

## 2023 -2025 WMP Joint IOU Covered Conductor Working Group Report

### Introduction:

In the 2021 WMP Update Final Action Statements, Energy Safety ordered the Joint IOUs<sup>1</sup> to coordinate to develop a consistent approach to evaluating the long-term risk reduction and cost-effectiveness of covered conductor (CC) deployment, including 1) the effectiveness of CC in the field in comparison to alternative initiatives and 2) how CC installation compares to other initiatives in its potential to reduce PSPS risk. The utilities thus formed a Joint IOU Covered Conductor Working Group and developed an approach, assumptions, and preliminary milestones to enable the utilities' to better discern the long-term risk reduction effectiveness of CC to reduce the probability of ignition, assess its effectiveness compared to alternative initiatives, and assess its potential to reduce PSPS risk in comparison to other initiatives. The approach consisted of multiple workstreams including: Benchmarking, Testing, Estimated Effectiveness, Recorded Effectiveness, Alternatives Comparison, Potential to Reduce PSPS Risk, and Costs. In the 2022 WMP Update filings, the utilities produced a joint report that provided an update on their progress for each of the workstreams, added efforts, and preliminary plans for 2023.

In the 2022 WMP Update Final Decisions, Energy Safety identified Areas of Continued Improvement and Required Progress (ACI) for all utilities to expand this working group to include: 1) Joint CC Lessons Learned, 2) CC Maintenance and Inspection (M&I) Practices, and 3) New Technologies Implementation. Given these directions, the utilities expanded the Joint IOU Covered Conductor Working Group to include 10 workstreams and began meeting on the new workstreams in Q3/Q4 2022.

### Overview:

The information compiled and assessments completed in 2022 continue to indicate CC effectiveness between approximately 60 to 90 percent in reducing the drivers of wildfire risk, consistent with benchmarking, testing and utility estimates. In 2022, laboratory testing on CC has largely been completed with a few tests remaining.

In 2023, the utilities plan to conduct workshops across several workstreams to assess testing results, identify CC M&I best practices, develop a common framework for calculating the effectiveness of a combination of alternatives, assess data and information for effectiveness of new technologies and share practices and implementation strategies, and assess studies to be performed on CC's ability to reduce PSPS impacts amongst other actions. The utilities will also continue to meet to further benchmark efforts, improve methods for estimating and measuring effectiveness, and continue to track and compare unit costs. Below, the utilities describe the progress made on each workstream and steps planned to continue this effort in 2023.

As explained in the 2022 WMP Update report, the current type of CC being installed in each of the utilities' service areas is an extruded multi-layer design of protective high-density or cross-linked polyethylene material. In this report, "covered conductor" or "CC" refers generally to a system installed on cross-arms, in a spacer cable configuration, or as aerial bundled cable (ABC). Distinctions are made where utilities install CC on cross arms and in a spacer cable configuration. Table 1, below, provides an

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<sup>1</sup> In this progress report, "Joint IOUs," "IOUs," or "utilities" refers to SDG&E, PG&E, SCE, PacifiCorp, BVES, and Liberty.

updated snapshot of the approximate amount and types of CC installed in the utilities' service areas through 2022.

**Table 1**  
Covered Conductor Type and Approximate Circuit Miles Deployed by Utility

| Utility     | First covered conductor installation (year) | Type of covered conductor installed | Approx. miles of covered conductor deployed through 2022 | Notes   |
|-------------|---|-------------------------------------|--|---|
| SCE         | 2018  | Covered Conductor                   | 4,400  | Includes WCCP and Non-WCCP Pilot                                |
|             | 2022  | Spacer Cable                        | 0.15   |   |
|             | Installed Historically                      | Tree Wire                           | 50   |   |
|             | Installed Historically                      | ABC                                 | 64   |   |
| PG&E        | 2018  | Covered Conductor                   | 960  | Primary distribution overhead only<br>Like for like replacement |
|             | 2022  | ABC                                 | 3  |   |
| SDG&E       | 2020  | Covered Conductor                   | 84   |   |
|             |   | Tree Wire                           | 2  |   |
|             |   | Spacer Cable                        | 6  |   |
| Liberty     | 2019  | Covered Conductor                   | 11   |   |
|             | 2019  | Spacer Cable                        | 9  |   |
| PacifiCorp  | 2007  | Spacer Cable                        | 76   |   |
|             | 2022  | Covered Conductor                   | 7  |   |
| Bear Valley | 2018  | Covered Conductor                   | 34   |   |

### Testing:

#### Introduction:

In 2022, the joint IOUs performed Phase 2, or testing of CC, to better understand the advantages, operative failure modes, and current state of knowledge regarding CCs. As explained in the utilities' 2022 WMP Update filings, the utilities contracted with Exponent, Inc. (Exponent) to develop a report for a Phase 1 study. The Phase 1 study consisted of a literature review, discussions with SMEs, a failure mode identification workshop, and a gap analysis comparing expected failure modes to currently available test and field data. The Phase 1 report was completed in December 2021 and was an attachment to the utilities' 2022 WMP Update filings. The outcome of the Phase 1 report identified gaps in previous testing and informed the scope of laboratory testing. For the remainder of 2022, the IOUs executed Phase 2 to perform testing and analyses of CC, which had the following objectives:

- Develop test plans based on Phase 1 report identified gaps and recommendations
- Complete physical testing of CC
- Document and discuss results from physical testing of CC

Within Phase 2 of the study, SCE, SDG&E, and PG&E all performed specific testing scopes of work, informed by the findings and recommendations of the Phase 1 report issued by Exponent. The three utilities, led by SCE, contracted with Exponent to independently investigate the effectiveness of CC for overhead distribution systems and, in the case of PG&E and SDG&E, executed additional testing plans as

part of this joint effort.<sup>2</sup> Exponent conducted several testing scenarios that covered various contact-from-object, wire down, system strength, flammability, and water ingress scenarios. PG&E developed an additional test plan to ensure coverage of failure modes and additional CC types. SDG&E's additional test plan included environmental, service life, UV exposure, degradation, and mechanical strength tests. Exponent's investigation included lab-based testing of 15 kV rated 1/0 aluminum conductor, steel reinforced (ACSR) CC provided by SDG&E, 17 kV and 35 kV rated 1/0 ACSR provided by SCE, 22 kV rated 397.5 kcmil all aluminum conductor (AAC) provided by PG&E, and 17 kV rated 2/0 copper CC provided by SCE (corrosion testing only). PG&E's additional testing included 15 kV rated 397.5 AAC and 15 kV rated 1/0 ACSR. SDG&E's additional testing included a 15 kV rated 1/0 ACSR conductor.

SCE's testing began in Q1 2022 and was completed in Q4 2022. Exponent completed its final report in late December 2022.<sup>3</sup> SDG&E and PG&E began testing in Q2 2022. PG&E completed its testing and finalized its report in December 2022.<sup>4</sup> SDG&E has not completed all its testing with some tests anticipated to be completed in Q1 and early Q2 2023. All testing is not yet complete; however, the utilities have recently started to collaborate on the results of the tests that have been completed. This report provides a summary of the test results that have been completed. In 2023, the utilities plan to continue discussing the results of the tests as further described below.

Based on all the testing completed as of the end of December 2022, the following high-level conclusions were made:<sup>5</sup>

- CC effectiveness was evaluated by phase-to-phase contact and simulated wire-down testing. The study indicated that CCs are up to 100% effective at preventing arcing and ignition in tested scenarios at rated voltages. This is consistent with documented field experience as reported in the Phase I report.
- The study indicated CCs showed effectiveness at preventing arcing and ignition and limited current flow to less than 2.5 mA in 100% of tested phase-to-phase contact scenarios at rated conductor voltages, which included different types of vegetation, balloons, simulated animals, and conductor slapping.
- CCs exceeded insulation ratings for rated voltage with 50% covering removed.
- In wire down situations, broken CCs and CCs with damage that exposed the underlying metal showed potential for arcing/ignition. However, pursuant to the CCs tested, the results showed the CCs prevented arcing and ignition during simulated wire-down events in dry brush in the Exponent testing.
- Thermal testing was performed to understand the impact of a nearby wildfire on CC installations. Results suggested that the heat fluxes and times required for auto-ignition of the

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<sup>2</sup>To distinguish between the results described below, "SCE testing" refers to the joint IOU Exponent testing, "PG&E testing" refers to the testing PG&E conducted, and "SDG&E testing" refers to the testing SDG&E has completed and is still conducting for the Joint IOU effort.

<sup>3</sup> The joint IOU Exponent report entitled, "Joint-IOU Covered Conductor Testing Cumulative Report 12-22-22" is included in each utility's Supporting Documents.

<sup>4</sup> The PG&E report entitled, "PGE Covered Conductor Testing-1219" is included in each utility's Supporting Documents.

<sup>5</sup>All tests were performed under controlled conditions. Actual field performance may vary depending on a variety of factors.

polyethylene sheaths were unlikely to be encountered during a surface or low-lying brush fire; however, a canopy fire may be sufficient to cause conductor sheath ignition.

- Water ingress testing was performed to understand if implementation of CCs inherently seals the conductor from moisture exposure, recognizing moisture is often a factor in corrosion occurrences. Stripped ends of CCs and CCs with insulation-piercing connectors (IPCs) were found to be susceptible to water ingress. While the test conditions were extreme relative to typical service conditions, water may travel down the conductor length from a stripped end.
- Corrosion was observed under the CC sheath near the stripped ends but was not observed under IPCs following salt spray testing. While this indicates that subsurface corrosion is possible near a stripped CC end, subsequent tensile testing showed minimal reduction in total strength of the conductor after corrosive environmental exposure for 1,000 hours. Potential water-ingress mitigation measures may help to prevent corrosion in areas where precipitation is likely to collect on the conductor.
- Mechanical testing was performed to assess the strength of CCs and their associated hardware. Strength testing of splices met or exceeded the rated strengths of the conductors. In simulated tree-fall conditions and insulator slip tests, one insulator type exhibited deformation of the metal pin but at a slip strength beyond GO 95 requirements. Another type of insulator exhibited conductor slippage with no apparent signs of damage but at a slip strength below GO 95 requirements.

#### *Summary of Testing Results:*

##### Arc Testing

The purpose of the Arc testing was to understand the effectiveness of CC in mitigating faults and ignition for various contact-from-object scenarios. These tests involved simulating wire-to-wire contact and contact from foreign objects by bridging two conductors, one energized and one grounded. Several permutations of CC, sheath damage, and bare conductors were tested. Overall, CC was successful at mitigating arcing/ignition under all tested conditions at their design voltages. Current flows for CC were recorded to be less than 2.5 mA. In comparison, current flows for bare wire were recorded to be greater than 2,000 mA. For a five-minute contact duration, no arcing, insulation breakdown, or visual damage was observed.

The testing of phase-to-phase contact demonstrates that CC is effective at reducing arcing and the potential for ignitions whenever the insulation is intact, and the operating voltage is within normal ranges. Potential for ignition exists when the insulation is damaged/removed which may occur when objects collide with the CC. This testing also involved energizing the CC at extreme voltages much higher than the CC was designed to withstand. At 90 kV, which far exceeds the conductor ratings, there was no insulation breakdown, pinhole formation, or arcing/ignition observed.

These test results illustrate the effectiveness of CC at mitigating ignitions due to contact-from-object events. Future testing may be done to simulate branches or other debris striking the conductor at speed to determine the ability of the insulation to withstand impact. Future testing may also include simulating the effects of long-term object contact.

### Simulated Wire-down Testing

The wire-down testing investigated ignition risk posed by CC and bare wire wire-down events. Flaws were introduced to the covering to represent various scenarios during a CC wire-down. These flaws included the full removal of the covering, removing half the thickness of the covering, and having a broken end. The SCE wire-down testing demonstrated that conductors whose covering was still intact upon contacting the dry brush did not result in an ignition. Upon introducing a full thickness flaw into the covering, which exposed the bare conductor, arcing and ignition were observed. PG&E testing showed that individual conductor strands can be exposed from the covering during simulated conductor breaks.

SCE testing was also performed by inserting a half-thickness flaw into the covering which did not result in arcing or ignition; this indicates that the CC can sustain significant damage without exposing the bare conductor and still be effective at mitigating ignitions. This conclusion is also corroborated through testing that showed that the CCs had a minimum of 66% of the insulation rating even with 50% abraded insulation.

### Fire risk / Flammability Testing

SCE's Fire Risk testing subjected a small segment of conductor to local radiant heat to simulate how CCs would react to various magnitudes of wildfires. The magnitude of the heat represents surface fires, brush fires, and crown fires. Crown fires with a long residence time have the highest potential to cause damage to the covering of the conductor. The study noted that the measurements were taken with direct contact of the flame; however, properly maintained vegetation clearances would decrease an overhead primary distribution line's potential of being in contact with a flame. According to the inverse square law for heat, the intensity of the flame is inversely proportional to the distance squared  $X=1/d^2$ . Using this equation, we can approximate the amount of radiated heat the conductor might experience at a particular distance away from a flame. The shortest distance that should be expected between vegetation and the conductor would be when there are crowns of trees nearby (6-foot clearance, GO 95). There would be a significantly greater distance between the conductor and vegetation for surface and brush fires. At 6 feet, the heat flux is approximately 30% of what would be felt directly at the flame. At a distance of 6 feet (1.8288m) and utilizing the scenario-based heat fluxes provided, we can approximate the amount of heat the conductor would encounter. See Table 2 below that shows the heat flux ranges for direct contact and contact at six feet for the different fire types.

**Table 2**  
Heat Flux Ranges by Fire Type

| Fire Type     | Heat Flux (kW/m <sup>2</sup> ) Range with Direct Contact |     | Heat Flux (kW/m <sup>2</sup> ) Range with Contact at 6 feet (1.8288m) |    |
|---------------|--|-----|---|----|
| Surface fires | 18   | 77  | 5   | 23 |
| Brush fires   | 97   | 110 | 29  | 33 |
| Crown fires   | 179  | 263 | 54  | 79 |

### Corrosion Testing

To make electrical and structural connections, some utilities remove the covering of the conductor to expose bare wire. When a bare wire is exposed to the elements, it becomes more susceptible to various types of corrosion. This was a common failure mode that was identified when benchmarking with other utilities. To mitigate this failure mode, some utilities use medium voltage fusion tape (MVFT) on electrical

connections to the line. SDG&E utilizes Insulated Piercing Connectors (IPCs) to make electrical connections and a tensioning clamp for structural connections. Water ingress testing was performed by both SCE and PG&E to evaluate the corrosion susceptibility for instances when the covering is removed. SCE varied the test by utilizing a tool specifically designed to remove the covering to expose a length of bare conductor and removing the covering manually without unique tools; they also varied the conductor material to include copper and aluminum. The conductor was then placed vertically with a dedicated reservoir of fluorescent water at the top to simulate moisture intrusion. In all the tests, water was visible at the opposite end of the conductor segment within 5-10 minutes. PG&E's version of the testing was varied to test various types of CC with and without water-blocking agents. PG&E's test was also slightly different because a length of exposed conductor was not left at the top, but rather a clean cut was made on each of the conductors. For the conductors without water-blocking agents, fluorescent water was observed at the opposite ends of the conductor while there was no liquid observed for the conductors with water-blocking.

Although the water ingress testing setup, conducted in a submersible configuration, is not likely to occur in the field, water ingress can lead to accelerated corrosion. Additional preventative actions taken during installation and/or maintenance, such as the use of IPCs, tension clamps, gel wraps/packs, wildlife covers, or MVFT, may help limit moisture ingress and related corrosion effects. For example, PG&E's water immersion test of gel wraps demonstrates this mitigation's ability to prevent water intrusion for splice and other electrical connections. Additionally, corrosion can potentially be mitigated with the use of copper CCs due to copper being less susceptible to corrosion than aluminum in high corrosive areas.

Salt spray testing was performed by SCE to evaluate the susceptibility of exposed ends of CC to corrosion in coastal and industrial environments. This testing utilized a 5% salt solution for 168 hours with a SO<sub>2</sub> solution introduced intermittently. The testing varied like the water intrusion testing, but also added artificial defects to simulate mid-span damage and performed the testing on bare conductors as well. Corrosion was identified on the exposed portion of the CC as well as under the covering. When a conductor had simulated damage, the most severe corrosion occurred. Exponent did identify that a segment of CC was evaluated which utilized an IPC; however, this did not demonstrate corrosion.

PG&E's atmospheric corrosion tests consisted of 1,000 hours of exposure using a 5% salt solution. This test evaluated bare conductor, CC, and splice connections with MVFT or gel packs. PG&E summarized that aluminum CCs are more susceptible to corrosion compared to bare conductor when exposed to a corrosive environment. This ingress is reduced with the application of MVFT and altogether eliminated with the use of gel packs. It is also important to note that all conductors met the rated breaking strength after the testing was completed.

#### Aging Susceptibility Testing

PG&E performed UV weathering tests with 1,000 hours of exposure time (ASTM G155-21). Two types of CCs were tested and neither met the tensile or elongation requirements of ANSI/ICEA S-121-733 to be considered resistant to sunlight. The results indicate that the covering is susceptible to degradation and cracking after long-term exposure to UV for the conductors tested.

Exponent, with SDG&E, performed accelerated aging testing by monitoring a segment of the cover at 10% thickness. It is assumed that the rate of change that is observed with a segment at 10% thickness can be used to anticipate the amount of deterioration over 40 years. Three tests were performed at 80C, 110C, and 130C; one test was performed at 80C with 1.60W/m<sup>2</sup> at 340nm UV. The UV data would then be interpolated with the results of the 110C and 130C samples to test the properties of interest; those include

dielectric constant, mechanical strength, chemical changes, and visual changes. The results of this test also indicate that the covering is susceptible to degradation and cracking after long-term exposure to UV.

