Section 3A(i) in order to satisfy its obligations.

iii. Seller's obligation to schedule and deliver the Product at an ADI is subject to Buyer's obligation referenced in Section 4B to cooperate reasonably therewith. If Buyer and Seller cannot complete the scheduling and/or delivery at an ADI, then Buyer shall be deemed to have satisfied its receipt obligations to Seller and Seller shall be deemed to have failed its delivery obligations to Buyer, and Seller shall be liable to Buyer for amounts determined pursuant to Article Four.

iv. In each instance in which Buyer and Seller must make alternative scheduling arrangements for delivery at the Designated Interface or an ADI pursuant to Sections 3A(i) or (ii), and Firm Transmission had been purchased by both Seller and Buyer into and within the Receiving Transmission Provider's transmission system as to the scheduled delivery which could not be completed as a result of the interruption or curtailment of such Firm Transmission, Buyer and Seller shall bear their respective transmission expenses and/or associated congestion charges incurred in connection with efforts to complete delivery by such alternative scheduling and delivery arrangements. In any instance except as set forth in the immediately preceding sentence, Buyer and Seller must make alternative scheduling arrangements for delivery at the Designated Interface or an ADI under Sections 3A(i) or (ii), Seller shall be responsible for any additional transmission purchases and/or associated congestion charges incurred by Buyer in connection with such alternative scheduling arrangements.

B. Timely Request for Firm Transmission Made by Buyer but Rejected by the Receiving Transmission Provider. If Buyer's Timely Request for Firm Transmission is rejected by the Receiving Transmission Provider because of unavailability of Firm Transmission from the Designated Interface, then Buyer shall notify Seller within 15 minutes after receipt of the Receiving Transmission Provider's notice of rejection ("Buyer's Rejection Notice"). If Buyer timely notifies Seller of such unavailability of Firm Transmission from the Designated Interface, then Seller shall be obligated either (1) to the extent Firm Transmission is available to Buyer from an ADI on a day-ahead basis, to require Buyer to purchase (at Buyer's own expense) such Firm Transmission from such ADI and schedule and deliver the Product to such ADI on the basis of Buyer's purchase of Firm Transmission, and thereafter the provisions in Section 3A shall apply, or (2) to require Buyer to purchase (at Buyer's own expense) non-firm transmission, and schedule and deliver the Product on the basis of Buyer's purchase of non-firm transmission from the Designated Interface or an ADI designated by the Seller, in which case Seller shall bear the risk of interruption or curtailment of the non-firm transmission; provided, however, that if the non-firm transmission is interrupted or curtailed or if Seller is unable to deliver the Product for any reason, Seller shall have the right to schedule and deliver the Product to another ADI in order to satisfy its delivery obligations, in which case Seller shall be responsible for any additional transmission purchases and/or associated congestion charges incurred by Buyer in connection with Seller's inability to deliver the Product as originally prescheduled. If Buyer fails to timely notify Seller of the unavailability of Firm Transmission, then Buyer shall bear the risk of interruption or curtailment of transmission from the Designated Interface, and the provisions of Section 3D shall apply.

C. Timely Request for Firm Transmission Made by Buyer, Accepted by the Receiving Transmission Provider and not Purchased by Buyer. If Buyer's Timely Request for Firm Transmission is accepted by the Receiving Transmission Provider but Buyer elects to purchase non-firm transmission rather than Firm Transmission to take delivery of the Product, then Buyer shall bear the risk of interruption or curtailment of transmission from the Designated Interface. In such circumstances, if Seller's delivery is interrupted as a result of transmission relied upon by Buyer from the Designated Interface, then Seller shall be deemed to have satisfied its delivery obligations to Buyer, Buyer shall be deemed to have failed to receive the Product and Buyer shall be liable to Seller for amounts determined pursuant to Article Four.