#### System Strength Testing

After the salt-spray corrosion testing, Exponent evaluated the tensile testing strength of the various aluminum, copper, and steel strand samples. The results from the individual strands can be used to assess the condition of the whole conductor. They showed that even though the aluminum strands underwent corrosion due to the accelerated aging, there was not a significant loss of strength in the conductor overall. For conductors with IPCs installed, there was a measurable decrease in tensile strength of the conductor strands related to the damage caused by the IPC, the degradation was not due to corrosion. Other utilities that utilize IPC's to make electrical connections have not identified this to be a concern.

PG&E evaluated the tensile strength of the conductors to confirm that they met the rated breaking strength and to evaluate how the conductor and cover would react. Both conductors tested exceeded the rated breaking strength. At the point of fracture, necking occurred but was more significant for the covering than the aluminum and steel wires. Small segments of exposed conductor could be seen protruding from the covering. Because of this, breaks in the conductor could result in phase-to-ground contact, which could lead to an ignition.

SCE's system strength tests included a splice maximum load test, insulator slip test, and a tree fall test. For the splice max load test, all splices met or exceeded specifications. For the insulator slip test and tree fall test, two different types of insulators were used. One experienced deformation of the metal pin while the other showed signs of slippage with no apparent damage. For a simulated tree fall on a dead-end configuration, a failure occurred with smaller sized conductor due to it slipping out of the dead-end shoe. It was noted that the failure likely occurred above the rated strength of the conductor. For larger conductors, the failure point was at the crossarm.

#### Electrical Properties Testing

PG&E performed leakage current and dielectric withstand tests on the covering and various splice coverings. For the covering tests, two different types and sizes of conductor were used, both with full cover thickness and 50% cover thickness to simulate a flaw. In all the covering test cases, the insulation failed at a voltage level that greatly exceeded its rated value. The splice covers tests consisted of a compression splice with gel pack, compression splice with MVFT, and a fired wedge connector with a cover. In all cases the splice coverings met or exceeded the ratings of the CC insulation rating.

To understand if CC could be susceptible to tracking damage, inclined plane tracking and erosion tests and tracking resistance with salt fog tests were performed. For the inclined plane and erosion tests, both conductor samples passed; however, one of the conductors showed a greater erosion depth. The tracking resistance with salt fog tests were designed to understand the impacts of long-term vegetation contact. Again, for these tests, both conductors met the passing criteria but, again, the same conductor showed a greater erosion depth.

PG&E tested the damaging effects that lightning might have on the covering. This was a custom test with guidance from IEEE Std. 4 and IEC 60060-1. The conductor samples were subjected to lightning impulses starting at 85 kV and then increased in the magnitude of the voltage until a breakdown occurred. Both of the conductor samples tested experienced breakdowns between 90-110 kV for each of the 5 samples. The conclusion of the lightning tests is that both coverings have the potential to be damaged by lightning; however, damage is expected to be localized and would be unlikely to cause auto-ignition of the covering.

### Covering Properties Testing

The thermal properties of conductor layers were tested by PG&E to verify the glass transition temperatures for each layer of two different conductors. One of the conductors exhibited an onset of glass transition in the conductor shield layer at a lower than emergency temperature rating which could indicate possible early covering degradation if exposed to emergency temperatures repeatedly. The other conductor showed no signs of degradation up to the emergency operating temperatures.

### *Next Steps:*

As explained above, several testing results were completed in December 2022 with a few still remaining. The utilities have met to overview the results of some completed tests but have not yet discussed all results nor in detail yet. In 2023, the utilities will conduct meetings and workshops to assess the testing results, determine if any additional tests are needed, determine if any mitigations are warranted (such as changes to materials, construction methods, or inspection practices), and will meet to assess whether changes to effectiveness estimates are warranted. Additionally, and as part of the workshops, the utilities will discuss the testing results in relation to PSPS de-energization thresholds. Below, we present a preliminary schedule for workshops and discussion themes.

- March 2023 – Corrosion Testing
- April 2023 – Aging Susceptibility Testing
- May 2023 – Arc Testing
- June 2023 – High Impedance Faults
- July 2023 – Tree Fall-in

Once the utilities finalize the workshop schedule, Energy Safety will be invited. Based on findings from the workshops, additional workshops may be scheduled in 2023. Additionally, the utilities will continue to meet on a biweekly basis. Should the results of the workshops lead to changes in materials, construction practices, effectiveness values, etc., the utilities will establish plans to implement these changes and document as part of lessons learned.

### **Recorded Effectiveness:**

As explained throughout this report, the utilities have continued to implement CC and are using recorded data to help assess its effectiveness in the field. Though the utilities' data is still relatively limited, the outcomes in 2022 in addition to previous years outcomes, as presented below, continue to show CC effectiveness at reducing the risk drivers that can lead to wildfires range between approximately 60 to 90 percent, which is consistent with the utilities' estimated effectiveness values and supported by recent testing results. Below, the utilities provide an update on its 2022 WMP Update report describing data and analyses used to measure recorded effectiveness of CC and plans for 2023 to continue to discuss and share recorded data and methods to measure effectiveness, and document lessons learned.

### *Covered Conductor Recorded Effectiveness:*

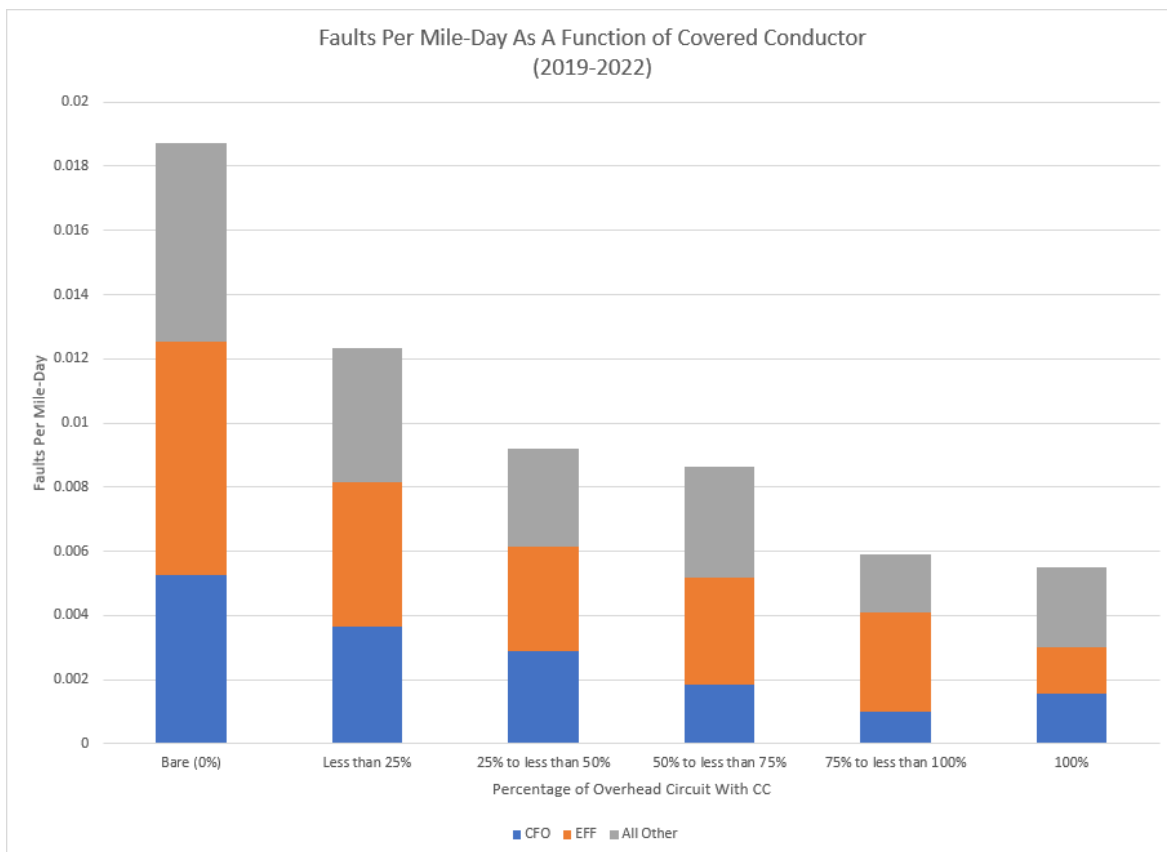
#### SCE

SCE has continued to refine its data and methods to measure the effectiveness of CC in the field. In 2022, SCE set up a CC dashboard that tracks fault rates on overhead distribution circuits with 100% CC installed, circuits that are partially covered, and circuits with no CC installed (bare wire). The data can be



broken down by fault sub-drivers such as CFO, EFF, and Other. The data is based on all circuits that traverse HFTD and includes a breakdown of how many miles fall into the fully covered, partially covered, and not covered categories. The dashboard refreshes daily with updated fault and CC data. Because faults that occur on partially covered circuits are difficult to determine if occurred on the covered or bare portion, SCE has further delineated this data into the following partially covered groups: Less than 25%, 25% to 49%, 50% to 74%, 75% to less than 100%. Furthermore, SCE is now using a faults per mile-day method that factors in how long the circuit was fully or partially covered. In 2022, SCE provided overviews of its dashboard, grouping and methods to this working group. Faults per mile-day data from 2019-2022 are shown in Figure 1 below.

**Figure 1**  
SCE Faults Per Mile-Day as a Function of Covered Conductor



By comparing fault events on fully and partially covered circuits to bare circuits in its HFRA on a per mile-day basis from 2019 to 2022, the data shows that circuits fully covered experience approximately 70% less faults than bare conductor when factoring in all sub-drivers (see Table 3 below). Additionally, circuits that are in the 75% to less than 100% covered group experience a similar improvement over bare conductor at approximately 69% less faults. The data also shows a predicted trend with an increasing reduction in faults as more of a circuit is covered. Furthermore, on segments where SCE has covered bare wire, there has not been a CPUC-reportable ignition from the drivers that CC is expected to mitigate.

**Table 3**  
SCE Fault Events on Fully and Partially Covered Circuits Compared to Bare Circuits

| Grouping              | Reduction Compared to Bare |       |           |       |
|-----------------------|----------------------------|-------|-----------|-------|
|                       | CFO                        | EFF   | All Other | Total |
| Bare (0%)             | 0.0%                       | 0.0%  | 0.0%      | 0.0%  |
| Less than 25%         | 30.6%                      | 38.3% | 32.0%     | 34.1% |
| 25% to less than 50%  | 45.3%                      | 54.9% | 50.7%     | 50.8% |
| 50% to less than 75%  | 65.0%                      | 54.0% | 43.9%     | 53.8% |
| 75% to less than 100% | 81.0%                      | 57.6% | 70.8%     | 68.5% |
| 100%                  | 70.3%                      | 80.3% | 59.2%     | 70.5% |

#### PG&E

As of the end of 2022, the number of ignitions observed on the CC lines does not provide statistically significant data for calculating effectiveness with respect to ignitions. As most distribution outages (momentary and sustained) typically involve a fault condition, PG&E assumes that all distribution outages can potentially result in an ignition, regardless of other prevailing conditions. Therefore, PG&E is measuring the recorded effectiveness of CC by comparing the outages on the circuit segments with CCs to outages on circuit segments with bare conductors.

PG&E's recorded effectiveness is calculated in three different snapshots. The first snapshot considers all CC installations by the end of 2019 and average yearly outages in 2020-2022. The 2nd snapshot considers the CC installations by the end of 2020 and average yearly outages in 2021-2022. Lastly, all CC installations by the end of 2021 and outages in 2022 are considered in the 3rd snapshot.

PG&E has not included CC installations that were completed in the middle of year 2022. PG&E is only including locations that were completed by end of year (EOY) 2021, so that there is a minimum of 1 year of outage performance data to be able to compare with outage performance in areas with bare conductor.

The comparison was conducted on an outages per year, per mile basis to normalize outage rates pre- and post- CC. Table 4 below presents the results of this preliminary recorded effectiveness analysis.

**Table 4**  
**PG&E Recorded Effectiveness Snapshots**

| Snapshot   | Category of OH HFTD circuit segments (downstream of SSDs) | Total CC miles in this category | Total OH HFTD miles in this category | % CC'ed | Average yearly HFTD outages | Outage / Total OH HFTD miles / year | Improvement compared to Category 1 |
|--|---|---------------------------------|--------------------------------------|---------|-----------------------------|-------------------------------------|------------------------------------|
| 1: CC miles % of total OH miles by the end of 2019 | <b>Outages considered: 2020-2022</b>                      |                                 |                                      |         |                             |                                     |                                    |
|  | Category 1: not covered at all                            | 0                               | 24,849                               | 0%      | 9339.7                      | 0.38                                | -                                  |
|  | Category 2: 1-80% (partial)                               | 27                              | 242                                  | 11%     | 53.7                        | 0.22                                | <b>41%</b>                         |
|  | Category 3: 80%+ (mostly)                                 | 36                              | 38                                   | 95%     | 4.3                         | 0.11                                | <b>69%</b>                         |
| 2: CC miles % of total OH miles by the end of 2020 | <b>Outages considered: 2021-2022</b>                      |                                 |                                      |         |                             |                                     |                                    |
|  | Category 1: not covered at all                            | 0                               | 24,950                               | 0%      | 9544                        | 0.38                                | -                                  |
|  | Category 2: 1-80% (partial)                               | 122                             | 640                                  | 19%     | 157.5                       | 0.25                                | <b>36%</b>                         |
|  | Category 3: 80%+ (mostly)                                 | 178                             | 185                                  | 96%     | 19.5                        | 0.11                                | <b>72%</b>                         |
| 3: CC miles % of total OH miles by the end of 2021 | <b>Outages considered: 2022</b>                           |                                 |                                      |         |                             |                                     |                                    |
|  | Category 1: not covered at all                            | 0                               | 24,942                               | 0%      | 5978                        | 0.24                                | -                                  |
|  | Category 2: 1-80% (partial)                               | 148                             | 877                                  | 17%     | 151                         | 0.17                                | <b>28%</b>                         |
|  | Category 3: 80%+ (mostly)                                 | 238                             | 248                                  | 96%     | 18                          | 0.07                                | <b>70%</b>                         |

The calculated outage reduction percentage (used as a measure for the recorded effectiveness) shows that CC sections experience approximately 28-70% fewer faults compared to bare conductor circuit segments.

PG&E's results are presented in Table 4. These results are preliminary due to the following factors:

- Using an averaged per mile rate for the outages inherently omits the granular perspective related to each individual section of the circuits in PG&E's service area because it does not capture the impact of localized environmental/weather conditions. Hence, this analysis may over or under-represent effectiveness.
- It is assumed that all distribution outages could potentially result in an ignition. It does not factor in if one type of outage is more or less likely to result in an ignition. However, there are several failure modes such as tie-wire failure that have a much lower likelihood of ignition compared to an outage due to a broken conductor.
- The outages in partially covered and mostly covered categories (category 2 and 3) could have occurred on parts of the line that are not covered, which cannot be validated due to lack of exact geospatial information for the outages.

As part of PG&E's ignition investigation process, it is incorporating additional review of ignition identification that occurs on a CC line to ensure visibility of failures based on observed incidents. Below are some examples related to the effectiveness of CCs in the field that have been observed in PG&E's service area.

**Example 1:**

On 5/10/2021, a 125-foot ponderosa pine that was 55-feet away from a pole, failed approximately 40-feet above ground, severing the CC, causing a wire down, and a subsequent CPUC reportable ignition.

**Figure 2**  
PG&E Covered Conductor Effectiveness – Example 1



Example 2:

On 5/2/2022, a 120-foot ponderosa pine that was being abated for previously reported structural concerns, fell on a CC line, severing it, and starting a CPUC reportable ignition.

**Figure 3**  
PG&E Covered Conductor Effectiveness – Example 2



These two incidents highlight some limitations concerning CC. In both incidents, there were vegetation management inspections and CC deployed. But even with the combined mitigations, it still resulted in an ignition.

Example 3:

On 12/27/2021, two CCs were supporting an entire tree. There was no ignition; however, an electrical outage did occur on the line.

**Figure 4**  
PG&E Covered Conductor Effectiveness – Example 3



#### SDG&E

As CCs become a larger part of the system, the performance indicators that impact the efficacy of this mitigation will continue to be monitored and measured, including the measured effectiveness. As there are approximately 84 miles of CC installed with an average age of less than one year, SDG&E does not have sufficient data yet to draw any conclusions on the recorded effectiveness of CC.

Moving forward, SDG&E will continue to track the mileage, years of service, and faults on all CC circuit segments and will continue to collaborate with this working group to improve methods to measure the effectiveness of its system hardening initiatives. SDG&E's approach is to calculate the risk events per one hundred miles per year on segments that have been covered and compare the risk event rate before and after the installation of CC.

#### PacifiCorp

PacifiCorp continues to track risk events within each zone of protection (ZOP) with known conductor types and assumes homogenous performance across the ZOP. Current processes do not establish specific locations where fault events occur, but are reconciled to the device that protects the ZOP. To establish the recorded effectiveness, PacifiCorp queried pre- versus post-installation performance with risk event drivers for all ZOPs having CC (specifically spacer cable construction). It was important to recognize that legacy projects were focused on reliability and thus did not require reconductoring of the entire ZOP. As such, the recorded effectiveness calculations accounted for the percentage of the ZOP that wasn't reconducted. The smaller the percentage of the ZOP the less the confidence of the recorded effectiveness, while the higher the percentage of the ZOP the higher the confidence of the calculation.

PacifiCorp has also documented known contact-related events with CC. As shown in Figure 5 below, these events did not result in faults, wires down, or ignitions because spacer cable was deployed and provide examples of effectiveness in the field.



**Figure 5**  
PacifiCorp Covered Conductor Effectiveness Examples



PacifiCorp will continue to monitor and track all faults on our CC circuits and track performance as compared to bare wire installs. PacifiCorp will also continue to collaborate in this working group to ensure we gather and share information from the other IOUs.