D. No Timely Request for Firm Transmission Made by Buyer, or Buyer Fails to Timely Send Buyer's Rejection Notice. If Buyer fails to make a Timely Request for Firm Transmission or Buyer fails to timely deliver Buyer's Rejection Notice, then Buyer shall bear the risk of interruption or curtailment of transmission from the Designated Interface. In such circumstances, if Seller's delivery is interrupted as a result of transmission relied upon by Buyer from the Designated Interface, then Seller shall be deemed to have satisfied its delivery obligations to Buyer, Buyer shall be deemed to have failed to receive the Product and Buyer shall be liable to Seller for amounts determined pursuant to Article Four.

4. Transmission

A. Seller's Responsibilities. Seller shall be responsible for transmission required to deliver the Product to the Designated Interface or ADI, as the case may be. It is expressly agreed that Seller is not required to utilize Firm Transmission for its delivery obligations hereunder, and Seller shall bear the risk of utilizing non-firm transmission. If Seller's scheduled delivery to Buyer is interrupted as a result of Buyer's attempted transmission of the Product beyond the Receiving Transmission Provider's system border, then Seller will be deemed to have satisfied its delivery obligations to Buyer, Buyer shall be deemed to have failed to receive the Product and Buyer shall be liable to Seller for damages pursuant to Article Four.

B. Buyer's Responsibilities. Buyer shall be responsible for transmission required to receive and transmit the Product at and from the Designated Interface or ADI, as the case may be, and except as specifically provided in Section 3A and 3B, shall be responsible for any costs associated with transmission therefrom. If Seller is attempting to complete the designation of an ADI as a result of Seller's rights and obligations hereunder, Buyer shall co-operate reasonably with Seller in order to effect such alternate designation.

5. Force Majeure. An "Into" Product shall be subject to the "Force Majeure" provisions in Section 1.23.

6. Multiple Parties in Delivery Chain Involving a Designated Interface. Seller and Buyer recognize that there may be multiple parties involved in the delivery and receipt of the Product at the Designated Interface or ADI to the extent that (1) Seller may be purchasing the Product from a succession of other sellers ("Other Sellers"), the first of which Other Sellers shall be causing the Product to be generated from a source ("Source Seller") and/or (2) Buyer may be selling the Product to a succession of other buyers ("Other Buyers"), the last of which Other Buyers shall be using the Product to serve its energy needs ("Sink Buyer"). Seller and Buyer further recognize that in certain Transactions neither Seller nor Buyer may originate the decision as to either (a) the original identification of the Designated Interface or ADI (which designation may be made by the Source Seller) or (b) the Timely Request for Firm Transmission or the purchase of other Available Transmission (which request may be made by the Sink Buyer). Accordingly, Seller and Buyer agree as follows:

A. If Seller is not the Source Seller, then Seller shall notify Buyer of the Designated Interface promptly after Seller is notified thereof by the Other Seller with whom Seller has a contractual relationship, but in no event may such designation of the Designated Interface be later than the prescheduling deadline pertaining to the Transaction between Buyer and Seller pursuant to Section 1.

B. If Buyer is not the Sink Buyer, then Buyer shall notify the Other Buyer with whom Buyer has a contractual relationship of the Designated Interface promptly after Seller notifies Buyer thereof, with the intent being that the party bearing actual responsibility to secure transmission shall have up to 30 minutes after receipt of the Designated Interface to submit its Timely Request for Firm Transmission.

C. Seller and Buyer each agree that any other communications or actions required to be given or made in connection with this “Into Product” (including without limitation, information relating to an ADI) shall be made or taken promptly after receipt of the relevant information from the Other Sellers and Other Buyers, as the case may be.

D. Seller and Buyer each agree that in certain Transactions time is of the essence and it may be desirable to provide necessary information to Other Sellers and Other Buyers in order to complete the scheduling and delivery of the Product. Accordingly, Seller and Buyer agree that each has the right, but not the obligation, to provide information at its own risk to Other Sellers and Other Buyers, as the case may be, in order to effect the prescheduling, scheduling and delivery of the Product

“Native Load” means the demand imposed on an electric utility or an entity by the requirements of retail customers located within a franchised service territory that the electric utility or entity has statutory obligation to serve.

“Non-Firm” means, with respect to a Transaction, that delivery or receipt of the Product may be interrupted for any reason or for no reason, without liability on the part of either Party.