#### Bear Valley

BVES has approximately 211 circuit miles of overhead conductor between 34.5 kV and 4.16 kV in its system. BVES started a CC pilot program in Q2 2018 and completed it in Q3 2019 using two different type of cover conductor wires (394.5 AAAC [REDACTED] and 336.4 ACSR [REDACTED]). Then, BVES started the cover conductor WMP in late 2019 with plans to cover 4.3 circuit miles on 34.5 kV over the next 4 years and 8.6 circuit miles on 4.16 kV over the next 10 years. As of end of Dec. 2022, BVES has covered approximately 34 miles between its 34 kV and 4 kV systems.

In Q3 2018, BVES started a new tree-trimming contract with a new tree service contractor. BVES has been very aggressive with its vegetation manage program having up to four tree crews or more at a time to complete its three-year cycle and remediating any issue trees which has helped reduce outages from vegetation contacts. As of end of 2021, BVES has completed its vegetation three-year cycle and in 2022 has started a new three-year cycle vegetation manage program.

As part of its wildfire mitigation efforts, in June 2019, BVES began replacing all explosion fuses in its service area with Trip Savers and Elf Fuses. BVES completed this project in May 2021, which eliminated the potential for ignitions from explosion fuses.

Though 2022, BVES has still not had any outages, wire down, tree limbs and/or ignitions on the lines that have been covered. BVES is still in the early stages of its CC program. As more areas are covered and as more time passes, BVES will compile more recorded data to inform on the effectiveness of CC. The table below provides a simple assessment of recorded outages since 2016 and through 2022.

**Table 5**  
BVES Recorded Outages (2016-2022)

| Year | # of Outages |
|------|--------------|
| 2016 | 75           |
| 2017 | 95           |
| 2018 | 34           |
| 2019 | 26           |
| 2020 | 57           |
| 2021 | 46           |
| 2022 | 52           |

#### Liberty

Liberty's CC program is relatively new, having begun in 2020. Because the program is new, data on the performance of CC effectiveness do not yet demonstrate meaningful recorded effectiveness results based on the limited sample period and the wide variations in weather conditions from year-to-year. In addition, the CC projects completed thus far represent a small percentage of each circuit's total line miles.

Based on a review of Liberty's Outage Management System (OMS) data, there have been zero reported outages or ignitions caused by an event on CC spans. The only known event that occurred on a CC span, in a spacer cable configuration, happened during a winter storm in early January 2023. The event did not create an outage or ignition and it was found as a result of a post-storm aerial patrol. In this incident, a tree fell across a spacer cable span that was installed in 2020. The tree pulled down the span and caused three poles to lean significantly; however, the messenger wire held up the tree and prevented a fault and a wire from falling to the ground. The figures below represent this one incident.

**Figure 6**

Liberty Spacer Cable System Preventing a Fault – Viewpoint 1



**Figure 7**

Liberty Spacer Cable System Preventing a Fault – Viewpoint 2



Upon finding the damage, the poles were reset to vertical and the damaged support brackets were replaced. No damage was found related to the conductor.

Liberty intends to continue to monitor CC effectiveness and reinforce the need to collect and highlight any events that occur on CC. As more CC is installed and is in service for a longer period of time, the data collected will become more meaningful.

*Next Steps:*

In 2023, the utilities will continue meet on a regular basis, provide updates on risk event recorded data, discuss the methods used to measure the effectiveness of CC in the field, and continue to work towards



developing consistent methods to measure the effectiveness of CC for better comparability. The utilities also plan to discuss outage data, causation identification and reporting. These efforts will require SME discussions and review of outage, wire-down and ignition data across the utilities. The utilities will also document any lessons learned.

### **Alternatives:**

#### *Overview:*

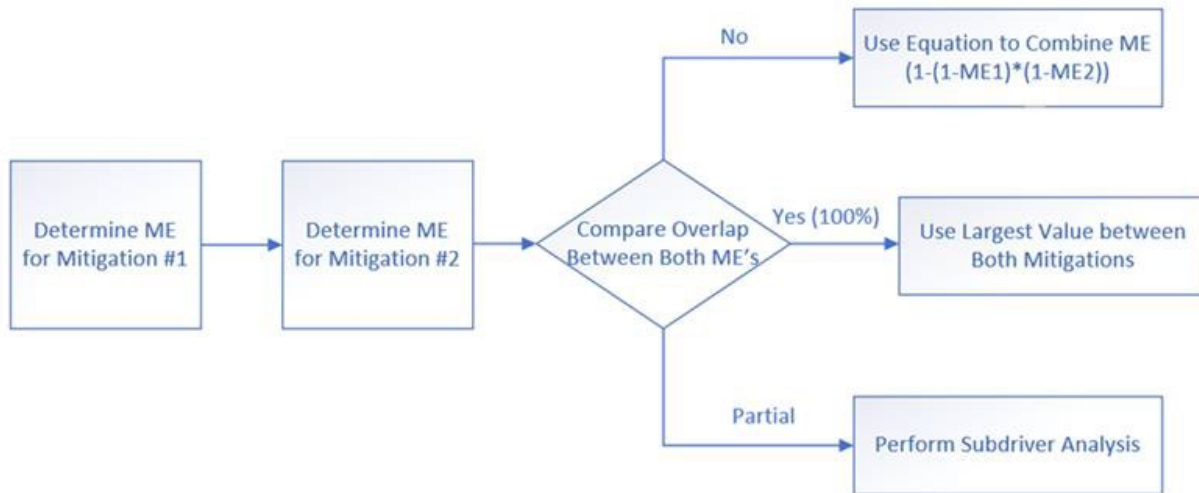
In the 2022 WMP Update filings, the utilities identified a list of viable alternatives to CC and conducted workshops with SMEs that assessed the effectiveness of those alternatives against the same risk drivers that CC is designed to mitigate. In 2022, the utilities focused on the combination of mitigations utilities deploy as it relates to CC and alternatives to CC and discussing a framework to calculate the effectiveness of the combination of mitigations deployed on the same circuit or circuit-segment. Below, we describe these efforts and plans for 2023 to further this workstream.

#### *Combination of Mitigations:*

The combination of mitigations refers to the suite of mitigations utilities deploy in relation to CC and alternatives to CC on circuits or circuit-segments to mitigate wildfire risk and/or reduce the impacts of PSPS. For example, all utilities deploy CC and where CC is installed all utilities conduct vegetation management mitigations and asset inspection mitigations. Additionally, circuits that have CC are still in scope for potential PSPS and most utilities also employ fast curve settings on these circuits during elevated fire-weather conditions. Likewise, several utilities deploy undergrounding to mitigate wildfire risk and PSPS impacts and where circuits are undergrounded, vegetation management mitigations are significantly lessened if not eliminated, the potential for PSPS is in most cases eliminated, and asset inspection mitigations can also be reduced. Notwithstanding system configuration, geography, terrain, permitting, costs, the time to deploy, operational/resource constraints, environmental constraints and other considerations, utilities can choose to install CC or other mitigations such as traditional hardening, new bare conductor, undergrounding, a remote grid, and/or new technologies to mitigate wildfire risk and/or reduce the impacts of PSPS. In choosing between CC and alternatives to CC, utilities will also deploy other mitigations. As such, the utilities understand the need to explore methods to assess the effectiveness of a combination of mitigations.

Historically, utilities have largely estimated the effectiveness of mitigations separately. The utilities have discussed methods to calculate the effectiveness of multiple mitigations deployed on the same circuit or circuit-segment. In 2022, the utilities discussed efforts to perform such a combination of mitigations calculation. While PG&E and SDG&E have not yet adopted a framework for this evaluation, SCE shared its preliminary framework (Figure 8) to calculate the effectiveness of a combination of mitigations.

**Figure 8**  
SCE Preliminary Framework – Calculation of a Combination of Mitigations



SCE's preliminary framework includes three prongs given that mitigation measures can target the same or different risk drivers. For example, CC is highly effective at reducing most contact-from-object sub-drivers such as light vegetation contact, animal contact, and metallic balloons. However, CC is not highly effective at reducing faults/ignitions from large trees that can fall into lines. The framework thus distinguishes the overlap of multiple mitigations. In the first prong, if multiple mitigations have no overlap in the risk drivers they mitigate, a standard equation can be used to calculate the combined effectiveness, as seen in Figure 8. In the second prong, SCE considers where mitigations directly overlap with one another for a particular risk driver. In these instances, the mitigation with the highest effectiveness would be the combined effectiveness value. In the third prong, SCE considers where mitigations may target the same risk driver but they reduce the risk differently. In these situations, further analysis is needed to determine the incremental effectiveness prior to then combining the effectiveness values. Additionally, once the effectiveness of combined mitigations by driver are calculated, those values then need to be applied to the frequency of the driver risk events. Given that these estimated values are based on calculations and quantitative data can be limited and not always available, the utilities have also discussed discounting the individual estimated mitigation values.

To illustrate this framework, we use a subset of SCE's CC++ portfolio mitigation strategy. CC++ represents deploying CC, vegetation management, asset inspections, and other mitigations on the same circuit / circuit-segment that work collectively to better address the risk drivers than each by themselves. The tables and descriptions below are based on assessing the combination of CC, asset ground inspections, enhanced line clearing, pole brushing, and SCE's HTMP. Table 6 shows independent estimated mitigation effectiveness values for the selected mitigations across selected contact-from-object and equipment failure sub-drivers. For purposes of this illustration, no discounting of individual estimated mitigation values was included.

**Table 6**  
SCE Independent Mitigation Effectiveness Values

| Risk Driver Description                        | WCCP | Distr Ground Asset Inspections | VM - Hazard Tree | VM - Expanded Pole Brushing | VM - Expanded Line Clearing |
|--|------|--------------------------------|------------------|-----------------------------|-----------------------------|
| Animal contact- Distribution                   | 65%  | 48%                            | 0%               | 0%                          | 0%                          |
| Balloon contact- Distribution                  | 99%  | 0%                             | 0%               | 0%                          | 0%                          |
| Other contact from object - Distribution       | 77%  | 0%                             | 0%               | 0%                          | 0%                          |
| Unknown contact - Distribution                 | 80%  | 0%                             | 0%               | 0%                          | 0%                          |
| Veg. contact- Distribution                     | 71%  | 77%                            | 64%              | 33%                         | 36%                         |
| Vehicle contact- Distribution                  | 82%  | 0%                             | 0%               | 0%                          | 0%                          |
| Capacitor bank damage or failure- Distribution | 20%  | 87%                            | 0%               | 20%                         | 0%                          |
| Conductor damage or failure — Distribution     | 82%  | 80%                            | 0%               | 7%                          | 0%                          |
| Switch damage or failure- Distribution         | 2%   | 76%                            | 0%               | 20%                         | 0%                          |
| Transformer damage or failure - Distribution   | 20%  | 66%                            | 0%               | 20%                         | 0%                          |

Using the risk driver vegetation contact, Table 6, above, shows varying estimated effectiveness values for WCCP, asset inspection, HTMP, expanded pole brushing, and expanded line clearing. All these mitigations work together to reduce the risk of vegetation contact causing a fire. For example, though CC addresses vegetation making contact with wires, line clearance and HTMP activities are also necessary to reduce heavy branches or trees falling into lines that CC may not be able to withstand. Asset inspection work assures equipment is in good condition, covers are in place, and if abnormalities are found, these are scheduled for remediation. These inspections also identify where vegetation may be in contact with equipment and conductors. While CC has shown, in the field, that there are times where it can withstand a large limb / tree fall-in and not create an outage and/or ignition, CC is not designed to withstand tree fall-ins. As such, and for purposes of this illustration, it is assumed these two mitigations do not overlap. Using the formula, described above, these two mitigations have an estimated combined mitigation effectiveness of approximately 90% ( $1 - (1 - 71\%) * (1 - 64\%)$ ). Asset inspections, expanded pole bushing, and expanded line clearing all have overlaps with CC for mitigating vegetation contact and thus require separate analyses. For purposes of this illustration, we assume these mitigations provide an approximate 9% incremental effectiveness for reducing vegetation contact risk. Combining all these values provides an estimated approximately 99% effectiveness value for risk of vegetation contact when all five mitigations are deployed on the same circuit / circuit-segment.

Following the same process, Table 7, below, shows the illustrative combined effectiveness values without considering quality control discounts. Additionally, applying the average annual frequency of historic faults and ignitions for these risk drivers, the table also shows the combined weighted average estimated effectiveness value for the selected mitigations.

**Table 7**  
SCE Combined Mitigation Effectiveness Values

| Risk Driver Description                        | Combined Effectiveness | Annual Fault Frequency in HFRA (2015-2020 Avg) | Fault-Weighted Combined Effectiveness | Annual Ignition Frequency in HFRA (2015-2020 Avg) | Ignition-Weighted Combined Effectiveness |
|--|------------------------|--|---------------------------------------|---|--|
| Animal contact- Distribution                   | 71%                    | 644  | 6%                                    | 4.8   | 12%                                      |
| Balloon contact- Distribution                  | 99%                    | 866  | 11%                                   | 5.0   | 17%                                      |
| Other contact from object - Distribution       | 77%                    | 420  | 4%                                    | 1.7   | 4%                                       |
| Unknown contact - Distribution                 | 80%                    | 0  | 0%                                    | 0.0   | 0%                                       |
| Veg. contact - Distribution                    | 99%                    | 469  | 6%                                    | 4.7   | 16%                                      |
| Vehicle contact - Distribution                 | 82%                    | 550  | 6%                                    | 3.7   | 10%                                      |
| Capacitor bank damage or failure- Distribution | 92%                    | 382  | 4%                                    | 0.2   | 1%                                       |
| Conductor damage or failure - Distribution     | 85%                    | 2,280  | 24%                                   | 8.3   | 24%                                      |
| Switch damage or failure - Distribution        | 82%                    | 58   | 1%                                    | 0.0   | 0%                                       |
| Transformer damage or failure - Distribution   | 78%                    | 2,334  | 23%                                   | 1.3   | 4%                                       |
| Total Estimated Combined Effectiveness         |                        |  | 84%                                   |   | 86%                                      |

In this illustration, Table 7 shows that when you combine WCCP with asset inspections, HTMP, expanded pole brushing, and expanded line clearing, the combined estimated effectiveness in mitigating faults and ignitions for the selected risk drivers and without discounting is approximately 84% and 86%, respectively.

Understanding the effectiveness of the combination of mitigations can be a helpful guide in utility decision-making. A common framework could also assist in greater comparability across the utilities. Challenges to developing such calculations include data availability, disaggregating effectiveness below the driver/sub-driver level to determine mitigation overlaps, and limitations in a purely formulaic method.

#### *Next Steps:*

In 2023, the utilities will meet regularly to discuss methods to determine effectiveness for the combination of mitigations. This will include building on the preliminary framework described above by detailing examples across the utilities. Because many mitigations overlap with one another and can reduce a driver of a risk event differently, the utilities will also discuss and share available data and analytical methods to determine these differences. Additionally, the utilities will explore the process to develop suites of mitigation measures that include new technologies in continuing to evaluate methods to calculate the effectiveness of a combination of mitigations.

#### **New Technologies:**

##### *Introduction:*

In the utilities' 2022 WMP Update Action Statements, Energy Safety identified an ACI for all utilities to collaborate to evaluate the effectiveness of new technologies supporting grid hardening and situational awareness such as REFCL and DFA/efd, particularly in combination with other initiatives. The utilities were also ordered to share practices and evaluate implementation strategies and that this effort should be a continuation of the CC study from the 2021 WMP Action Statements, including Energy Safety as a

participant. Below, we outline the utilities' approach, information gathered to date, and 2023 milestones to assess the effectiveness of new technologies and share practices and implementation strategies.

*Summary of Approach:*

The utilities initiated this workstream in Q4 2022 and have since conducted bi-weekly meetings. The initial meetings focused on identifying utility SMEs, discussing types of alternative technologies employed by the utilities, the status of those technologies, effectiveness values, approaches to sharing practices and implementation strategies and how to meet the ACI requirements, timelines/milestones. Evaluating the effectiveness of the technologies in combination with other mitigations is addressed in the scope for the Alternatives workstream, as described in the section above. Based on these initial discussions, it was first decided to document the various alternative technologies the utilities are employing. As seen below, very few technologies are employed across all utilities. The utilities then generally discussed effectiveness values and whether the new technologies can help reduce the impact of PSPS. It was learned that the majority of new technologies are still undergoing investigation and have limited data regarding effectiveness values. The utilities also discussed practices of how the technologies are being employed and learned that where utilities all employ a technology such as disabling reclosing settings, the practices are not all consistent. These areas of focus are further described below along with 2023 plans to conduct regular meetings and workshops focused on specific technologies. Beyond assessing the new technologies, the utilities also plan to document questions for benchmarking with other utilities and discuss any new research and/or other new technologies that the utilities are made aware of.

New Technologies

The utilities have identified 15 new technologies that one or more utilities employ, are piloting, and/or investigating. These include, for example, disabling reclosing settings, fuse replacements, fast curve settings, RAR/RCS, DFA, EFD, REFCL, and OPD. Table 8, below, identifies the new technologies or protection strategies being employed, piloted, and/or investigated to either mitigate wildfire risk and/or reduce the impacts of PSPS.

**Table 8**  
New Technologies By Utility

| New Technology / Protection Strategy   | SCE                          | SDG&E | PG&E                         | Liberty       | BVES  | PacifiCorp |
|--|------------------------------|-------|------------------------------|---------------|-------|------------|
| Fuse replacement (current limiting fuses, expulsion fuses)                   | Yes                          | Yes   | Yes                          | Yes           | Yes   | Yes        |
| Reclosing Settings (Disabling)   | Yes                          | Yes   | Yes                          | Yes           | Yes   | Yes        |
| Fast curve settings / EPSS / SRP   | Yes                          | Yes   | Yes                          | Yes           | No    | Yes        |
| Remote Controlled Automatic Reclosers / Remote Controlled Switches (RAR/RCS) | Yes                          | Yes   | Yes                          | Yes           | Yes   | Yes        |
| Distribution Fault Anticipation (DFA)  | Yes                          | Yes   | Pilot - Moving to Deployment | Investigating | No    | Pilot      |
| Early Fault Detection (EFD)  | Yes                          | Yes   | Pilot                        | No            | No    | No         |
| Rapid Earth Fault Current Limiter (REFCL)                                    | Pilot - Moving to Deployment | No    | Pilot                        | No            | No    | No         |
| Open Phase Detection (OPD)   | Yes                          | No    | Yes                          | No            | No    | No         |
| Falling Conductor Protection (FCP)   | No                           | Yes   | Pilot                        | No            | No    | No         |
| Smart meter (MADEC)  | Yes                          | Yes   | Yes                          | No            | No    | No         |
| Household Outlet   | Pilot                        | No    | Pilot                        | No            | No    | No         |
| Sensitive ground fault detection (relays)                                    | Pilot                        | Yes   | Yes                          | No            | No    | No         |
| Electrical Grid Monitoring (EGM)   | No                           | No    | No                           | No            | Pilot | No         |
| Thor Hammer  | No                           | No    | Pilot                        | No            | No    | No         |
| Intumescent wrap / Fire-wrap poles   | Yes                          | No    | Yes                          | No            | Yes   | Yes        |

As seen in Table 8, there are only three types of new technology or protection strategies employed by all utilities. These include fuse replacements, disabling reclosing settings, and RAR/RCS. The other technologies are either being deployed, piloted, and/or investigated by a few utilities. Two technologies, DFA and REFCL, are moving from a pilot phase to deployment for PG&E and SCE, respectively. The utilities will further discuss the differences of these technologies to understand overlaps and similarities. For example, OPD and FCP have a similar purpose.

#### Practices and Implementation Strategies

The utilities have started to share practices for the new technologies. For example, while all utilities disable reclosing settings to mitigate wildfire risk, utility practices vary. For instance, SCE, PG&E and Liberty disable reclosing settings on circuits in HFRA during fire season, SDG&E disables settings, also on circuits in HFRA, but does it year-round, and BVES disables from April to October. The utilities believe that focused meetings and workshops on specific technologies are needed to share practices and implementation strategies. As such, the utilities will conduct focused workshops for specific technologies, as described below, to determine if best practices can be identified and will continue to share practices and implementation strategies in bi-weekly meetings.

#### Effectiveness Values

In many instances, the utilities are still investigating or have limited data as it relates to effectiveness values. The utilities have documented and shared effectiveness values for a few technologies but have not yet discussed these in detail. For example, effectiveness values for fast curve settings (when operating) range from approximately 49% to 100% effective at reducing ignitions (based on limited data

that is not statistically significant). Given the large range, the utilities will conduct a workshop on the effectiveness of fast curve settings to share data and methods. Additionally, the utilities will discuss whether the technologies help reduce the impact of PSPS. As described in the next steps, the utilities have identified certain technologies for workshops and will continue to document estimated effectiveness values and the potential to reduce PSPS across all technologies.

*Next Steps:*

In 2023, the utilities will continue to document and assess the estimated effectiveness of new technologies where data is available, their ability to reduce PSPS impacts, and will continue to document and share practices and implementation strategies. These objectives will be accomplished through biweekly meetings and a series of workshops. Based on discussions to date, the utilities provide the following preliminary workshop schedule and themes.

- April 2023 – Disable Reclosing Settings – Discuss practices and effectiveness
- May 2023 – Fast Curve Settings – Discuss practices and effectiveness
- June 2023 – DFA – Discuss implementation strategies, practices and effectiveness
- July 2023 – EFD – Discuss implementation strategies, practices and effectiveness
- Aug 2023 – REFCL Discuss implementation strategies, practices and effectiveness

Once the utilities finalize the workshop schedule, Energy Safety will be invited. Additional workshops may also be scheduled in Q3/Q4 2023. Should the results of the workshops lead to best practices, the utilities will establish plans to implement the changes and document as part of lessons learned.

**M&I Practices:**

*Introduction:*

In the utilities' 2022 WMP Update Action Statements, Energy Safety identified an ACI for all utilities to share and determine best practices for inspecting and maintaining CC, including either augmenting existing practices or developing new programs, to include this effort as part of the Joint IOU Covered Conductor Working Group, and for the IOUs to continue to lead this study and to include Energy Safety as a participant. Below, we outline the utilities' approach, information gathered to date, and 2023 milestones to assess the utilities' CC M&I practices, determine if best practices can be identified, and if best practices can be identified, put in place plans to implement those best practices.

*Summary of Approach:*

The utilities initiated this workstream in Q4 2022 and have since conducted weekly meetings. The initial meetings focused on identifying utility SMEs, discussing approaches to determine best practices and how to meet the ACI requirements, and timelines and milestones. Based on these initial discussions, the utilities agreed to a common approach that is both broad and focused. The approach includes first capturing information such as each key utility facts (e.g., service area size in HFRA), types of inspections utilities perform on distribution overhead conductor, general M&I practices for distribution overhead conductor, specific practices for CC, general and specific training the utilities conduct, and QA/QC information. Capturing broad information such as the types of inspections utilities perform provides a high-level understanding of how each utility performs inspections, the frequency it performs them at, and other related information. In assessing these sets of information, the utilities believe the determination of best practices will require a series of focused workshops and follow up meetings with

SMEs, engineers, inspectors, QA/QC personnel and other resources as needed. Focused workshops are needed to facilitate determining if best practices can be identified. For example, all utilities perform ground and aerial inspections which are generally conducted similarly; however, they are not all performed the same way. Determining a best practice relating to performing a ground and/or aerial inspection for CC will require detailed discussions focusing on very specific aspects of the resources that do the work, tools and equipment used, the methods used, and other factors, some of which may only be obtained by conducting field observations across the utilities. It is also important to note that while there are differences in practices, determining best practices can take months, if not years, and that a best practice for one utility may not be a best practice for another utility for reasons such as costs, geographic size of the utility, and resource limitations. Given these facts, the utilities will also document any lessons learned that may be helpful for one or more utilities and can be added to existing M&I practices. Beyond assessing existing practices, the utilities also plan to document M&I-related questions for benchmarking with other utilities, learn from the testing workstream (should any CC inspection and/or maintenance practice be recommended from that workstream), and discuss any new research and/or new technologies that the utilities are made aware of as it relates to CC M&I practices.

#### Key Distribution Data

The joint utilities vary in size and it is important to consider this information when assessing best practices. Table 9, below, provides a few data points in HFRA, unless as otherwise noted, regarding the utilities' service area size, the facilities they maintain, and the average number of distribution inspectors. The figures in the table are approximate values.

**Table 9**  
Key Distribution Data by Utility

| <b>Key Data in HFRA</b>                          | <b>PG&amp;E</b> | <b>SCE</b> | <b>SDG&amp;E</b> | <b>PacifiCorp</b> | <b>Liberty</b> | <b>BVES</b> |
|--|-----------------|------------|------------------|-------------------|----------------|-------------|
| Distribution Overhead Circuit Miles              | 25,200          | 9,600      | 3,400            | 813               | 676            | 211         |
| Distribution Poles                               | 630,000         | 290,000    | 81,000           | 20,378            | 23,058         | 8,860       |
| Square Miles                                     | 41,000          | 14,000     | 2,600            | 7,155             | 938            | 32          |
| Average Number of Ground Inspectors (Systemwide) | 203             | 153        | 50               | 5                 | 4              | 2           |

As illustrated in Table 9 above, PG&E has significantly more square miles, distribution overhead circuit miles, and distribution poles in its HFRA to inspect and maintain. Conversely, BVES has the smallest HFRA square miles and least amount of distribution overhead circuit miles and distribution poles to maintain and inspect. As described more below, due to HFRA size alone, a best practice at PG&E may not be an ideal practice for BVES and vice versa.

#### Types of Distribution Inspections

The utilities perform several types of inspections on distribution facilities. These include detailed ground inspections, aerial inspections, infrared, patrols, Areas of Concern (AOCs) and LiDAR. These distribution inspection types are designed to meet or exceed GO 95 and GO 165, and also to mitigate wildfire risk. Tables 10 and 11 below highlight the types of distribution inspections the utilities perform.



**Table 10**  
Types of Distribution Inspections performed by SCE, PG&E and SDG&E

| Types of Distribution Inspections | SCE  | PG&E   | SDG&E   |
|-----------------------------------|--|--|---|
| Detailed - Ground                 | Every distribution structure inspected between twice a year and up to once every 3 years, and high-risk structures inspected at least every year; Inspectors on the ground can use binoculars and/or cameras when needed   | HFTD: Structures inspected every 1-3 years based on wildfire consequence; Top 10% risk structures inspected every year; Non-HFTD: every 5 years Inspectors use binoculars when needed                            | Every distribution structure inspected every 5 years  |
| Detailed - Aerial                 | Every distribution structure inspected between twice a year and up to once every 3 years, and high risk structures inspected at least every year; SCE does 360 degree inspection from ground and the air with the same resources (drone) in the same time period | Will cover ~48K distribution structures in 2023 in the highest wildfire consequence areas; Longer-term plan will be developed based on the learnings from 2023 drone program                                     | Drone inspections are performed on high-risk assets each year; Risk assessment performed annually to determine scope of assets to be inspected that year; Approximately 15,000 structures inspected per year. |
| Infrared                          | 5,100 distribution overhead circuit miles targeted for inspection in 2023; performed on the ground   | Conducted at high risk locations on an ad hoc basis  | 18,000 structures per year; plus ad hoc based on cause-unknown outages; Combination of aerial and ground  |
| Patrol                            | 100% of above ground and subsurface assets inspected annually; Conducted by ground mostly and helicopter/drone if needed (e.g., access issues)   | HFTD: 100% of assets that are not inspected each year Non-HFTD: Based on urban/rural designations  | 100% of assets inspected annually   |
| Areas of Concern (AOCs)           | Additional inspections based on area of concern analysis conducted in late spring / early summer   | Additional inspections are performed in areas of concern when needed.  | See drone inspections - areas of concern determined by risk assessment and these are performed via drone  |
| LiDAR                             | In 2023, will evaluate the use of this technology for asset-condition assessments; Historically, used for construction, planning, crew access, vegetation, etc.  | Utilized to update pole orientation and associated attributes such as communication line, guy, anchor Database is then leveraged to conduct pole loading assessment to identify overloaded poles for replacement | Only utilized for construction planning purposes  |

**Table 11**

Types of Distribution Inspections performed by PacifiCorp, BVES, and Liberty

| Types of Distribution Inspections | PacifiCorp  | BVES   | Liberty  |
|-----------------------------------|---|--|--|
| Detailed - Ground                 | Every distribution structure inspected every 5 years; Inspections on ground use cameras and binoculars  | Every distribution structure inspected every 5 years   | Every distribution structure inspected every 5 years                 |
| Detailed - Aerial                 | Every distribution structure is inspected every year in Tier 2/3 areas and every 2 years in non-Tier areas; Inspection is performed from the ground with same resources in the same time period | Contractor performs drone inspections yearly with infrared on 100% of 34 kV and 4 kV distribution circuits | No aerial inspections on distribution at this time.                  |
| Infrared                          | Only when requested   | 100% of 34 kV and 4 kV distribution circuits per year  | No infrared at this time   |
| Patrol                            | 100% of assets inspected annually   | 100% of assets inspected annually  | 100% of assets inspected annually                                    |
| Areas of Concern (AOC)            | Additional inspections performed when requested   | May complete addition patrol inspection during extreme dry day with possible high fire risk                | Additional inspections are performed in areas of concern when needed |
| LiDAR                             | Not performed on distribution circuits, but has been used in the past for vegetation  | Use yearly for vegetation management (Check to see if vegetation is near lines)                            | Use for vegetation management  |

As shown in the tables above, the utilities perform similar types of inspections. Given the requirements of GO 95 and GO 165, this was to be expected. There are differences, however, in some inspection types as well as in some practices. For example, not all utilities conduct detailed ground inspections on high-risk / high consequence structures (and conductor) every year. Being that the focus of this effort is on CC M&I practices, obtaining findings for CC during these inspections and discussing amongst the utilities will help inform if a best practice can be identified and whether that best practice should and can be applied to all utilities. Similarly, some utilities conduct Areas of Concern (AOCs) inspections and SCE is evaluating LiDAR for asset condition assessments, which has historically been used for vegetation clearances and construction-related purposes. The utilities will discuss these types of inspections, focused on CC, and assess how useful they are in maintaining CC to determine if they should and can be utilized across all utilities.

#### General M&I Practices

Because utilities have performed inspections and remediation on overhead facilities for decades, the utilities have shared and discussed various aspects of what inspectors look for when assessing the condition of overhead conductor, regardless if covered or bare (as most assessments for bare will also apply to covered). For example, during detailed ground inspections, inspectors will assess (naked eye

and/or binoculars) all components and equipment attached to a pole and any materials connected to conductors. These inspections look for deterioration/corrosion, pitting, damage, clearance issues, sagging, loading, alignment issues (e.g., dead-end covers), misconfigurations, conformance with construction standards (e.g., missing covers/guards), exposed sections for splices, connectors, vegetation in immediate need for remediation, and other abnormal conditions. All of these potential issues apply to bare and CC. In large part, many of the methods and potential issues inspectors look for with bare conductor equally apply to CC. Given this fact, it is important to understand the general M&I practices for overhead conductor that utilities use. The utilities will also explore determining abnormal conditions that could cause a safety or fire ignition risk resulting in remediation and how these are prioritized. Additionally, inspectors that perform this work have understanding and knowledge that can inform the assessment of potential best practices and the utilities intend to include these resources in the workshops. The utilities will continue to discuss and document these practices and prepare for workshops to determine if best practices for CC can be determined.

#### Specific M&I Practices

This category refers to specific M&I practices for CC. SCE has shared its specific M&I practices which include prompts for data accuracy including types of CC and directions CC is installed, construction standard checks including any missing items such as dead-end covers, connector covers, fuse covers, lightning arrestors and covers, and pothead covers, and identifying abnormal conditions such as visible signs of tracking or damage on the outer jacket. Additionally, in 2023, PG&E updated their Detailed Ground Inspection checklist to include prompts for identifying failure modes that are unique to CC such as CC wire jacket cut into and bare conductor exposed, CC exposed and burnt, and dead-end cover misaligned on CC construction. While other utilities may not have tools that have these specific prompts, as part of their training, they look for visible signs of tracking and/or damage on the covering as well as discoloration. As noted above, the majority of M&I practices for bare conductor apply to CC. Because damage to the outer layer of CC may lead to faults/failures, this is an important inspection assessment all utility inspectors perform. Likewise, all utility inspectors are trained on their CC construction standards and thus assess conformance to the construction standard in the field. Most utilities do not collect asset information for data quality checks as some SCE prompts provide for; however, if deficiencies are noted during other utilities' inspections, they can be submitted through their processes. The utilities will assess these details in workshop settings to determine if best practices can be identified. Field observations may also be conducted to capture additional information.

#### Training

All utility inspectors are trained to understand CC construction standards and maintenance of CC through new inspector training, refresher training, ad hoc training and/or training conducted by the conductor manufacturer or through industry partners. The large utilities have similar types of training including new inspector training, refresher training, and ad hoc training for changes to standards, materials, etc. that may occur. The small utilities have few inspectors and typically are trained linemen with 20+ years' experience. These inspectors are trained on CC through industry organizations and/or the manufacturer as opposed to through a utility-developed training curriculum. For example, BVES has two inspectors that are trained lineman with over 20 years' experience. As such, developing a training curriculum for two inspectors may not be cost-effective when alternative training through the

manufacturer or industry partner is available. The utilities will continue to collect training information and conduct a workshop to determine any best practices.

### QA/QC

All utilities employ a quality assurance / quality check (QA/QC) process for asset inspections as well as construction of CC lines. For example, the large utilities will QA/QC CC as part of their QA/QC program, which are based on sampling methods. BVES and Liberty QA/QC all CC installations. Given the difference in size of utilities, it makes sense that the large utilities use QA/QC sampling methods whereas the small utilities QA/QC all new CC work. The utilities will further discuss and assess each utilities QA/QC practices related to CC in a workshop setting to determine if best practices can be identified.

### *Next Steps:*

In 2023, the utilities will continue to capture general and specific CC M&I practices across the utilities and will conduct workshops to determine if best practices can be identified. Meetings will also be held to follow up on the workshops and set plans to implement any best practices that are identified. Below, the utilities provide a preliminary workshop schedule and themes.

- April 2023 – General conductor and specific CC M&I practices
- May 2023 – General conductor and specific CC Training
- June 2023 – QA/QC of CC
- July 2023 – Recommendations from Testing Results
- Aug 2023 – Inspection Types and Tools Used

Once the utilities finalize the workshop schedule, Energy Safety will be invited. Additional workshops may also be scheduled if needed. Should the workshops lead to best practices, the utilities will establish plans to implement the changes and document as part of lessons learned.

### **Estimated Effectiveness:**

#### *Overview:*

As explained in the 2022 WMP Update report, each utility's CC programs are different due to factors such as location, terrain, and existing overhead facilities. The utilities also have different frequencies of risk drivers. Additionally, the utilities are still at different phases of installing CC as some have limited miles deployed while others have deployed thousands of miles of CC. These features, amongst others, result in data, calculations, and methods of estimating effectiveness that are different. As such, the utilities have been working on understanding differences and discussing methods for better consistency. In 2022, the utilities focused on testing, recorded effectiveness, and the new requirements. The utilities' continue to estimate CC effectiveness from approximately 60 to 90 percent at reducing outages/ignitions and/or the drivers of wildfire risk.

Below, the utilities describe any updates to their data, analyses, and methods used to estimate the effectiveness of CC to mitigate outages/ignitions and/or the drivers of wildfire risk and present their estimated effectiveness values, and describe next steps to improve consistency of data, calculations and methods.

*Covered Conductor Estimated Effectiveness:*SCE:

SCE's Wildfire Covered Conductor Program (WCCP) consists of replacing bare conductor with CC, the installation fire-resistant poles (FRPs) where applicable, wildlife covers (animal safe construction), lighting arresters, and vibration dampers below 3,000 feet. Additionally, in 2022, SCE modified its CC construction standard to include the replacement of open wire secondary or weather-resistant aluminum (OWS or WAL) with multiplex secondary conductors. Weather resistant aluminum wire on the secondary system are outdated technology and will be updated to the new standard when WCCP is installed. Because this standard update will only affect WCCP installations starting in 2024, and not WCCP completed in 2022 or planned for 2023, This activity is not yet accounted for in determining the overall mitigation effectiveness of SCE's WCCP.