“System Firm” means that the Product will be supplied from the owned or controlled generation or pre-existing purchased power assets of the system specified in the Transaction (the “System”) with non-firm transmission to and from the Delivery Point, unless a different Transmission Contingency is specified in a Transaction. Seller’s failure to deliver shall be excused: (i) by an event or circumstance which prevents Seller from performing its obligations, which event or circumstance was not anticipated as of the date the Transaction was agreed to, which is not within the reasonable control of, or the result of the negligence of, the Seller; (ii) by Buyer’s failure to perform; (iii) to the extent necessary to preserve the integrity of, or prevent or limit any instability on, the System; (iv) to the extent the System or the control area or reliability council within which the System operates declares an emergency condition, as determined in the system’s, or the control area’s, or reliability council’s reasonable judgment; or (v) by the interruption or curtailment of transmission to the Delivery Point or by the occurrence of any Transmission Contingency specified in a Transaction as excusing Seller’s performance. Buyer’s failure to receive shall be excused (i) by Force Majeure; (ii) by Seller’s failure to perform, or (iii) by the interruption or curtailment of transmission from the Delivery Point or by the occurrence of any Transmission Contingency specified in a Transaction as excusing Buyer’s performance. In any of such events, neither party shall be liable to the other for any damages, including any amounts determined pursuant to Article Four.

“Transmission Contingent” means, with respect to a Transaction, that the performance of either Seller or Buyer (as specified in the Transaction) shall be excused, and no damages shall be payable including any amounts determined pursuant to Article Four, if the transmission for such Transaction is unavailable or interrupted or curtailed for any reason, at any time, anywhere from the Seller’s proposed generating source to the Buyer’s proposed ultimate sink, regardless of whether transmission, if any, that such Party is attempting to secure and/or has purchased for the Product is firm or non-firm. If the transmission (whether firm or non-firm) that Seller or Buyer is attempting to secure is from source to sink is unavailable, this contingency excuses performance for the entire Transaction. If the transmission (whether firm or non-firm) that Seller

or Buyer has secured from source to sink is interrupted or curtailed for any reason, this contingency excuses performance for the duration of the interruption or curtailment notwithstanding the provisions of the definition of “Force Majeure” in Article 1.23 to the contrary.

“Unit Firm” means, with respect to a Transaction, that the Product subject to the Transaction is intended to be supplied from a generation asset or assets specified in the Transaction. Seller’s failure to deliver under a “Unit Firm” Transaction shall be excused: (i) if the specified generation asset(s) are unavailable as a result of a Forced Outage (as defined in the NERC Generating Unit Availability Data System (GADS) Forced Outage reporting guidelines) or (ii) by an event or circumstance that affects the specified generation asset(s) so as to prevent Seller from performing its obligations, which event or circumstance was not anticipated as of the date the Transaction was agreed to, and which is not within the reasonable control of, or the result of the negligence of, the Seller or (iii) by Buyer’s failure to perform. In any of such events, Seller shall not be liable to Buyer for any damages, including any amounts determined pursuant to Article Four.

**MASTER POWER PURCHASE AND SALE AGREEMENT  
CONFIRMATION LETTER**

This confirmation letter shall confirm the Transaction agreed to on \_\_\_\_\_, \_\_\_\_\_  
between \_\_\_\_\_ (“Party A”) and \_\_\_\_\_ (“Party B”) regarding the sale/purchase of the Product under the terms and conditions as follows:

Seller: \_\_\_\_\_

Buyer: \_\_\_\_\_

Product:

- Into \_\_\_\_\_, Seller’s Daily Choice
- Firm (LD)
- Firm (No Force Majeure)
- System Firm  
(Specify System: \_\_\_\_\_)
- Unit Firm  
(Specify Unit(s): \_\_\_\_\_)
- Other \_\_\_\_\_
- Transmission Contingency (If not marked, no transmission contingency)
  - FT-Contract Path Contingency       Seller       Buyer
  - FT-Delivery Point Contingency       Seller       Buyer
  - Transmission Contingent       Seller       Buyer
  - Other transmission contingency  
(Specify: \_\_\_\_\_)