In 2022, SCE assessed the Joint IOU testing results and mapped the test results to risk drivers and sub-drivers to determine if any changes were warranted. Results from the Wire Down Event Scenarios demonstrate that the bare portion of the conductor must be exposed to lead to an ignition. The System Strength Tests demonstrates that tangent structures will not significantly damage the conductor enough to expose the bare conductor. Tangent structures without equipment do not have any exposed bare conductor or taps (~50% of all structures are tangent). As a result, the current mitigation effectiveness of Vehicle Contacts did not account for the performance of CC on tangent structures, therefore SCE increased the mitigation effectiveness from 50% to 82%. SCE also evaluated phase-to-phase contact and simulated wire-down testing. CCs were 100% effective at preventing arcing and ignition in tested scenarios at rated voltage, consistent Exponent's Phase I field reporting. Per the testing results, adjustments were also made for vegetation contact and unknown contacts. Below, SCE provides the updated estimated mitigation effectiveness for WCCP. Overall, the estimated mitigation effectiveness for WCCP increased from approximately 67% to 72%.

**Table 12**  
SCE Covered Conductor Mitigation Effectiveness Estimate

| Driver Type | Sub-Driver/ Consequence Type             | % Drivers | Current Driver ME | New Drive ME | Directional Change | Indicative Test Result             |
|-------------|--|-----------|-------------------|--------------|--------------------|------------------------------------|
| D-CFO       | Vegetation contact                       | 12%       | 60%               | 71%          | Increased          | Wire Down Events + System Strength |
| D-CFO       | Animal contact                           | 13%       | 65%               | 65%          | No Change          | Wildlife cover test                |
| D-CFO       | Balloon contact                          | 13%       | 99%               | 99%          | No Change          |                                    |
| D-CFO       | Vehicle contact                          | 10%       | 50%               | 82%          | Increased          | Wire Down Events + System Strength |
| D-CFO       | Unknown contact                          | 8%        | 77%               | 80%          | Increased          | Aggregate of CFO Result            |
| D-CFO       | Other contact from object                | 3%        | 77%               | 77%          | No Change          |                                    |
| D-WTW       | Wire-to-wire contact / contamination     | 3%        | 99%               | 99%          | No Change          |                                    |
| D-EFF       | Conductor damage or failure              | 13%       | 90%               | 90%          | No Change          | Degraded covering                  |
| D-EFF       | Connection device damage or failure      | 5%        | 90%               | 90%          | No Change          |                                    |
| D-EFF       | Connector damage or failure              | 5%        | 90%               | 90%          | No Change          |                                    |
| D-EFF       | Crossarm damage or failure               | ~0%       | 50%               | 50%          | No Change          | System Strength                    |
| D-EFF       | Insulator and brushing damage or failure | 4%        | 90%               | 90%          | No Change          |                                    |
| D-EFF       | Splice damage or failure                 | 5%        | 90%               | 90%          | No Change          |                                    |

PG&E:

PG&E's overhead hardening program consists of primary and secondary CC replacement along with pole replacements, replacement of non-exempt equipment, replacement of overhead distribution line transformers, framing and animal protection upgrades, and vegetation clearing. PG&E understands the

focus of this request to be centered on CC, however our efforts to estimate effectiveness include all elements of our Overhead Hardening program, which PG&E believes is more complete.

Determining whether a specific event could result in an ignition depends upon a wide variety of factors, including the nature of the event itself and prevailing environmental conditions (e.g., weather, ground moisture level, time of year). As PG&E does not have complete information to make this determination for each event, estimating overhead hardening effectiveness relies upon the following proxy to derive its estimates. Most distribution outages (momentary and sustained) typically involve a fault condition. Thus, for purposes of estimating overhead hardening effectiveness, it is assumed that all distribution outages could potentially result in an ignition, regardless of other prevailing conditions. This approach aligns with what has been previously stated in PG&E's 2020 WMP as well as its 2020 RAMP filing.

In early 2023, PG&E assessed the Joint IOU testing results to re-evaluate the SME effectiveness designations and adjusted the effectiveness in a few key areas. While this is expected to be an ongoing process, we have refreshed our effectiveness values based on updated designations and the data as follows:

- Tree fall-in associated with wire on object, and wire on ground, changed from "none" (not effective) to "medium" (some effectiveness). While other IOUs considered a higher effectiveness than PG&E, there are large enough trees in our service area that can damage CC and as such, CC does not have as substantial an increase in effectiveness.
- Contact from Object Vehicle changed from "none" (not effective) to "medium" (some effectiveness). We agree with other IOUs that this has some limited benefit. Given that we are installing larger poles to support CCs, the larger poles have the potential to sustain more impact from vehicle than existing infrastructure.
- Animal caused outages associated with conductor contact changed from "none" (not effective) to "All" (very high effectiveness). Testing on the covering material of the CCs showed a high resiliency to damage. Also, PG&E found that the insulating properties of the covering did not diminish significantly when damaged. Therefore, we have increased CC effectiveness for mitigating damage caused by animals like squirrels and birds.

Additionally, PG&E has refreshed our data for estimated effectiveness to include outage data through 2022. Previously, the last PG&E update including outage data was from PG&E's 2023 GRC filing, which had data through 2020.

With the above assumptions from the PG&E's 2020 WMP as well as our 2020 RAMP filing, PG&E updated the estimated effectiveness factor for overhead hardening in 2023, incorporating the 2023 re-evaluated SME effectiveness designations:

1. SMEs identified ~80k distinct outages between 2016-2022 by using all known combinations of basic cause, supplemental cause, equipment type and equipment condition from the distribution outage database as show in Figure 9 below. Whenever an outage is reported, an operator fills in different fields that provide information about the outage. Through SME evaluation, it was decided that a combination of the four aforementioned fields provide an appropriate distinction of different outage types.

**Figure 9**  
PG&E Distribution Outage Database Record

|                            |   |                      |  |
|----------------------------|---|----------------------|--|
| Circuit                    | 182222102                               | District             | Monterey                                       |
| Type                       | Unplanned                               | Customer Minutes     |  |
| Customers                  | 297                                     | Weather              | Overcast;32-90 F                               |
| Active                     | NO                                      | Fault Type           | Force Out                                      |
| Interval                   | Sustained                               | Action Required      | No   |
| EquipID                    | 7835                                    | Construction Type    | UG   |
| Equipment Type             | Fuse                                    | OIS Outage#          | 927380, 927970, 927929, 927922, 927971, 927921 |
| Equipment Condition        | Transformer (UG), Deteriorated          | Targets              |  |
| Crew Notified Time         |   | Supervisor Notified  |  |
| Equipment Address          |   |                      |  |
| Fault Location             | AT T1288                                |                      |  |
| Previous Switching Details |   |                      |  |
| Action Description         |   |                      |  |
| Cause                      | Equipment Failure/Involved, Underground | No Access Reason     |  |
| Multi Damage Location      | No                                      | # of Operations      |  |
| Counter Read               |   | Created By           |  |
| Outage Level               | Distribution Circuit                    | Last Updated By      |  |
| GPS MA Data                |   | Latitude & Longitude |  |
| Fault Location Info        |   | FNL                  |  |
| Reviewed By                | Not Required                            | End Date             |  |
| <b>Actions</b>             |   |                      |  |

**Diagram Labels:**

- Equipment Type** (points to Equipment Type field)
- Equipment Condition** (points to Equipment Condition field)
- Basic Cause** (points to Cause field)
- Supplemental Cause** (points to No Access Reason field)

2. Subject matter experts identified whether overhead hardening would eliminate, reduce significantly, reduce moderately, reduce minimally, or not affect the likelihood of a certain type of outage occurring leading to an ignition when an asset has been hardened. From this classification the following qualitative categorization was performed:

- **All** = Eliminates likelihood of a certain type of outage occurring resulting in an ignition
- **High** = Reduces likelihood significantly of a certain type of outage occurring resulting in an ignition
- **Medium** = Reduces likelihood moderately of a certain type of outage occurring resulting in an ignition
- **Low** = Reduces likelihood minimally of a certain type of outage occurring resulting in an ignition
- **None** = Will not affect the likelihood of a certain type of outage occurring resulting in an ignition

3. Each qualitative category was assigned a quantitative value, which measured the likelihood of outage reduction:

- **All** = 90%
- **High** = 70%
- **Medium** = 40%
- **Low** = 20%
- **None** = 0%

4. The above criteria were applied to historical outages, and this resulted in the likelihood of outage reduction for each outage.
5. Outages were classified by drivers. The outage drivers identified were: Animal, D-Line Equipment Failure, Environmental/External, Third Party, Vegetation. The Wildfire Mitigation driver was excluded as it captures all PSPS triggered outages.
6. A Pivot table was then created to aggregate Outages in HFTD. The aggregation was done at the outage driver level and the result are shown below in Table 13.

**Table 13**  
PG&E Covered Conductor Mitigation Effectiveness Estimate

| <b>Driver</b>            | <b>Average Yearly Count of Incident ID</b> | <b>Average of SH_Effect_Pct</b> |
|--------------------------|--|---------------------------------|
| Animal                   | 429  | 75%                             |
| D-Line Equipment Failure | 2233                                       | 69%                             |
| Environmental/External   | 255  | 42%                             |
| Third Party              | 397  | 57%                             |
| Vegetation               | 2735                                       | 62%                             |
| <b>Grand Total</b>       | <b>6049</b>                                | <b>64%</b>                      |

Based on the latest update using outage data through 2022 and repeating the process from PG&E's 2020 WMP filing, the updated estimated effectiveness is 64% where Overhead Hardening has been completed. Therefore, a section of a line that has been hardened is approximately 64% less likely to have an outage of any type. Similarly, a section of a line that has been hardened is approximately 64% less likely to have an outage of each of the drivers. This result is consistent with the previous results that were completed using data for the 2020 WMP.

#### SDG&E:

SDG&E initially began to examine CC from a personnel safety and reliability standpoint. The three-layered construction showed prospective reduction of injuries to people in the event of an energized wire-down in which the wire contacted a person and/or also might reduce the step potential to people in the vicinity. Outages that result from light momentary contacts (i.e. mylar balloons, birds, palm fronds) also have shown the potential to be reduced. In late 2018, focus was shifted towards using CC as an alternative to SDG&E's traditional overhead hardening program with the primary focus of reducing utility-caused ignitions.

SME's conducted research on the history and use of CC in the industry. Additionally, the SMEs reached out to utilities on the East Coast and internationally to receive their feedback of the effectiveness and work methods for installation purposes.

In addition to other studies/tests that have been and will be performed by SCE and PG&E, as described in the Testing section, SDG&E will have a third-party evaluate the likelihood and effect specific to



conductors clashing at various wind speeds. Accelerated aging studies will also be performed to mimic a 40-year service life; after which, the samples will be subjected to tests designed to understand the potential for both mechanical degradation, as well as reduction in dielectric strength. These tests will be performed in accordance with ASTM or other industry recognized standards. Final reports for this testing are expected to be completed in April 2023.

In order to quantify the risk reduction of wildfires that would be achieved by CC, SDG&E evaluated 80 events that resulted in ignitions. SME's weighed in on the likelihood that CC installation would prevent an ignition for the particular type of outage depending on the severity of the incident. As seen in Table 14 below, the result is a reduction in ignitions from 60 to 20.6, and a resulting effectiveness estimate of 65.7%.

In 2022, SDG&E has been participating in collaborating with other utilities as part of the Joint IOU working groups in the evaluation of the testing that has been and is currently still being performed. Once all testing has been completed in 2023, SDG&E will perform an analysis based on risk drivers to re-evaluate the estimated efficacy of CC.

**Table 14**  
SDG&E Covered Conductor Mitigation Effectiveness Estimate

| <b><i>Fault/Ignition Cause</i></b> | <b><i>Number of Ignitions</i></b> | <b><i>SME Effectiveness</i></b> | <b><i>Post-Mitigation Ignitions</i></b> |
|------------------------------------|-----------------------------------|---------------------------------|---|
| Animal contact                     | 7                                 | 90%                             | 0.7                                     |
| Balloon contact                    | 9                                 | 90%                             | 0.9                                     |
| Vegetation contact                 | 2                                 | 90%                             | 0.2                                     |
| Vehicle contact                    | 8                                 | 20%                             | 6.4                                     |
| Other contact                      | 3                                 | 10%                             | 2.7                                     |
| Other                              | 4                                 | 10%                             | 3.6                                     |
| Equipment - All                    | 26                                | 80%                             | 5.2                                     |
| Unknown                            | 1                                 | 10%                             | 0.9                                     |
| Total                              | 60                                | 65.7%                           | 20.6                                    |

The table above was updated with the number of ignitions occurring between 2017-2021 compared to last year's report that was based on 2016-2020 data. Updates to SDG&E's overall effectiveness methodology are anticipated to be completed by December 2023.

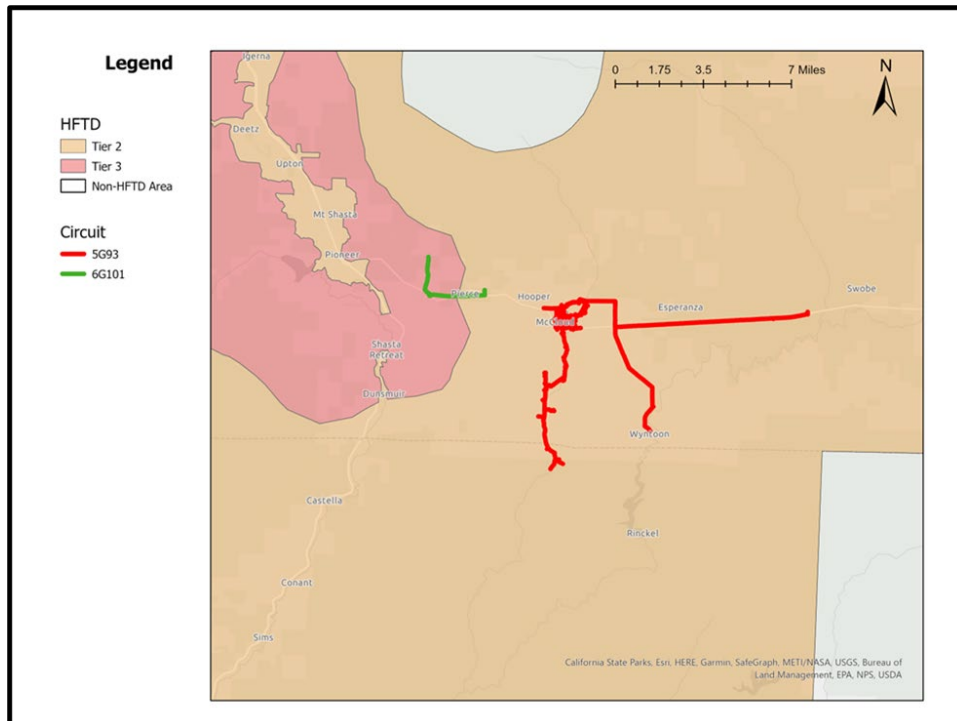
### PacifiCorp:

Prior to development of the WMP, PacifiCorp historically pursued CC designs and systems due to historical experience with elevated outage count from trees, limbs, and incidental contact (resulting in grow in) throughout its service area. Additionally, access conditions on some of its circuits are extremely difficult in certain times of the year, and those circuits also tend to have elevated outage rates. For the above-mentioned reasons, when siting its historic CC pilot projects, PacifiCorp tended to focus its deployment on circuit-segments that had above average vegetation and/or animal outage rates in conjunction with difficult access. Now, as part of the company's line rebuild program to install CC and mitigate wildfire risk, PacifiCorp is actively pursuing both CC and spacer cable systems. Most projects completed so far as part this program have leveraged a spacer cable system, which primarily includes CC, a structural member (messenger), and specialized attachment brackets. Therefore, the effectiveness examples and estimations were determined for spacer cable.

As an example of how to assess the effectiveness of newly installed spacer cable, PacifiCorp compared two circuits, one with bare wire and one with spacer cable installed. Both circuits are in the same general geographic area and shown in Figure 10 below. Additionally, the circuits are in a HFTD, with the spacer cable partially located in a tier 3 area near Mt. Shasta and the bare conductor located completely within a tier 2 area, though it is still located within a few miles of the tier 3 boundary.

**Figure 10**

PacifiCorp Map Showing the Two Circuits Plotted with the HFTD Overlay



To begin characterizing outage frequency variation prior to and after the installation of spacer cable, 18 years of outage data (2005-present) for both circuits was reviewed and is summarized in Table 15, below.

**Table 15**  
**PacifiCorp Outage Frequency for Bare Wire and Spacer Cable Circuits (2005 – present; Asterisk (\*) indicates the year spacer cable was installed)**

| <b>Year:</b> | <b>Outages - Bare Wire Circuit:</b> | <b>Outages - Spacer Cable Circuit (Q4 2021):</b> |
|--------------|-------------------------------------|--|
| 2005         | 8                                   | 0  |
| 2006         | 6                                   | 2  |
| 2007         | 2                                   | 2  |
| 2008         | 10                                  | 10   |
| 2009         | 0                                   | 0  |
| 2010         | 6                                   | 12   |
| 2011         | 42                                  | 18   |
| 2012         | 6                                   | 4  |
| 2013         | 10                                  | 2  |
| 2014         | 2                                   | 0  |
| 2015         | 2                                   | 2  |
| 2016         | 2                                   | 2  |
| 2017         | 2                                   | 4  |
| 2018         | 0                                   | 0  |
| 2019         | 4                                   | 2  |
| 2020         | 4                                   | 0  |
| 2021         | 2                                   | 4 *  |
| 2022         | 8                                   | 0  |
| 2023         | 4                                   | 0  |

Generally, the data demonstrates that outage frequency can significantly vary year over year. Additionally, in this example, the bare wire circuit has historically experienced either an equivalent or higher frequency of outages than the circuit the spacer cable was installed, except in 2010. While many factors can impact outages and reliability, this general trend is expected given the significant differences in circuit length. This same data was then normalized based on circuit mile and summarized in Table 16 below.

In both tables, the data generally shows that for the spacer cable installation (completed in Q4 2021), there was a reduction in outages in all years following the rebuild project (0 for 2022 and 2023 so far). Additionally, the nearby bare wire circuit experienced a total of 12 outage events in 2022 and 2023 (as of January 2023). While certainly not conclusive or representative of a clear trend, the data does support that potential impact spacer cable can have on outage frequency.

A further analysis into outage causes for each circuit at the time of spacer cable installation was performed and included in Table 16 below. The table shows the spacer cable experienced 0 outages in 2022 and 2023 (as of January 2023) for all risk drivers. However, for the bare wire circuit, there was a total of 12 outages across all risk drivers, with trees being the main driver in 2022.

**Table 16**

PacifiCorp Risk Drivers for Bare Wire and Spacer Cable Circuits (2021 – present; Asterisk (\*) indicates the year spacer cable was installed)

| Year: | Risk Drivers:  | Bare Wire Circuit: | Spacer Cable Circuit (Q4 2021): |
|-------|----------------|--------------------|---------------------------------|
| 2021  | TREES          | 2                  | 0 *                             |
| 2021  | LOSS OF SUPPLY | 0                  | 4 *                             |
| 2022  | TREES          | 4                  | 0                               |
| 2022  | INTERFERENCE   | 2                  | 0                               |
| 2022  | PLANNED        | 2                  | 0                               |
| 2023  | TREES          | 2                  | 0                               |
| 2023  | WEATHER        | 2                  | 0                               |

While promising, this analysis is neither conclusive nor representative of a clear trend. Additionally, this individual analysis may not be representative of macro trends. The circuit that has the spacer cable is installed on only 6.1 miles which serves only 12 customers and has been in place since Q4 2021. Furthermore, PacifiCorp believes that determining the long-term effectiveness of CC, both in its ability to reduce wildfire risk and PSPS impacts, requires additional data and time. At a minimum, a longer history of outage data would be necessary to fully understand the impacts of the spacer cable.

#### BVES

BVES has approximately 211 circuit miles of overhead conductor between 34.5 kV and 4.16 kV in its system. BVES started a CC pilot program in Q2 2018 and completed it in Q3 2019 using two different types of cover conductor wires (394.5 AAAC [REDACTED] and 336.4 ACSR [REDACTED]). Then BVES started the cover conductor WMP in late 2019 with a plan to cover 4.3 circuit miles on 34.5kV over the next 5 years and 8.6 circuit miles on 4.16 kV over the next 10 years. As of the end of Dec. 2021, BVES has covered approximately 21.1 miles between its 34 kV and 4 kV systems. BVES' average span length is approximately 150 feet and installing CC on cross arms. As part of its CC program when there are spliced locations, BVES installs premade cold shrink kits (3M) and installs avian protection (raptor protection/wildlife guard).

Based on benchmarking with other utilities' estimated effectiveness against ignition risks, discussions with its CC supplier, and the short amount of time that it has installed CC, BVES continues to believe that the estimate of effectiveness on ignition risk drivers in its service area is approximately 90%. As BVES installs more CC and gathers more historical data, it will continue to assess the estimate of effectiveness. BVES presents its estimated effectiveness in Table 17 below.

**Table 17**  
BVES Covered Conductor Mitigation Effectiveness Estimate

| <b>Ignition Risk Driver</b>                   | <b>Percent Reduction</b> | <b>Discussion (Contacts on Cover Conductor cable)</b>  |
|---|--------------------------|--|
| Vegetation Contact                            | 90% +                    | Vegetation contact on 1, 2, 3 phase and/or neutral wire.   |
| Animal Contact                                | 90% +                    | Animal contact on 1, 2, 3 phase and/or neutral wire.   |
| Balloon Contact                               | 90% +                    | Balloon contact on 1, 2, 3 phase and/or neutral wire.  |
| Wire down contact                             | 90% +                    | Due to the following: tree/tree limb fallen on line, car hit pole, wind gust, etc.   |
| Vehicle Contact                               | 90% +                    | Vehicle Contact due to wire down on vehicle.   |
| Wire to Wire Contact                          | 90% +                    | Due to the wind gust forces causing tree/tree limb fall on line or just wire to wire contact.  |
| Splice location contact                       | 90% +                    | BVES installs Avian protection/raptor protection/wildlife guards and uses premade cold shrink kits (3M) on splice locations.   |
| Vandalism/Theft                               | 90% +                    | In BVES' service area there is a low risk of conductor theft as well as vandalism. If vandalism occurs, Ex. damage from "gunshot" to the conductor covering installed. |
| Lightning Contact                             | 90% +                    | During raining seasons, sometimes encounter a good amount of lightning strikes in BVES' service area. BVES using priority covered conductor (flame resistant) cable.   |
| Third Party                                   | 90% +                    | Third party including contact from joint use, boom arms, etc. should be mostly mitigated with covered conductor cable.   |
| Flame Propagation along the covered conductor | 90% +                    | Caused by Lightning or other.  |
| Flame particle dripping                       | 90% +                    | Caused by Lightning or other.  |

Liberty

The CC mitigation estimated effectiveness values for the various ignition risk drivers in 2023 remain unchanged from values in Liberty's 2022 WMP report update. The estimated effectiveness ranges from 95% for vegetation contact risk driver to 15% for lightning risk driver.

*Next Steps:*

As detailed above, the utilities estimate the effectiveness of CC between approximately 60 and 90 percent. In 2023, the utilities will continue to meet on a regular basis to discuss estimated effectiveness methods, data and calculations. The utilities will learn from the testing, and recorded results and collaborate to improve each utilities' understanding and approach to estimate effectiveness. The utilities will also discuss opportunities to align data and methods for greater comparability and will document any lessons learned.

**PSPS:***Introduction:*

In the 2022 WMP Update report, the utilities described their general PSPS approach and how a CC system can reduce PSPS impacts, and provided an assessment of alternatives and their ability to reduce PSPS impacts compared to CC. As described in the 2022 WMP Update report, only SCE has increased PSPS thresholds for fully-isolatable circuit-segments that are covered in comparison to bare conductor. Other utilities, such as SDG&E, informed that circuits with CC could likely withstand higher wind speed tolerances; however, more real-world experience and studies would be required prior to increasing PSPS thresholds. As SDG&E completes construction and obtains this data, it will inform wind-speed tolerances for PSPS. Below, the utilities describe its efforts to better understand the ability of CC and alternatives to reduce the impacts of PSPS as well as plans for 2023 to further this effort.

*Summary:*

In 2022, the utilities continued to meet and discuss CC and its ability to reduce the impact of PSPS. No utility made changes, per descriptions in last year's report, to their general PSPS practices and thresholds in 2022. The utilities did discuss studies being considered to further assess CC and other mitigations in their ability to reduce the impact of PSPS. Additionally, the utilities have recently discussed the testing results in relation to reducing the impact of PSPS. For example, SCE described how the testing results can provide boundary conditions/limits that enable more granular analysis. While other data such as improved understanding of local hazards are needed to fully inform of potential changes to PSPS thresholds, the testing results can help enable analyses that could provide additional benefits like changes in PSPS de-energization thresholds. SCE and SDG&E will be conducting studies to investigate different aspects and conditions of CC and local conditions to further inform potential changes to PSPS de-energization thresholds. Additionally, and as identified in the Testing workstream, the utilities will discuss the results of the testing in relation to PSPS de-energization thresholds in the testing workshops.

*Next Steps:*

In 2023, the utilities will assess new technologies in their ability to reduce PSPS impacts as part of the New Technology workstream. Additionally, the utilities will discuss the testing results to further inform PSPS de-energization thresholds as part of the testing workshops. The utilities will also regularly meet to assess the status of related studies and discuss any changes to PSPS practices. If changes to PSPS de-energization thresholds are made and/or to general PSPS practices, the utilities will document any lessons learned.

**Benchmarking:**

In 2021, the utilities benchmarked with utilities around the world to improve its understanding of CC deployment and applications. A survey was sent to over 150 utilities around the globe. In total, 19 utilities participated in the benchmarking survey. The survey consisted of 24 questions that focused on CC usage, performance metrics, conductor applications, and system protection. While a limited number of utilities responded (compared to the outreach), the benchmarking survey provided helpful information on CC deployment and performance metrics. This information supported the utilities understanding of the benefits of CC including reliability and safety improvements and wildfire risk reduction. The utilities did not conduct additional benchmarking outside of this joint IOU effort in 2022. In 2023, the utilities will develop a new survey that accounts for results from the testing workstream, learnings from the M&I best practices and new technologies workstreams, and other information that becomes available. The utilities will deploy a new survey in Q3/Q4 2023. Based on the results of the survey and the collaboration and learnings from the other workstreams, the utilities will look to continue to benchmark over this WMP period.

**Costs:***Introduction:*

In the 2022 WMP Update filings, the utilities presented an initial capital cost per circuit mile comparison of installation of CC and described the types of costs incurred, cost accounting methods, and the factors that can drive CC costs higher or lower. The utilities demonstrated that based on each utilities' CC / system hardening program, costs are relatively comparable taking into account each utilities' resources, scope, and operational constraints. Since the 2022 WMP Update, the utilities have continued to meet and discuss CC unit costs and undergrounding unit costs. Below, the utilities provide an updated CC capital cost per circuit mile, initial undergrounding unit costs, and plans for 2023.

*Updated Covered Conductor Capital Cost Per Circuit Mile:*

The utilities have prepared an updated capital cost per circuit mile comparison of the installation of CC. To construct this unit cost comparison, the utilities used the same six cost categories presented in the 2022 WMP Update filings including labor, material, contract, overhead, other, and financing.<sup>6</sup> These cost categories are intended to capture the total capital cost per circuit mile of CC installations. For purposes

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<sup>6</sup> Labor represents internal utility resources, such as field crews, that charge directly to a project work order. Materials include conductor, poles, etc. that get installed as part of a project. Contract represents all contractors, such as field crews and planners, and consultants utilities use as part of their CC programs. Overhead represents costs, such as engineers, project managers and administrative and general, that get allocated to project work orders. Other represents costs such as land fees, permit fees and costs not assignable to the other categories. Financing represents allowance for funds used during construction (AFUDC) which is the estimated cost of debt and equity funds that finance utility plant construction and is accrued as a carrying charge to work orders.

of this report, the utilities obtained recorded and/or estimated costs for construction that occurred during 2022. Table 18, below, shows the current CC capital unit cost per circuit mile comparison across the six utilities.

**Table 18**  
IOU Comparison of Covered Conductor Capital Costs Per Circuit Mile

| Cost Components                            | SCE                      |      | PG&E                     |      | SDG&E                    |      | Liberty                  |      | PacifiCorp               |      | BVES                     |      |
|--|--------------------------|------|--------------------------|------|--------------------------|------|--------------------------|------|--------------------------|------|--------------------------|------|
|  | Cost per<br>Circuit Mile | %    | Cost per<br>Circuit Mile | %    | Cost per<br>Circuit Mile | %    | Cost per<br>Circuit Mile | %    | Cost per<br>Circuit Mile | %    | Cost per<br>Circuit Mile | %    |
| Labor (Internal)                           | \$ 9,000                 | 1%   | \$ 130,000               | 16%  | \$ 321,000               | 22%  | \$ 117,000               | 10%  | \$ 18,000                | 2%   | \$ 18,000                | 2%   |
| Materials                                  | \$ 132,000               | 19%  | \$ 151,000               | 18%  | \$ 84,000                | 6%   | \$ 73,000                | 6%   | \$ 218,000               | 28%  | \$ 360,000               | 49%  |
| Contractor                                 | \$ 383,000               | 56%  | \$ 394,000               | 48%  | \$ 303,000               | 21%  | \$ 857,000               | 70%  | \$ 446,000               | 57%  | \$ 300,000               | 41%  |
| Overhead<br>(division,<br>corporate, etc.) | \$ 141,000               | 20%  | \$ 140,000               | 17%  | \$ 355,000               | 24%  | \$ 163,000               | 13%  | \$ 50,000                | 6%   | \$ 60,000                | 8%   |
| Other                                      | \$ 14,000                | 2%   | \$ 3,000                 | 0%   | \$ 317,000               | 22%  |                          | 0%   | \$ 25,000                | 3%   |                          | 0%   |
| Financing Costs                            | \$ 9,000                 | 1%   | \$ 8,000                 | 1%   | \$ 71,000                | 5%   | \$ 10,000                | 1%   | \$ 21,000                | 3%   |                          | 0%   |
| 2022 Total                                 | \$ 688,000               | 100% | \$ 826,000               | 100% | \$1,451,000              | 100% | \$ 1,220,000             | 100% | \$ 777,000               | 100% | \$ 738,000               | 100% |

As illustrated in Table 18, the 2022 CC capital cost per circuit mile ranges from approximately \$688 thousand to approximately \$1.45 million. While not a true comparison, because the figures are in nominal dollars, the 2022 unit cost range is similar to the 2021 unit cost range of approximately \$565 thousand to approximately \$1.5 million. As discussed in the 2022 WMP Update report, the capital cost per circuit mile for CC can vary due to multiple factors such as type of CC system and components installed, terrain, access limitations, permitting, environmental requirements and restrictions, construction method (e.g., helicopter use), amount of poles/equipment replaced, degree of site clearance and vegetation management needed, and economies of scale. Below, the utilities describe any changes to their cost make-up and the factors that contribute to the cost changes from 2021.

*Initial Undergrounding Capital Cost Per Circuit Mile:*

PG&E, SCE and SDG&E have prepared an initial capital cost per circuit mile comparison of the conversion of overhead conductor to underground. Liberty and BVES are not installing undergrounding as part of their wildfire mitigations. PacifiCorp has only installed one half of a mile so does not have sufficient recorded data to add; however, PacifiCorp is installing undergrounding projects over this WMP period and thus unit cost data will be assembled once more undergrounding is installed. Similar to the construction of the CC unit cost comparison, the utilities organized their capital costs (and/or estimates) into the same six cost categories. These cost categories are intended to capture the total capital cost per circuit mile of undergrounding. For purposes of this report, the utilities obtained recorded and/or estimated costs for construction that occurred during 2022. Table 19, below, shows the initial undergrounding capital unit cost per circuit mile comparison across the three large utilities.



**Table 19**

SCE, PG&amp;E and SDG&amp;E Comparison of Undergrounding Capital Costs Per Circuit Mile

| Cost Components                            | SCE                      |      | PG&E                     |      | SDG&E                    |      |
|--|--------------------------|------|--------------------------|------|--------------------------|------|
|  | Cost per<br>Circuit Mile | %    | Cost per<br>Circuit Mile | %    | Cost per<br>Circuit Mile | %    |
| Labor (Internal)                           | \$ 25,000                | 1%   | \$ 231,000               | 9%   | \$ 45,000                | 2%   |
| Materials                                  | \$ 417,000               | 19%  | \$ 271,000               | 11%  | \$ 165,000               | 7%   |
| Contractor                                 | \$ 1,201,000             | 56%  | \$ 1,665,000             | 66%  | \$ 1,754,000             | 71%  |
| Overhead<br>(division,<br>corporate, etc.) | \$ 438,000               | 20%  | \$ 247,000               | 10%  | \$ 417,839               | 17%  |
| Other                                      | \$ 35,000                | 2%   | \$ 63,000                | 3%   | \$ 14,654                | 1%   |
| Financing Costs                            | \$ 29,000                | 1%   | \$ 31,000                | 1%   | \$ 77,756                | 3%   |
| Total                                      | \$ 2,145,000             | 100% | \$ 2,508,000             | 100% | \$ 2,474,739             | 100% |

As illustrated in Table 19, the 2022 undergrounding capital cost per circuit mile ranges from approximately \$2.03 million to approximately \$2.51 million. The capital cost per circuit mile for undergrounding across the three utilities is remarkably consistent given that undergrounding costs typically have a much larger cost range than CC. Similar to CC, undergrounding costs vary due to multiple factors such as type of undergrounding system and conductor, terrain, access limitations, route changes, permitting, environmental requirements and restrictions, construction methods, and economies of scale. Below, SCE, SDG&E and PG&E describe the make-up of their undergrounding capital costs and the factors that contribute to the cost differences.

## SCE

### CC Unit Cost Make Up:

The 2022 CC costs are based on work completed in 2022. Some projects completed in 2022 have incurred costs from prior years. SCE's unit cost is based on the average cost of nine different regions within SCE's service area. SCE's unit costs are typically presented as direct costs only (exclude corporate overheads and financing costs). For purposes of this report, SCE has added corporate overheads (to the overhead cost category) and financing costs to its direct unit cost for comparison with the other utilities. SCE continues to use two CC designs, a 17 kV and 35 kV CC with multiple ACSR and copper conductor sizes.

In 2022, SCE did make a change to its WCCP construction standard by adding the replacement of open wire secondary or weather-resistant aluminum (OWS or WAL) with multiplex secondary conductors; however, this change is not anticipated to show up in the unit costs until 2024. No CC projects completed in 2022 included replacement of secondaries. SCE estimates, on average, replacing secondaries will cost approximately \$60 thousand per circuit mile.

CC 2022 Cost Changes:

Using the nominal amounts of the 2021 and 2022 unit costs, SCE experienced an approximate 16% increase. The primary drivers of this increase include a combination of a larger percentage of work in the Rural region, e.g., the Arrowhead District, and contractor rate increases. Work in higher elevations in rugged areas tend to take longer, increasing contract labor costs. This increase coupled with higher contractor rates were the main cost drivers. Additionally, SCE experienced material and supply price increases. Also, in 2022, SCE began to use SCE labor in some regions.