Contract Quantity: \_\_\_\_\_

Delivery Point: \_\_\_\_\_

Contract Price: \_\_\_\_\_

Energy Price: \_\_\_\_\_

Other Charges: \_\_\_\_\_

Confirmation Letter  
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Delivery Period: \_\_\_\_\_

Special Conditions: \_\_\_\_\_

Scheduling: \_\_\_\_\_

Option Buyer: \_\_\_\_\_

Option Seller: \_\_\_\_\_

Type of Option: \_\_\_\_\_

Strike Price: \_\_\_\_\_

Premium: \_\_\_\_\_

Exercise Period: \_\_\_\_\_

This confirmation letter is being provided pursuant to and in accordance with the Master Power Purchase and Sale Agreement dated \_\_\_\_\_ (the "Master Agreement") between Party A and Party B, and constitutes part of and is subject to the terms and provisions of such Master Agreement. Terms used but not defined herein shall have the meanings ascribed to them in the Master Agreement.

[Party A]

[Party B]

Name: \_\_\_\_\_

Name: \_\_\_\_\_

Title: \_\_\_\_\_

Title: \_\_\_\_\_

Phone No: \_\_\_\_\_

Phone No: \_\_\_\_\_

Fax: \_\_\_\_\_

Fax: \_\_\_\_\_

**PG&E Gas and Electric  
Advice Filing List  
General Order 96-B, Section IV**

Alcantar & Kahl	Defense Energy Support Center	Northern California Power Association
Ameresco	Department of Water Resources	Occidental Energy Marketing, Inc.
Anderson & Poole	Department of the Army	OnGrid Solar
Arizona Public Service Company	Dept of General Services	Praxair
BART	Division of Business Advisory Services	R. W. Beck & Associates
BP Energy Company	Douglass & Liddell	RCS, Inc.
Barkovich & Yap, Inc.	Downey & Brand	Recon Research
Bartle Wells Associates	Duke Energy	SCD Energy Solutions
Boston Properties	Dutcher, John	SCE
C & H Sugar Co.	Economic Sciences Corporation	SMUD
CA Bldg Industry Association	Ellison Schneider & Harris LLP	SPURR
CAISO	Foster Farms	Santa Fe Jets
CLECA Law Office	G. A. Krause & Assoc.	Seattle City Light
CSC Energy Services	GLJ Publications	Sempra Utilities
	Goodin, MacBride, Squeri, Schlotz & Ritchie	Sierra Pacific Power Company
California Cotton Ginners & Growers Assn	Green Power Institute	Silicon Valley Power
California Energy Commission	Hanna & Morton	Silo Energy LLC
California League of Food Processors	Hitachi	Southern California Edison Company
California Public Utilities Commission	International Power Technology	Sunshine Design
Calpine	Intestate Gas Services, Inc.	Sutherland, Asbill & Brennan
Cameron McKenna	Los Angeles Dept of Water & Power	Tabors Caramanis & Associates
Cardinal Cogen	Luce, Forward, Hamilton & Scripps LLP	Tecogen, Inc.
Casner, Steve	MBMC, Inc.	Tiger Natural Gas, Inc.
Chamberlain, Eric	MRW & Associates	Tioga Energy
Chris, King	Manatt Phelps Phillips	TransCanada
City of Glendale	McKenzie & Associates	Turlock Irrigation District
City of Palo Alto	Merced Irrigation District	U S Borax, Inc.
Clean Energy Fuels	Mirant	United Cogen
Coast Economic Consulting	Modesto Irrigation District	Utility Cost Management
Commerce Energy	Morgan Stanley	Utility Specialists
Commercial Energy	Morrison & Foerster	Verizon
Consumer Federation of California	NRG West	Wellhead Electric Company
Crossborder Energy	New United Motor Mfg., Inc.	Western Manufactured Housing Communities Association (WMA)
		eMeter Corporation
Davis Wright Tremaine LLP	Norris & Wong Associates	
Day Carter Murphy	North Coast SolarResources	