Undergrounding Cost Make up:

The 2022 undergrounding costs are based on work completed in 2022. Projects completed in 2022 have incurred costs from prior years. SCE's unit cost is based on approximately 14 miles of undergrounding. The 14 miles of undergrounding had a low level of difficulty and did not include secondaries or services. A low difficulty level means the terrain was relatively flat, there was less civil construction due to existing infrastructure, and there were none to minimal re-routing required. SCE anticipates higher costs in future unit cost assessments because the projects will have a mix of low to high difficulty.

Undergrounding Cost Drivers:

For undergrounding projects, SCE leverages its Integrated Wildfire Mitigation Strategy consequence model, which defines the most severe locations in SCE's HFRA. These are locations that meet one or more of the following characteristics: 1) egress constrained, 2) burn-in buffer, 3) 10,000+ acres burned at 8 hours, 4) extreme high wind areas, and 5) communities of elevated fire concern. The costs to underground in these areas can vary significantly. Below, SCE describes several cost drivers that could lead to increased costs.

Construction – in various types of terrain, geography, topography, and population density. Different levels of difficulty in construction can significantly impact the costs. For example, a low difficulty level project that includes straight/minimal bends and minimal re-routing will likely be a lower cost compared to a high difficulty level project, which can have rocky, hilly terrain requiring significant re-routing. Additionally, any unanticipated changes in design after release can impact costs. For example, sometimes, during construction, a trench is not able to be constructed due to other infrastructure already there (an outcome of outdated basemaps). In this type of circumstance, the planning department would re-design the route including seeking agency feedback which would take additional time to complete and impact schedule and costs.

Permitting and environmental clearances – acquiring permits, resolving land rights and agency requirements, and curing cultural discoveries can be a lengthy process. The number of permits, the types of permits, the amount of land right issues that need to be resolved, and the types of cultural discoveries can increase the costs of a project.

Labor type and resource availability – Both civil crews and QEW electrical crews are required and using internal SCE labor versus contract labor may impact costs.

Additionally, delays can occur due to weather (e.g., rain/snow, RFW days, etc.), supply chain constraints, permit requirements, and environmental constraints (e.g., nesting birds), which can also increase costs.

## **PG&E**

### CC Unit Cost Make Up:

PG&E's unit cost analysis is based on completed projects. Projects are defined by circuit and span. Costs are recorded using SAP software. Of the 335 miles used to analyze the unit cost, these were projects that were marked completed in 2022. Some of the mileage may have been constructed in previous years. Five of the miles were fire rebuild, which typically have a lower unit cost. 329 miles completed were regular system hardening work and one mile was classified as other.

Costs were organized per the six main categories agreed upon with the other utilities. 200 miles were constructed using external crews, categorized as Contract and 135 miles were constructed using Internal labor, categorized as Labor.

PG&E's Overhead Hardening (CC Installation) scope achieves risk reduction through these foundational elements: bare primary and secondary conductor replacement with covered equivalent, pole replacements, non-exempt equipment replacement, overhead distribution line transformer replacement, framing (composite crossarms and insulators) and animal protection, and vegetation clearing.

### CC Cost Drivers:

PG&E's CC installation costs are driven by these key contributors:

1. Pole replacement – nearly 100% of the poles require replacement due to the additional weight/sag of the new CC.
2. PG&E incorporates numerous initiatives into a single hardening project. Non-exempt equipment and ignition component replacement impacts the cost by including the material and labor installation cost of the new equipment where it requires replacement.
3. Vegetation clearing in support of the new overhead line can be a significant cost added to these projects. Both the increased height of the poles, the widened cross-arms, and the increased sag of the line can vary the cost considerably. This cost alone can add between \$50k to \$400k per mile depending on the terrain and the location of the line. The rural nature of much of the high-risk HFTD infrastructure drives this need.

### CC Cost and Impact Driver changes for 2022:

For PG&E, unit costs have steadily decreased for the Overhead System Hardening program, that includes CC, into 2022. Major cost drivers include a decreased volume of vegetation impacts on overhead hardened lines and unit cost RFPs (request for proposals) to stabilize contract pricing.

It is likely that these unit costs have mostly leveled off and will only increase due to inflation and economic pressures as this program continues.

Continued costs for PG&E are labor costs, both internal and external (contractor) costs.

For impact drivers to CCs, PG&E is continuing to utilize a combination of undergrounding and microgrids as the primary system hardening effort to reduce wildfire risks. Where these efforts are less feasible, PG&E may use CC as a wildfire mitigation tool for Overhead System Hardening. As PG&E continues undergrounding efforts and finds additional areas that are prohibitive to the undergrounding program, PG&E may increase CC use for those specific areas.

#### Undergrounding Cost Make up:

PG&E's unit cost analysis is based on completed projects with costs recorded in our SAP software. Of the 76 miles used to analyze the unit cost, these were projects that were marked completed in 2022. Some of the mileage may have been constructed in previous years, 46 of the miles were fire rebuild, which typically have a lower unit cost, and 30 miles completed were regular system hardening work.

Costs were organized per the six main categories agreed upon with the other utilities, 53 miles were constructed using external crews, categorized as Contract, and 23 miles were constructed using internal labor, categorized as Labor.

#### Undergrounding Cost Drivers:

In executing the System Hardening program, PG&E first uses a scoping criterion that identifies the highest risk areas, and then selects the appropriate risk mitigation approach for that circuit which may include undergrounding, remote grid installation, line removal, or overhead hardening (depending on the local circumstances). Since late 2021, PG&E has prioritized undergrounding as the preferred approach to reduce the most system risk. Once a circuit is selected for undergrounding, PG&E evaluates each proposed circuit segment quantitatively and qualitatively to mitigate the maximum amount of risk and evaluate feasibility and executability. Potential cost drivers can include:

- Existing infrastructure (e.g., water, natural gas, and sewer/stormwater drainage systems, bridges, streetlights, SCADA communications, number of services and transformers, community traffic and access impacts)
- Major execution dependencies (e.g., land rights, environmental permitting, requirements for future road widening, paving plans, or moratoriums by local governments)
- Land and environment considerations (e.g., accessibility for ingress and egress of areas, waterway crossings, sensitive species habitats, land rights and easements, tribal lands, steep gradient, hard rock, tree density)
- Community and Customer Considerations (e.g., cultural considerations, community, and customer impact)

Any of the above considerations may create delays or complexities that can impact the scope, cost, and schedule of undergrounding projects.

Furthermore, undergrounding projects are executed in multiple stages once the circuit segment has been identified based on the criterion described above for undergrounding:

1. Scoping: Identifying the proposed route of undergrounding the electric distribution lines, including gathering base map data (e.g., LiDAR and survey data of the expected route) and

identifying any long lead time dependencies (e.g., land acquisitions, environmental sensitivities and permits). Scoping includes breaking out planned circuit segments into smaller, more manageable projects. Scoping is the first step necessary to provide visibility to the construction feasibility and possible execution timing.

2. Designing/Estimating: Designing the specific project to determine trench location, connection points, equipment details, materials needed, and all related details, such as circuitry and pull boxes. This design also provides specifics for the land rights needed and the drawings that are submitted for permits. The total project cost, including expected labor and materials, is calculated at this stage.
3. Dependencies: During this stage we may need to obtain land rights, environmental permits, construction contracts, encroachment permits from local counties, order long-lead materials, finalize construction cost estimates, and determine the construction schedule. The two longest lead dependencies often include obtaining 1) land rights and 2) environmental permits.
4. Construction: Executing the undergrounding takes place in two phases: 1) civil construction and 2) electric construction. Project schedules may be significantly impacted during civil construction for some of the following reasons: unanticipated weather, discovery of hard rock, and detection of unmarked existing utility infrastructure. Once civil construction is complete with conduit and boxes installed, then electric construction resources pull the cable through the conduit, splices segments together and re-connects the customers to the new underground system. Customer input to the timing of re-connection, material availability, weather and other risks can impact the electric construction schedule, as well.

As projects move through each stage, schedule certainty improves. Project schedules can change at any time from project dependencies, which may cause specific projects to move across years. Generally, if a project is not completed during the year that it was originally targeted for completion, it will continue through all the job phases and be completed in a subsequent year.

PG&E works closely with customers, governments, agencies, tribes, and regulatory officials to manage these issues within the program to minimize delays and optimize the efficiency of projects wherever possible.

## **SDG&E**

### **CC Cost Make Up:**

Each project goes through a six-stage gate process as follows:

- Stage 1 – Project Initiation (duration ~1-3 months)
- Stage 2 – Preliminary Engineering & Design (duration ~6-9 months)
- Stage 3 – Final Design (duration ~3-5 months)
- Stage 4 – Pre-Construction (duration ~1-2 months)
- Stage 5 – Construction (duration ~3-4 months)
- Stage 6 – Close Out (duration ~6-12 months)

The total duration of a project has an estimated duration of approximately 20 to 35 months.

SDG&E's CC per mile unit capital costs is made up of the following six major cost categories:

1. Labor (internal) – directs costs associated with SDG&E full-time employees (FTE), including but not limited to individuals from project management, engineering, permitting, environmental, and land management departments.
2. Materials – estimated costs of material used for construction including steel poles, wire, transformers, capacitors, regulators, switches, fuses, crossarms, insulators, guy wire, anchors, hardware (nuts, bolts, and washers), signage, conduit, cable, secondary wire, ground rods, and connectors.
3. Contractor – estimated costs for construction-related services, including civil construction contractors for pole hole digging, anchor digging and substructures, and street/sidewalk repair; electrical construction for pole setting, wire stringing, electric equipment installation and removals; vegetation management where required including tree trimming or removal, and vegetation removal for poles and access paths; environmental support services including biological and cultural monitoring; traffic control; and helicopter support for pole setting, wire stringing, and removals. SDG&E's contractor costs is an estimated average for both internal and contracted electric construction activities, where contract crews are estimated to account for approximately 50% of the construction costs typically completed in a year starting in 2023 versus the 75% that was in the previous estimate.
4. Overheads – estimated costs associated with contracted services not related to construction including engineering, design, project management, scheduling, reporting, document management, GIS services, material management, constructability reviews by Qualified Electrical Worker (QEW), staging yard leases/setup/teardown/maintenance, and permitting support throughout the entire lifecycle of a project, as well as services related to program management including long term planning and risk assessment.
5. Other – estimated costs associated with indirect capital costs. These costs are estimated to be approximately 22% of direct capital costs that accumulate on a construction work order. This includes administrative pool accounts that are not directly charged to a specific project, including internal labor vacation, sick, legal, and other expenses.
6. Financing Costs – estimated costs associated with the collection of AFUDC when a construction work order remains active. Most SDG&E jobs are active for approximately 6 to 10 months from the time the job is issued to construction until it is fully completed and the collection of AFUDC charges stop.

#### CC Cost Drivers Update:

Costs can vary significantly from project to project for a variety of reasons, including engineering and design, land rights, environmental, permitting, materials, and construction. Below is a description of these factors and why the costs can vary from project-to-project.

#### Engineering & Design:

SDG&E collects LiDAR (Light Imaging Data and Ranging) survey data before the start of design and again after construction is completed. During the LiDAR data capture, other data including photos (i.e., ortho-rectified images of the poles and surrounding area, and oblique pole photos), and weather data is acquired. After collection of the raw LiDAR and Imagery data, it is processed to SDG&E's specification and includes feature coding and thinning of the LiDAR data, and selection and processing of the imagery

data. The entire process for delivery to SDG&E's specification can take weeks to months depending on the size of the data capture. This LiDAR data capture is used to support the base-mapping, engineering, and design processes (Stage 1 and Stage 6).

Currently, the engineering and design of all CC projects are conducted by engineering and design consultants, and their deliverables are reviewed by a separate Owner's Engineering (OE) consultant to ensure compliance with SDG&E standards and guidelines. At this time, SDG&E does not have the resources to conduct the engineering and design required at this scale of work; however, there are assigned SDG&E full time engineering staff that provide oversight of all engineering and design consultants, including the OE. The engineering component of work relates to the structural analysis, including Power Line Systems – Computer Aided Drafting and Design (PLS-CADD) modeling, foundation calculations, or geotechnical studies. The design component includes the drafting, entering design units into SAP for material ordering and costing system, and building the job packages that are sent to construction. In some cases, one consultant can perform both the engineering and design function, and in others cases an engineering consultant collaborates with a design consultant. In all cases, SDG&E's Owner's Engineer will perform both engineering and design review support. Costs from consultants can vary depending on the size and complexity of the project, and due to various other factors including environmental constraints, land constraints, permitting requirements, or scoping changes that can occur from the start of design and throughout construction. The design stage (i.e., start of design to issuance of job package to construction) typically takes anywhere from six months to two years depending on the size and complexity of the project and the challenges with acquisition of land rights, environmental release, and/or permits. In some cases, our environmental releases cannot be released until we receive the permit from the agency as they may require additional environmental measure to be placed on the work and will need to be outlined in the environmental release.

SDG&E requires every pole be engineered using PLS-CADD software during the design phase and the post-construction phase. This software allows SDG&E to leverage LiDAR survey data (pre- and post-construction) and AutoCAD drawings, and to design the poles, wire, and anchors to meet General Order (GO) 95 Loading (Light and Heavy Loading) and Clearance Requirements, as well as to meet Known Local Wind requirements (e.g., 85 mph and in some cases 111 mph wind). SDG&E also requires its engineering and design contractors who use PLS-CADD software to have a California-registered Professional Engineer review and approve the final PLS-CADD model.

#### Land and Environmental:

SDG&E requires all projects to go through a land and environmental review process at each stage of the design process. These processes are predominantly supported with the help of land management and environmental service consultants but are overseen by SDG&E representatives in each respective department. The land process includes research of our land rights, interpretation, and may include support obtaining the proper land rights when required. Through the land rights design review process, SDG&E determines the land ownership of facilities (e.g., poles and wire) to determine if the scope of work is will stay within existing land rights or if new/amendment land rights would be necessary. These results are shared with the engineering, design, and environmental teams. Once the land rights are determined, environmental performs an assessment, determines the environmental impacts if any, and provides input to the design process to minimize and/or avoid environmental impacts. These land and environmental reviews can drive changes to the design and add time and cost to the project. For

example, in many cases, SDG&E does not have the land rights to build the overhead CC design within its existing easement, or in some cases it only has prescriptive rights. In those cases, SDG&E has to amend or acquire the proper land rights, or redesign the project, if possible, to stay within the land and/or environmental constraints. If acquiring or amending land rights is required, this can take weeks to months depending on the property owner (e.g., private, BIA, State, Federal, or Municipality) and the level of change to the existing conditions.

#### Materials:

SDG&E's philosophy with CC, like SCE, is to install it in an open-crossarm configuration. In this configuration, the conductor is self-supporting and attached to insulators on crossarms at the structure. Where connections are necessary, insulation piercing connectors (IPCs) are used to avoid stripping the wire and causing damage to the conductor and negating the need to wrap the connection with insulating tape. SDG&E also requires the use of vibration dampers, where necessary, to mitigate conductor damage due to Aeolian vibration. SDG&E replaces most wood poles to steel, and in some cases replaces existing steel poles if they are not adequate to support the new wire (e.g., inadequate clearance and/or mechanical loading capacity). In many cases equipment is replaced during these reconductor projects if it is older, is showing signs of failure, and/or needs to be brought up to current standards. The reason to replace wood poles with steel is due to several reasons, including the fact steel is more resilient to fires than wood and is seen as a defensive measure, steel is a man-made material and the strength and dimensions are consistent and have much smaller tolerances than wood, and because many of SDG&E's wood poles are over 50 years old. In some cases, SDG&E may also need to relocate the pole line to an area where it is more accessible to build and maintain but will require obtaining a new easement. SDG&E also replaces wood crossarms with fiberglass crossarms, insulators with polymer insulators, and replaces switches and regulators as necessary. For transformers, SDG&E developed specific criteria for replacement. A transformer will be replaced if it is internally-fused regardless of age, if it's greater than 7 years old, if it has visual defects or damage (leaks, burns, corrosion, etc.), is less than 25 kVA, or if the transformer does not pass volt-drop-flicker calculation. SDG&E also replaces secondary wire that is either open (non-insulated) or "grey wire" (covered secondary wire where the insulation is grey in color). On most projects, there is a smaller underground job associated with the overhead work. This typically occurs when a pole feeds underground (aka a Cable or Riser Pole) and the new pole location may be too far from the existing position such that the existing cable, conduit, and terminations may not reach the new pole position. In these cases, a small underground job will be initiated to have the crews intercept the run of underground conduit, install a new handhole, install a new run of conduit and cable to the new pole location, and splice the cable in the new handhole to make the connection to the existing underground system.

In 2021 and 2022, SDG&E experienced material supply chain issues, with CC materials as well as materials common to bare and CC. These supply chain issues were the result of various factors including impacts from COVID-19. In the case of CC, SDG&E currently sources the conductor from multiple suppliers; however, the associated materials such as piercing connectors and clamp dead-ends come from one supplier out of Europe and experienced significant delivery delays due to COVID-19 and issues with US Customs paperwork in 2021. In 2022 SDG&E had material delays with secondary conductor, 10 ft fiberglass guy strain insulators, transformers, guy grips, and fiberglass crossarms. SDG&E also experienced delays receiving other material due to COVID-19 supply chain disruptions and competition for the same materials used by other utilities including transformers and other materials common to



various utilities across the country. Material delays can cause construction delays or cause construction to work less efficiently, thus impacting project schedules and costs. To mitigate material delays SDG&E's engineering and design team, as well as suppliers, work together to provide long term forecasting and ensures materials are ordered with enough lead time to receive the materials in time for construction, and when necessary, substituting material.

#### Construction:

One of the most significant variables, and most difficult to predict, is the civil portion of construction. The civil portion of a project includes the pole hole, anchor, and handhole digging and can vary significantly depending on several factors including accessibility (truck accessible versus non-truck accessible), soil conditions (rock versus soft soil), methods of digging (hand tools versus machine), and environmental constraints that may limit the method of digging or access protocols. For example, a 0.7 miles project completed a couple of years ago was on the side of a steep mountain side and all the material, equipment (pneumatic drill and hand tools), and crews had to be flown in and out every day for months. The civil crews encountered significant rock at most locations and the spoils from the digging had to be flown out due via helicopter to environmental concerns rather than spreading the spoils on location. Each pole and anchor were back-filled with concrete using helicopters because of the slope of the mountain and due to the significant mechanical loading due to winter storms (wind and ice loading). In contrast to this mountain side project example, SDG&E has had other projects that are truck accessible, that do not require concrete backfill and allow the spoils to be spread out on location.

Another reason costs can vary significantly from project to project is due to the time of year and location. SDG&E often deals with elevated fire weather conditions which requires a dedicated fire watch crew to be present at each location where there is work happening that can pose a fire risk. In some cases, SDG&E has multiple dedicated fire watch crews on a project as there may be multiple civil and electric crews working at different locations at the same time on the same project. Some locations are also so remote that the drive time from the staging yard to the site can take a significant amount of time out of each workday that the crew may work longer hours and/or over the weekend, including Sundays, thus increasing overtime hours for the construction crew and all other support services (e.g., traffic control, environmental monitors, etc.). In some cases, generators are used due to the remote nature of some customers and the lack of ties with other circuits in SDG&E's service area. Generators require special protection schemes, equipment, and resources to adequately plan, deploy, setup, monitor, and tear-down which increase the installation costs.

Lastly, construction costs can vary depending on the crew building the project and issues encountered during construction that were not anticipated during design. SDG&E currently uses four primary construction contractors who perform the electrical construction and typically sub-contract the civil work (e.g., pole hole, anchor, handhole digging), helicopter, traffic control and dedicated fire watch. SDG&E also uses internal electric construction teams who typically contract out the helicopter, traffic control, dedicated fire watch and civil work (pole hole and anchor digging). Based on SDG&E's experience with its traditional hardening program, in 2023 it is estimated that 50% of the construction work costs will be performed by contractors and 50% by internal crews. The costs between external and internal crews can vary depending on the work scope, location (rural versus very rural), methods of construction (e.g., truck accessible versus non-truck accessible), time of year (e.g., fire season and non-fire season, and wet versus dry conditions), and issues encountered during construction. Larger projects

(typically 20 or more poles) that are not assigned to an internal crew are sent out to bid with the three prime electrical construction contractors and are often bundled with other projects on the same circuit to gain economies of scale. SDG&E has determined that its ideal bid size is 100-200 poles; however, some bids have been significantly greater and some can be much smaller. The size of bids can change significantly depending on the location of a project, time of year, and schedule of the project. SDG&E has seen changes with pricing due to competition for construction resources with the other utilities in the state and this can drive-up costs depending on the volume of work and timing with other projects statewide.

## **PacifiCorp**

### CC Unit Cost Make Up:

For purposes of this comparison, PacifiCorp has again aligned its costs into the six major categories. No changes were made in 2022 related to how costs are organized into the six main categories. PacifiCorp is basing the cost per mile on ten projects totaling about 33 miles of primarily spacer cable. These projects were placed in service during 2022; however, design, material procurement, permitting, and some construction may have taken place prior to 2022.

### CC Cost Drivers:

PacifiCorp has identified eight main cost drivers for the installation of CC. The cost drivers are discussed below in terms of cost increases that have been experienced, highlighting how impactful these components can be on the overall project cost.

**Access:** PacifiCorp includes costs for required access to facilitate project construction in projects charged to the work order. These costs may include vegetation clearing, road construction, or other site preparation activities. These costs will typically be included in the contractor total for purposes of this cost analysis as this work is predominantly contracted. Additionally, these costs can also range significantly between projects based on the specific location and terrain where work is conducted. Projects that include significant off-road scopes tended to be most impacted, though this is somewhat offset by limited flagging costs.

**Pole Replacement:** PacifiCorp evaluates all poles for strength and clearance using PLS CADD on spacer cable projects. Poles are then selected for replacement for the following reasons: insufficient strength to accommodate CC, insufficient minimum clearance, relocation is required, or not constructible in the current state. Projects completed in 2022 averaged 25 poles per mile due to projects with larger conductor sizes, short spans on in-town projects, and two projects designed for double circuits. Additionally, nearly all poles identified are replaced with non-wood fire resistant materials (predominantly fiberglass) at a greater cost than like-for-like replacement with wood.

**Construction Labor:** In 2022, PacifiCorp continued to receive higher bid prices. Contractors reported needing to include incentives to attract adequate labor to complete projects. Increases in construction labor costs were the single largest driver in project cost increases. As of January 31, 2023, PacifiCorp has awarded approximately one third of the 2023 planned construction work scope and is forecasting that these higher costs will continue.

**Post Construction Inspections:** In 2022, it was recognized that the total amount of construction exceeded the capacity of internal staff to adequately inspect as the construction was taking place. Based on this, external construction inspectors have been hired to monitor construction, while it is taking place, and complete a formal inspection of each line segment as it is placed into service. While this comes at a higher cost per line mile, it assures that the completed project matches the design. This will be an ongoing addition to project costs.

**Permitting:** As included in the company's 2021 Change Order, significant cost increases have been experienced for locations requiring access into seasonal wetlands and transmission under build projects. Future projects include environmentally sensitive areas that have been in NEPA or CEQA review with high environmental review costs. Additionally, projects scheduled for completion in 2023 have required cultural monitors for all ground disturbing activities and several re-designs to accommodate changes in current infrastructure layout requested by permitting agencies.

**Materials:** PacifiCorp experienced material cost increases on most commodity materials in 2022; however, this impact was limited for the group of projects in this analysis as much of the material was on order prior to 2022. Projects scheduled for completion in 2023 are expecting to experience more impact from these cost increases.

**Internal Labor and Overhead:** Internal labor increased on a per mile basis while overhead costs decreased. This is largely driven by a shift in staff charging directly to projects they are working on rather than an overhead account. These should be viewed largely as offsetting cost shifts.

**Design Type:** In 2022, PacifiCorp rebuilt approximately 7 miles of overhead distribution lines with CC. While there are many factors impacting the projects overall costs, a cursory review indicates a lower cost per mile as compared to spacer cable, generally attributed to the lower cost of materials, shortened project timeline, and reduction in engineering and design requirements. However, some of these costs are offset by the increase in pole replacements required with using a more standardized product. Based on this one project, PacifiCorp expects that CC could be a cost-effective option in many locations but requires more experience to understand the cost variability.

Based on the cost drivers discussed above, PacifiCorp anticipates higher costs for projects in 2023 and beyond.

## **Bear Valley**

### CC Unit Cost Make Up:

BVES continues to contract out most of the work with an internal Field Inspector overseeing the whole project. The design consists of our contractor performing field visits, wind loading calculations, developing the design and assembling the material lists. BVES purchases the materials and its contractor does the construction. The overhead costs consist of BVES internal groups. The capital cost per circuit mile are based on a double circuits' area in 2022.

CC Cost Drivers:

CC unit costs decreased in 2022 compared to 2021. A higher percentage of poles were installed which support both 34.4 kV and 4 kV CC lines. These double circuit lines reduce installation and material costs. In addition, the construction crews have gained more experience installing CC and are more efficient.

**Liberty**CC Unit Cost Make Up:

Liberty's CC program is still relatively new and limited in scope compared to the large utilities. Liberty first piloted CC projects in 2020 in select areas that already needed line upgrades because of asset age and condition, and later focused on projects that targeted short line segments in HFTD areas, had reliability issues, and were in remote areas. An average of recent CC projects amounted to less than one circuit mile per project and only a total of 20 miles of CC were installed over the last 3 years. Liberty's CC work is substantially less than, for example, SCE's approximate 1,000+ miles of CC installed each year. Liberty's CC unit costs vary depending on terrain, number of poles replaced, type of conductor installed, project design and permitting requirements, and amount of vegetation management work required for the job order. Liberty used the same cost categories as described in the 2022 WMP Update report and did not make any major changes to its CC program.

CC Cost Drivers:

Liberty's project life cycle ranges from 18-36 months depending on project scope and permitting complexity. There are many factors that may impact the total project life cycle and costs, including permitting and environmental requirements, easements, geography and terrain, and construction resource availability. Contractor costs for construction in its service area are a major cost driver for Liberty. Projects typically take longer to construct because of the mountainous terrain and require more costly construction methods like helicopter use and hand digging. Other cost factors include permitting, weather, and environmental restrictions that limit scheduling flexibility and reduce productivity, causing construction costs to increase.

Conductor Type: Liberty has two CC designs that vary depending on project site access and terrain. These include 14.4 kV delta Aerial Spacer Cable (ACS or spacer cable) and CC solutions at this voltage level. In addition, because some of Liberty's service area includes 12.5 kV grounded Wye system, Liberty has piloted the use of CC. Liberty selects the two different system options based on the installation and maintenance of the two solutions.

The ACS solution has two or three covered conductors supported by a steel messenger. The framing for ACS includes brackets that hold the messenger under tension and for the current carrying conductors at full sag or zero tension. Installing and maintaining spacers requires a bucket truck; however, if accessibility is an issue, crews may require a bosun's chair to access the line adding to the costs.

The covered conductor solution includes various sizes of covered wire such as a 1/0, 2/0, or 397 kcmil AAC. The ACS solution projects have installed 1/0 AA wire with 1-052 AWA messenger and 1/0 AAC with 6AW messenger. Covered conductor is installed with framing similar to bare conductor wire in an open-crossarm configuration for framing and installation. CC is the preferred solution in areas with limited

bucket truck access. Conductors are sized based on circuit load for both solutions. Wind and ice loading are major concerns in the Liberty service area and do not utilize conductors smaller than 1/0.

**Location:** A vast majority of Liberty's service area is in HFTD Tier 2 and Tier 3. In the initial phases of its covered conductor program, Liberty selected areas of its service area based on local knowledge of the wildland/urban interface, locations of high fire threat districts, remoteness of overhead lines, and the age and condition of the infrastructure. Areas were also chosen based on their accessibility and egress options during an emergency. Most of Liberty's covered conductor projects are in Tier 2 and Tier 3 at elevations between 6,200 to 7,500 feet over rugged, rocky terrain with limited seasonal access. Projects typically utilize helicopter pole sets, and crews are tasked with digging pole holes with pneumatic tools by hand versus trucks with augers. Pole holes take days versus hours to excavate, increasing labor hours and costs.

**Pole and Asset Replacements:** Most of the covered conductor projects Liberty has designed and constructed have required a significant number of pole replacements per circuit mile. When replacing existing poles, Liberty uses taller and larger class poles. This is due to new loads and increased weights of the covered conductor, as well as the age of existing infrastructure. Projects include installation of poles, insulators, crossarms, anchors (rock anchors), down guys, transformers, and switches.

**Economies of Scale:** Liberty has limited contract resources available during its construction period compared to the larger IOUs that have replaced thousands of circuit miles with CC. Liberty's contract costs are higher on a per mile basis than those of large IOUs, given Liberty's ratio of miles installed as compared to IOUs with significantly more miles installed. This factor has likely contributed to Liberty's higher CC cost per circuit mile.

**Construction:** Liberty's primary construction window is May 1 to October 15 due to weather and Tahoe Regional Planning Agency (TRPA) dig season restrictions. The construction window also coincides with seasonal tourism, a high number of RFW days, and during the typical fire season that further limits construction efforts and effects costs. These restrictions also constrain resources and add a premium on labor during construction season.

**Vegetation Management:** Liberty's service area is in a high elevation and mountainous terrain that is densely forested, averaging over one hundred trees per mile within maintenance distance of the conductor, given recent LiDAR data. Vegetation management inspectors and tree crews often need to access work sites on foot while carrying tools and equipment, resulting in much higher labor costs compared to typical work areas. In addition, due to the robust tree canopy in the Tahoe region, tree crew cost per circuit mile of construction has increased significantly due to SB 247 labor rate increases. Tree removals and pruning costs are unique to Liberty's service area and will increase the overall CC project costs.

In 2022, Liberty experienced an approximate 20% decrease in CC costs compared to 2021. This cost decrease was mainly due to Liberty's use of internal construction crews instead of contractors in 2021. Additionally, 2022 projects required fewer helicopter pole sets and less hand-digging than 2021 projects.

*Next Steps:*

In 2023, the utilities will continue this workstream and further discuss and document CC recorded/estimated unit costs, undergrounding unit costs and cost drivers as well as assess adding initial unit costs for other alternatives. The utilities will also document any lessons learned.

## **Lessons Learned:**

### *Introduction:*

In the utilities' 2022 WMP Update decisions, Energy Safety identified an ACI for all utilities to provide goals and timelines for implementing lessons learned from the CC joint effectiveness study. Specifically, Energy Safety ordered all utilities to:

- Provide a concrete list of goals with planned dates of implementation for any lessons learned in the CC effectiveness joint study.
- Provide a table indicating which WMP sections include changes (compared to its 2021 and 2022 Updates) as a result of the CC effectiveness joint study. This should include, but not be limited to:
  - Changes made to CC effectiveness calculations.
  - Changes made to initiative selection based on effectiveness and benchmarking across alternatives.
  - Inclusion of REFCL, OPD, EFD, and DFA as alternatives, including for PSPS considerations.
  - Changes made to cost impacts and drivers.
  - An update on data sharing across utilities on measured effectiveness of CC in-field and pilot results, including collective evaluation.

As described in the sections above, the utilities are sharing and documenting information and lessons learned, and are driving to understand if best practices, common methods, and greater comparability can be established. Where utilities have made improvements based on this working group, they are described in the sections above. Importantly, consistent with the 2022 WMP Update filings, while not an objective of the working group, the utilities anticipated that there could be lessons to learn from one another such as construction methods, engineering/planning, execution tactics, etc. that could help improve each utilities' deployment of CC. Since the final decisions on the utilities' 2022 WMP Update filings and as part of each workstream meeting, the utilities have discussed whether or not there are lessons learned and if so, documented these and any plans the utilities have to implement those lessons. In the limited time the utilities have had in 2022 to meet this requirement, we have documented a few lessons learned; however, it is important to note that each utilities' CC program (the initial focus of this effort) had been previously established and was based on past benchmarking, research, testing, and lessons learned from other utilities including SCE (see, e.g. the Covered Conductor Compendium), i.e., many lessons learned were already incorporated into each utilities' CC program. Notwithstanding this, and considering the expansion of this working group, the utilities are committed to documenting lessons learned and plans to implement them.

### *Lessons Learned:*

The utilities agree that it is helpful to share information, practices, and data across the utilities as this can lead to improvements in reducing wildfire risk, safety incidents, and the impacts of PSPS, and improvements with other utility objectives. In furtherance of this objective, and given that a simple table

cannot provide the information in a readable format with the ACI requirements, the utilities describe their lessons learned for this working group by the required subject areas.

#### CC Effectiveness Values

Pursuant to the testing results and further analysis, SCE and PG&E modified their estimated effectiveness values for certain risk drivers since its 2022 WMP Update submissions and have implemented these changes. SDG&E refreshed its effectiveness analysis per previous methodology but have not yet incorporated the updated value in its decision making. SDG&E anticipates completing this by December 2023. Based on the other utilities' previous estimates, the testing results, and their own data, no changes to CC effectiveness values were warranted at this time. These changes are described above in the Estimated Effectiveness workstream. The changes to effectiveness values have and are being incorporated into RSE calculations which in turn will feed into the utilities' decision-making processes. These updated RSE calculations will also be incorporated into utilities' future filings such as RAMP, GRC, and as applicable the WMP. If additional changes are made to effectiveness values, the utilities will document those lessons learned.

#### Data Sharing

An update on data sharing across utilities on measured effectiveness of CC in-field and pilot results, including collective evaluation. The utilities have and continue to share information across all workstreams. During 2022, utilities provided updates on recorded effectiveness. These included presentations and overviews on data, dashboards, and areas of continued improvement. The utilities also discussed their CC efforts including any pilots and shared these experiences.

#### Inclusion of REFCL, OPD, EFD, and DFA as alternatives, including for PSPS considerations

As described in the New Technologies section of this report, the utilities will discuss and document data and methods that can be used to estimate the effectiveness of these technologies. This workstream is new and the utilities have identified a series of workshops to develop this workstream. To date, the utilities have not documented any lessons learned or changes from 2021 or 2022 for inclusion of new technologies.

#### Cost Impacts and Drivers

As described in the Cost section of this report, the utilities have provided an updated CC capital cost per circuit mile and document the cost changes and drivers. As explained in last year's report, each CC project is unique and will have different costs. Additionally, there are many factors that can increase costs including, for example, economies of scale, the mix of work across regions and differing terrain, contractor rates, permitting, resource constraints, and environmental restrictions. In 2022, the utilities provided updates with one another on these costs through presentations and overviews including trends, material price changes, and other cost-related information. Please see the Cost section in this report for further details the changes in cost impacts and drivers from last year's report.

#### Changes made to initiative selection based on effectiveness and benchmarking across alternatives.

The utilities have not made changes to initiative selection based on this joint IOU effort. The data and information compiled has confirmed the utilities understanding that CC is effective at reducing wildfire risk and highly effective at reducing most contact from object and wire-to-wire risk drivers. The testing has also shown CC is effective at reducing other risk drivers as well. Should one or more utilities make changes to initiative selection as a result of this effort, we will document those lessons learned as well as plans to implement them.

*Next Steps:*

In 2023, the utilities will document all lessons learned across all workstreams and will develop plans to implement those lessons learned, as applicable.

**Conclusion:**

This joint IOU report provides descriptions of the progress the utilities have made to better understand the long-term effectiveness of CC and its ability to reduce wildfire risk and PSPS impacts (and, in comparison to alternatives) as well as CC M&I practices, new technologies, and lessons learned. The utilities have made progress on this effort and describe plans for 2023 to conduct a large number of workshops to further understand the data and analyses that have been compiled, identify best practices for CC M&I, assess new technology effectiveness and the sharing of practice and implementation strategies, and discuss methodologies that can be employed across all utilities to improve comparability. The utilities look forward to continuing these efforts in 2023 and providing future updates.